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3	U.S. Department of the Interior (DOI)
4	National Oceanic and Atmospheric Administration (NOAA
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8	Alaska Fisheries Tribal Consultation
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13	DATE: Wednesday, October 5, 2022
14	TIME: 1:27 P.M 5:40 P.M.
15	PLACE: Bethel, Alaska / Zoom
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- 1 FEDERAL OFFICIALS PARTICIPANTS:
- 2 Sara Boario
- 3 Shannon Boyle
- 4 Steve Cohn
- 5 Laura Daniel-Davis
- 6 Sue Detwiler
- 7 Ihechi Ezuruonye
- 8 Shannon Estenoz
- 9 Gretchen Harrington
- 10 Robert Hoffman
- 11 William Igkurak
- 12 Myron P. Naneng, Sr.
- 13 Bryan Newland
- 14 Ray Oney
- 15 Dr. Zach Penney
- 16 Rose Petoskey
- 17 Dr. Dwight Sanders
- 18 George Smith
- 19 Dr. Richard Spinrad
- 20 Raina Thiele
- 21

- 1 ALSO PRESENT REGISTRATION PARTICIPANTS:
- 2 Edward Adams, Sr.
- 3 Nels Alexie
- 4 Martin Andrew
- 5 Tim Andrew
- 6 Rita Asgeirsson
- 7 Joe Asuluk, Sr.
- 8 Nick J. Ayapan
- 9 Quinn Buchwald
- 10 Curt Chamberlain
- 11 Christina Changsak
- 12 CR Charlie
- 13 Jacqueline Cleveland
- 14 Joshua Cleveland
- 15 Kristen Doughty
- 16 Aaron Elia
- 17 Chariton Epchook
- 18 Janessa Esquible
- 19 Alice Fitka
- 20 Edward George
- 21 Fritz George
- 22 George Guy

- 1 Clay Hines
- 2 Beverly Hoffman
- 3 Gage Hoffman
- 4 Gregory Hoffman
- 5 Jennifer Hooper
- 6 Henry Hunter, Sr.
- 7 Simeon John
- 8 Tammy Jones
- 9 Gerald Kameroff
- 10 Cordelia Kellie
- 11 Vivian Korthuis
- 12 Tisha Kuhns
- 13 Robert Lekander
- 14 Thomas Leonard
- 15 Brenda Lindsey
- 16 Bruce Lindsey
- 17 Adolph Lupie
- 18 Mary Matthias
- 19 Stephen Maxie
- 20 John McIntyre
- 21 Thom McLeod
- 22 Mary Mendenhall

- 1 Sunny Morrison
- 2 Aaron P. Moses
- 3 Ellen Napoleon
- 4 Dayna Nash
- 5 Elena A. Nicolai
- 6 Martin Nicolai
- 7 Emmitt P. Nocori
- 8 James Nicori
- 9 Anthony Olick
- 10 Spencer Rearden
- 11 William Riley, Jr.
- 12 Terese Schomogyi
- 13 Natasha Seaforth
- 14 Stanislans Sheppard
- 15 Gloria Simeon
- 16 Cara Thompson
- 17 Francis Thompson
- 18 Thad Tikiun
- 19 Denise Tommy
- 20 Kevin Unidentified
- 21 Ronito Unidentified
- 22 Noah A. Wise

1 Evon Waska, Sr.

2 Kevin Whitworth

3 Michael Williams, Sr.

## 1 PROCEEDINGS

- 2 (On record)
- MR. NEWLAND: Good morning, everybody. My name is Bryan
- 4 Newland. I serve as the Assistant Secretary for Indian Affairs at
- 5 the Department of the Interior.
- 6 UNIDENTIFIED SPEAKER: (Indiscernible).
- 7 MR. NEWLAND: Can you guys here me all right or (indiscernible)?
- 8 UNIDENTIFIED SPEAKER: (Indiscernible).
- 9 MR. NEWLAND: My name is Bryan Newland. I serve as the
- 10 Assistant Secretary for Indian Affairs at the Department of the
- 11 Interior. I'm really grateful to be with you all here today, and I'm
- 12 really grateful to be back here in Bethel after an earlier visit this
- 13 year where we heard a lot about fisheries and issues that are
- 14 important to you.
- I know a lot of you and a lot of your relatives -- that
- 16 communities are still dealing with the cleanup efforts after the
- 17 typhoon. We're working to be as supportive and helpful as we can
- 18 with that effort and happy to hear from you afterwards on how we can
- 19 do better at that.
- 20 Before we go any further, I want to acknowledge NOAA
- 21 Administrator, Dr. Spinrad, who's joining us virtually on the
- 22 computer here.

- 1 Rose, do you have a microphone down there? So -- I know Dr.
- 2 Spinrad wanted to share a few remarks and we'll do our best with the
- 3 equipment.
- 4 DR. SPINRAD: Yeah, very good, thank you, Bryan, I appreciate
- 5 that. Can I just confirm, perhaps with a wave, that you all can hear
- 6 me adequately? I'm using a new laptop here. Am I coming through?
- 7 MS. PETOSKEY: Yes.
- 8 MR. NEWLAND: Yes, I think we're good.
- 9 DR. SPINRAD: Very good, okay, thank you. So I would very much
- 10 like to have been there with you in Bethel. I started my day today
- 11 at 3:00 in the morning in Halifax, Nova Scotia, and I should give
- 12 thanks to Air Canada for getting me back here to Washington in time
- 13 so I could join.
- 14 It was very important to me to be able to share a few
- 15 perspectives and provide some opening comments, and I specifically
- 16 want to add to Bryan's comments, recognizing the devastating impacts
- 17 that the Typhoon Merbok, extratropical storm had on western and
- 18 northwestern coastal communities of Alaska, and also recognize there
- 19 is another storm bearing down on your coast here shortly. So we are
- 20 thinking of you. We're trying to provide the weather services' best
- 21 weather and ocean services that we can.
- I thought I'd take a few minutes and share a few perspectives

- 1 that I hope can contribute to this dialog, this consultation, and I
- 2 want to talk first about some of the things that we're doing,
- 3 especially at the National Marine Fisheries Service or NOAA
- 4 Fisheries, as we call it, in establishing and strengthening some of
- 5 our working relationships with our Alaska Tribes and Tribal
- 6 organization colleagues.
- 7 Our Alaska Fishery Science Center has hired a Tribal Research
- 8 Coordinator. That's a new activity for us, specifically to identify
- 9 areas where our scientists can collaborate, work with Alaska Native
- 10 groups across the state. Similarly, we've established and are in the
- 11 process of hiring a Tribal Liaison for the Alaska Regional Office,
- 12 the operational office, to help facilitate some formal consultations
- 13 and informal, sustained informal engagements.
- 14 It's very important to us that we bring indigenous knowledge
- 15 into resource management decision-making and so there are a few
- 16 things that we're trying to do to establish that capability. Our
- 17 Fisheries staff are collaborating with the Inuit Circumpolar Council
- 18 in Alaska to develop a joint program of scientific research and
- 19 monitoring for the Arctic, and that effort is specifically in support
- 20 of the agreement to prevent unregulated high seas fisheries in the
- 21 central Arctic Ocean.
- It's not in our power, I think you know that, to grant Tribal

- 1 members a seat on regional fisheries management councils. Only
- 2 Congress can do that. However, we are advocating for the addition of
- 3 Tribal seats on the North Pacific Fisheries Management Council. We
- 4 believe strongly that Alaska Native representation voices and
- 5 knowledge are critical to fisheries management, especially when it
- 6 comes to subsistence fishing.
- 7 There are some very specific research topics that we believe are
- 8 common to interests of our NOAA fisheries community and indigenous
- 9 communities. We have a long history at NOAA of working with Alaska
- 10 Native communities in the Arctic through our co-management
- 11 partnerships established under the Marine Mammal Protection Act.
- 12 I had the opportunity just two months ago to spend a couple of
- 13 weeks traveling throughout the state, and had a chance to learn about
- 14 one of those products; the Sea Ice for Walrus Outlook or SIWO or
- 15 SIWO, which I think is a really good example of co-development of a
- 16 product, in this case, between the National Weather Service and the
- 17 Alaska region and the Alaska Native sea ice experts.
- 18 It's a -- it's a weekly report, I should say, specifically for
- 19 subsistence hunters and coastal communities, and the reports I got
- 20 when I was in Alaska a couple of months ago was that this particular
- 21 product turned out to be a very useful tool for subsistence hunters.
- We're also conducting a number of studies on salmon growth and

- 1 survival to help us forecast salmon runs. I heard an awful lot about
- 2 the devastation, the decimation of the salmon runs when I was in
- 3 Alaska, information that's critical, especially given those kinds of
- 4 dramatic declines. So we're involved in some science to help reduce
- 5 bycatch in commercial fisheries. We're testing fishing gear
- 6 modifications and tactics to reduce the number of non-target species
- 7 that are caught, and we're conducting genetics assessments.
- 8 I happened to visit the Auke Bay Lab with Senator Sullivan and
- 9 see some of the work that's being done to learn about the origin of
- 10 salmon bycatch and get a handle on how fishers can better avoid some
- 11 of those consequences.
- 12 We've also initiated programs in the Bering Sea to learn more
- 13 about scientific and local observations of climate change on salmon,
- 14 and specifically on subsistence communities. We know that these
- 15 unprecedented conditions, climate conditions in Alaska go beyond many
- 16 of our existing western science forecast abilities and they are here
- 17 now, where this is not something theoretical that we're going to be
- 18 seeing in years to come, and that's why indigenous knowledge is a
- 19 vital component to our ability to predict and project changes and why
- 20 co-production of this knowledge should help everyone gain a better
- 21 understanding of not just the fisheries' issues, but the economic and
- 22 social effects of climate change, specifically on salmon returns and

- 1 on the communities that depend on them.
- We're working also with the Department of Commerce on the very
- 3 important issue associated with timeliness of fishery disaster
- 4 determinations, allocations, and awards, perhaps particularly
- 5 noteworthy now, especially with the devastating storms that are
- 6 hitting as we speak.
- 7 So we have streamlined some of the internal processes to reduce
- 8 what we determined were redundant administrative steps and try to
- 9 improve communication with requesters. That has reduced the process
- 10 by at least eight to 12 weeks, and so I'm very curious in this
- 11 consultation to hear your perspective on the processes that we're
- 12 putting in place to try to streamline some of the fishery disaster
- 13 determinations, and we'll also continue to engage with external
- 14 groups with the Department of Commerce, with the Office of Management
- 15 and Budget, and of course, with Capitol Hill on additional ways to
- 16 improve all stages of the fishery disaster process from how requests
- 17 are processed to how determinations are made, and perhaps most
- 18 importantly, of course, how funds are allocated.
- 19 So that's definitely on my radar, something that I'm keen to try
- 20 to see us make some improvements, and with that, let me conclude my
- 21 opening remarks. I wanted to get some substantive issues on the
- 22 table. I very much look forward to receiving your comments and

- 1 hearing your thoughts, and with that, I'll turn the mic back over.
- 2 Thank you very much.
- 3 MS. THIELE: Hi, everybody. Can everybody hear me?
- 4 UNIDENTIFIED SPEAKER: (Indiscernible).
- 5 MS. THIELE: Hi, everybody. My name is Raina Thiele and I serve
- 6 as Senior Advisor for Alaska Affairs for Secretary of the Interior,
- 7 Deb Haaland. In this role, I advise the Secretary on a number of
- 8 policy issues, Tribal, as well as land management, and I'm really
- 9 happy to be here today. I'm just really excited that folks have been
- 10 able to join us.
- I know there's been a lot happening here within the region with
- 12 the typhoon, and I want to acknowledge the elders and the leadership
- 13 who have turned out here today to talk about a subject that we all
- 14 know is incredibly important and especially important to our
- 15 Secretary Haaland, who, when she was here in April, heard from
- 16 (indiscernible). I guess the radio station is trying to butt into
- 17 the meeting.
- 18 So when the Secretary was here, she heard from folks like Vivian
- 19 and others about the fisheries crash on the Kuskokwim and the Yukon,
- 20 and that was really the reason that we began to think about
- 21 (indiscernible) these consultations and fully using
- 22 (indiscernible).....

- 1 UNIDENTIFIED SPEAKER: (Indiscernible).
- 2 MS. THIELE: Can I use a different -- I wonder if a different
- 3 mic will (indiscernible). Let's see, see if this one works better.
- 4 UNIDENTIFIED SPEAKER: (Indiscernible).
- 5 MS. THIELE: I'm still getting the (indiscernible).
- 6 UNIDENTIFIED FEMALE SPEAKER: (Indiscernible) it's the wi-fi.
- 7 MS. THIELE: Yeah, it might be the wi-fi. That's okay, we'll
- 8 work -- we'll work through it, but I'm really excited to be here.
- 9 I'm from Bristol Bay, Alaska. I'm an enrolled member of Pedro Bay
- 10 Native Village on Lake Iliamna, and so (indiscernible) also
- 11 (indiscernible) people.
- 12 So as we're here, we're listening to your stories, I keep my own
- 13 experience in my mind, as well, you know, fish are not just for the
- 14 calories, fish are not just for, you know, putting at the dinner
- 15 table, but it's the foundation for our whole way of life and so we
- 16 really are kind of bringing that with us, too, today as we listen to
- 17 all of you, and again, just incredibly appreciative that you all have
- 18 come out, despite the typhoon and despite the distance I know you all
- 19 have come.
- We are incredibly appreciative and I think with that, I will go
- 21 ahead and turn it over to my colleague because.....
- 22 UNIDENTIFIED SPEAKER: (Indiscernible).

- 1 MS. THIELE: ....we all want to hear from all of you. So I
- 2 think next, we will (indiscernible) Shannon Estenoz.
- 3 MS. ESTENOZ: Thank you, Raina, and good afternoon, everyone.
- 4 My name is Shannon Estenoz. I'm the Assistant Secretary under
- 5 Secretary Haaland for Fish and Wildlife and Parks, and so my
- 6 responsibility is to oversee the U.S. Fish and Wildlife Service and
- 7 the National Park Service.
- 8 I want to take a moment, first, to honor all of you, your
- 9 communities, your Tribes, your families, for the hard work and the
- 10 sacrifice that you've experienced in recent years due to low Chinook
- 11 and chum and coho salmon runs.
- I understand that this is a particularly difficult hardship
- 13 because I know that replacement foods can't always come from other
- 14 subsistence sources, and of course, your store-bought sources are not
- 15 a substitute at all.
- I also want you to know that I recognize -- to underscore
- 17 Raina's point that salmon are not just a source of nutrition or food,
- 18 they really are a cultural mainstay. They bring families together.
- 19 They create unity. They're a reason for celebration, and so I want
- 20 you to know that I know that.
- I want to take just a minute to extend special gratitude to both
- 22 Tribal leaders and the staff of the Yukon Delta National Wildlife

- 1 Refuge for partnership and dedication, and the Kuskokwim Inter-Tribal
- 2 Fish Commissions. I know that this has been a successful
- 3 collaboration for many years now and I commend you all for your
- 4 persistence and -- that are based in shared values and really, that's
- 5 something that hopefully can be emulated elsewhere, really to help
- 6 the salmon.
- Finally, I, too, want to extend my heartfelt concern for all of
- 8 you who have been affected in the communities by the typhoon and I
- 9 know -- I know -- I have a personal connection. My own home state --
- 10 I come from the opposite corner of the country, my own home state of
- 11 Florida was hit last week by Hurricane Ian, and so I really feel like
- 12 in my heart (indiscernible) I know what it means to go through
- 13 something like that.
- So -- and then I want you to know, for you in particular, I know
- 15 that many foods were lost and so that this is an added burden and
- 16 challenge for all of you.
- 17 Thank you so much for welcoming me to your beautiful homelands
- 18 and I'm grateful for being here and I look forward to hearing what
- 19 you have to say today. I'm going to turn it over to my colleague
- 20 Laura Davis.
- MS. DANIEL-DAVIS: Thank you so much, Shannon. My name is Laura
- 22 Daniel-Davis, and I am the Principal Deputy Assistant Secretary for

- 1 Land and Minerals Management working for Secretary Haaland, and in
- 2 that role, I work directly with the Bureau of Land Management, the
- 3 Bureau of Ocean Energy Management, the Bureau of Safety and
- 4 Environmental Enforcement, and the Office of Surface Mining
- 5 Reclamation and Enforcement, so some land and some ocean
- 6 responsibilities.
- 7 I also wanted to say that BLM Alaska State (indiscernible) Steve
- 8 Cohn is here. Many of you, I hope, know him. He's here today and I
- 9 just wanted to express my gratitude for (indiscernible) being with
- 10 us. It's an honor for me to be here with you today and I look
- 11 forward to listening and learning from you.
- 12 We also (indiscernible) your presence, given the many hardships
- 13 associated with the recent typhoon and of course, we're here to talk
- 14 about the challenging Chinook and chum salmon numbers that are so
- 15 (indiscernible) to all of you and I want to (indiscernible) on behalf
- 16 of Steve and everyone else (indiscernible) engage in full partnership
- 17 with federal and State agencies, Tribal and regional corporations and
- 18 local communities and many of them (indiscernible) subsistence
- 19 fisheries concerned, of course (indiscernible) decline significantly
- 20 and (indiscernible) about why that's important, not just as sort of a
- 21 subsistence and resource and food issue, but also the cultural
- 22 lifestyle and everything else, and of course, the (indiscernible) is

- 1 a voting member in the Federal Subsistence Management Board and
- 2 (indiscernible) to address these declines and the (indiscernible)
- 3 since we all know the numbers continue to decline.
- 4 The Bureau of Land Management is going to be (indiscernible)
- 5 prioritizing restoration and these rivers, active restoration will be
- 6 (indiscernible) bipartisan infrastructure law, which was passed last
- 7 year (indiscernible) and the President so strongly supported has
- 8 provided (indiscernible) and will provide (indiscernible) resources
- 9 on an ongoing basis.
- 10 The (indiscernible) that whole contribution will cover the
- 11 stocks again. It's many (indiscernible) and it's going to depend on
- 12 (indiscernible) holistic management, and again, I continue to look
- 13 forward to being an active partner in the critical contribution
- 14 efforts, and I believe that I'm turning it over to (indiscernible).
- MS. PETOSKEY: Yes, and just really quickly, I forgot
- 16 (indiscernible) I was going to say when I did my (indiscernible),
- 17 just that for folks who are here today who will give verbal comments,
- 18 that's wonderful, we'll accept all of them.
- If you don't want to comment today, you can (indiscernible). If
- 20 you don't want to give verbal comments (indiscernible).
- 21 UNIDENTIFIED SPEAKER: (Indiscernible).
- MS. PETOSKEY: Anyway, October 28th is the deadline for written

- 1 comments, if you would like. If you would not like to give a verbal
- 2 comment today, that's okay, you can write us a letter or an email,
- 3 and we will give you all the email address, and it's also in the
- 4 letter that (indiscernible) is currently handing out, so over to
- 5 (indiscernible).
- 6 DR. SPINRAD: And can you like fix the (indiscernible)?
- 7 MS. HARRINGTON: Hello, everyone. I'm Gretchen Harrington. I'm
- 8 with NOAA Fisheries Alaska Region.
- 9 UNIDENTIFIED FEMALE SPEAKER: Closer, yeah.
- MS. HARRINGTON: Sorry. Hello, everyone. I'm Gretchen
- 11 Harrington. I'm with NOAA Fisheries Alaska Region. I'm the head of
- 12 our Habitat Conservation Division and located in Juneau, and I
- 13 appreciate everyone welcoming us to your community and providing this
- 14 opportunity to -- and taking the time to talk with us about your
- 15 experiences (indiscernible).
- 16 I will keep this short because (indiscernible) Dr. Spinrad
- 17 providing an overview of the (indiscernible) work being
- 18 (indiscernible).
- 19 UNIDENTIFIED SPEAKER: (Indiscernible).
- 20 UNIDENTIFIED SPEAKER: (Indiscernible).
- 21 UNIDENTIFIED SPEAKER: (Indiscernible).
- MS. PETOSKEY: I'm sorry, I forgot to mention that we're also

- 1 (indiscernible) Fish and Wildlife Services Regional Director Sara
- 2 Boario, as well.
- 3 UNIDENTIFIED SPEAKER: (Indiscernible).
- 4 DR. SPINRAD: Okay, we'll get to the consultation part of this
- 5 now. The way that we're going to do this, we're doing a hybrid
- 6 format. We don't always do this, but I know some folks couldn't make
- 7 it to be here in-person. So we -- we're going to monitor those of
- 8 you who are joining us online. Those of you who are online can use
- 9 the raise-my-hand feature on Zoom, and if you're joining by phone, I
- 10 think it's star-nine to raise your hand, and then star-six to unmute
- 11 yourself.
- 12 So we're going to alternate around. Those of you who are here
- 13 in the room, the way that we're going to do this are the front
- 14 tables, if you wish to speak, we'll ask you to come up to the front
- 15 of the room, if you're able to do so, and make your comments and then
- 16 move back to your seat when you're finished, and we'll try -- we'll
- 17 do our best to recognize everybody that we can.
- 18 We were scheduled to go from 1:00 to 4:00 p.m. today. I know
- 19 we're off to a late start. I think we do have some cushion to hang
- 20 there on the back end of that after 4:00. If people still want to
- 21 speak, we're going to make sure we try our best to capture everything
- 22 that you share with us in our notes, and then after our consultation

- 1 process, we'll have a recording later.
- 2 We do have translation services here for those of you who want
- 3 to make your comments in your language. We have the equipment up
- 4 here and we'll just ask -- there's no time limit on your comments,
- 5 but we'll ask you to be respectful of others who do want to speak, by
- 6 being concise and clear, and then waiting for a chance for everybody
- 7 to speak before speaking.
- 8 So with that, we'll turn over -- yeah, (indiscernible).
- 9 UNIDENTIFIED SPEAKER: (Indiscernible). They want a short break
- 10 to fix this music.
- DR. SPINRAD: All right, we're going to take a very short break
- 12 to get the sound equipment fixed and then we'll be back.
- 13 (Off record)
- 14 (On record)
- DR. SPINRAD: Hello, everybody. I'll ask you to take your
- 16 seats. We're going to try this with a single microphone. So we'll
- 17 relinquish this to the speakers in the front and if we have any
- 18 federal response to any of the speakers, we'll grab the mic back, but
- 19 for the most part, we're here to listen.
- I just want to take a moment to emphasize -- well, one
- 21 housekeeping item that I want to emphasize (indiscernible) -- so
- 22 again, we're going to try to make sure that we hear from as many

- 1 different villages as possible, as well as many folks who have taken
- 2 time to share their views with us, but we want to ask that,
- 3 especially early on, that we not have multiple speakers in a row from
- 4 the same village or on behalf on the same community, so we make sure
- 5 we're hearing from everywhere.
- 6 We'll try to, again, go back and forth or be equal between
- 7 speakers who are here and those who are joining online, and then the
- 8 last point, I just want to emphasize is again, you've got leadership
- 9 from the Administration across two different Cabinet agencies here
- 10 and I really hope that is a signal of our commitment to prioritizing
- 11 fisheries issues here in Alaska, and to taking these issues
- 12 seriously.
- We are here to listen to you and hear from you and learn from
- 14 you to inform the policies we (indiscernible) develop. So I want to
- 15 thank you all for joining us today, and we'll turn it over to Vivian
- 16 for our first (indiscernible), Vivian.
- MS. KORTHUIS: Thank you. Good afternoon, my name is Vivian
- 18 Korthuis. I serve as the Chief Executive Officer for the Association
- 19 of Village Council Presidents. I am Yup'ik and a member of the
- 20 Emmonak Tribe. I have written testimony and my written testimony
- 21 will be submitted (indiscernible).
- Thank you, all, for coming to Bethel and attending the listening

- 1 session consultation. Thank you to all of your staff for organizing
- 2 this consultation and travel to Alaska and all of these important
- 3 consultations in-person and in our region.
- I want to extend a special thank you to Secretary Haaland and
- 5 Assistant Secretary Newland for responding to a recent
- 6 (indiscernible) request to hold this consultation and making it
- 7 possible for this to happen.
- 8 AVCP is the largest Tribal consortium in the nation, with 56
- 9 federally recognized Tribes as members. Right now, we're all
- 10 gathered here in Bethel on the Yukon-Kuskokwim Delta in Western
- 11 Alaska. There are 48 villages spread out along the Yukon River,
- 12 Kuskokwim River and Bering Sea coast. This makes our region an
- 13 Arctic region.
- 14 The YK Delta has approximately 27,000 residents who are part of
- 15 the Yup'ik, Cup'ik and Athabascan. Subsistence is our way of life.
- 16 Seventy percent of households in our region harvest game and 98%
- 17 harvest fish. Salmon is the main fish our families rely on to feed
- 18 us throughout the winter.
- 19 Alaska Tribes are experiencing layers of disasters, one on top
- 20 of -- one on top of another. On top of the long-running law
- 21 enforcement emergency, Tribes are still dealing with the aftermath of
- 22 the pandemic and environmental threats, such as last month's Typhoon

- 1 Merbok. These disasters are compounded by the Western Alaska -- by
- 2 Western Alaska's unprecedented salmon crash.
- 3 For the last three years, Chinook salmon runs have been at their
- 4 lowest in more than three decades. On top of health and safety
- 5 concerns, our families are worried about putting away enough fish to
- 6 feed our families throughout the winter. Parents and grandparents
- 7 are worried about passing our way of life down to children and
- 8 grandchildren.
- 9 We need solutions, not more delays or temporary measures to
- 10 preserve these resources and protect the food security of our
- 11 families and tribal communities. I would like to share three
- 12 recommendations briefly with you today.
- 13 Recommendation number one; reduce bycatch and interception of
- 14 salmon bound for AYK systems in federally managed fisheries. We
- 15 cannot continue to wait for agency researchers to conduct run
- 16 reconstructions and complete bycatch impact analysis before the
- 17 National Marine Fisheries Service takes action to reduce the
- 18 thousands of salmon taken as bycatch each season.
- 19 Subsistence fishers rely on fishing the most to feed our
- 20 families. Our use -- our use has the least amount of impact on
- 21 declining stocks. It is deeply unfair to paste the harshest
- 22 restrictions on subsistence users in the name of conservation. This

- 1 isn't right. Every action at your disposal should be taken
- 2 immediately to reduce bycatch.
- Recommendation number two; a comprehensive National
- 4 Environmental Policy Act evaluation of the impacts of our current
- 5 fishery management system. The National Marine Fisheries Service and
- 6 the North Pacific Fishery Management Council continue to rely on the
- 7 2004 NEPA comprehensive evaluation to make management decisions.
- 8 There have been significant changes in the environment since
- 9 2004, including dramatic declines in salmon populations, marine
- 10 mammals and seabirds, the impact of climate change on the ecosystem,
- 11 sea ice loss, the northern movement of fish species, and the unusual
- 12 deaths of sea seals and gray whales, to name a few, and the impacts
- 13 of these declines of salmon and other resources on our ability to
- 14 continue our subsistence way of life and provide food for our
- 15 families. A new comprehensive NEPA evaluation is necessary to update
- 16 the information used to make decisions about fisheries management
- 17 now.
- 18 Recommendation number three; develop a stronger partnership with
- 19 Tribes. Tribes have managed these resources successfully for
- 20 generations. Including Tribes at every level of the decision-making
- 21 process will result in better outcomes, not just for Tribes, but for
- 22 all those who depend on these resources.

- 1 A few recommendations for how to strengthen the partnership with
- 2 Tribes; respect the trust relationship and engage with Tribes on a
- 3 government-to-government basis, hold Tribal consultations on all
- 4 decisions and policies that will impact Tribes, remember that the
- 5 Council process is not a substitute for Tribal consultation,
- 6 incorporate indigenous knowledge in decision-making and research
- 7 processes.
- 8 There is a wealth of knowledge passed on by our elders to
- 9 today's subsistence fishers, over thousands of years that can be
- 10 shared with agencies as we look for solutions to the current salmon
- 11 crash, increased Tribal representation on the Council process,
- 12 including Tribal representation on all Council committees.
- In conclusion, again I want to thank you for traveling to our
- 14 region to hear directly from our Tribes. Last month, two weeks ago,
- 15 AVCP held an annual convention. I asked our Tribal delegates to
- 16 share how the salmon crash has impacted our communities. I gave them
- 17 plastic bags to write these messages on, bags that would usually hold
- 18 salmon strips or dried salmon, but are empty now.
- 19 Here is one of the messages that our Tribal leaders wrote down:
- 20 "The salmon crash has touched all of us in our region. We are salmon
- 21 people. Please help us keep our way of life. Don't ignore our plea
- 22 for help. We matter just like you, (indiscernible speaking Native

- 1 language).
- 2 And in closing, I want to give another plastic bag and I want to
- 3 read what's on it. It says, "My two-year old granddaughter asks for
- 4 dried salmon for breakfast instead of pancakes or eggs. Salmon are
- 5 our main source of food." So this again, represents all the efforts
- 6 to bring back our salmon to our rivers. Thank you.
- 7 MR. WILLIAMS: Thank you very much, Assistant Secretary Newland.
- 8 Welcome to Bethel, and my cousin Raina Thiele, welcome, from Pedro
- 9 Bay, and to all of you, congratulations for being a regional director
- 10 now. I welcome you, and also, our esteemed co-manager
- 11 (indiscernible) so it's good to be here.
- 12 I'll try to make my comments brief. My name is Mike Williams.
- 13 I am currently the Chief of the Akiak Native Community, a federally
- 14 recognized Tribe, and also Chairman of the Kuskokwim River Inter-
- 15 Tribal Fish Commission, and also Area Vice-President for National
- 16 Congress of American Indians representing Alaska Tribes, and I'm from
- 17 Alaska.
- 18 We appreciate this opportunity for Tribal consultation for all
- 19 of our Tribal leaders to communicate their concerns about the sudden
- 20 and devastating salmon collapses that are occurring in our waters.
- 21 It is our hope that this consultation will provide your agencies with
- 22 the sense of how serious this crash has been, and also the clear

- 1 understanding of our policy priorities for response and recovery.
- 2 We are very pleased that you are here today representing the
- 3 Department of Interior, NOAA, as a coordination between your agencies
- 4 reflects that same approach that the Kuskokwim River Inter-Tribal
- 5 Fish Commission takes to addressing the salmon crisis, a gravel-to-
- 6 gravel approach that addresses issues occurring in both the marine
- 7 and freshwater environments.
- 8 Today, I will briefly, number one, introduce the Kuskokwim River
- 9 Inter-Tribal Fish Commission and the scope of the Kuskokwim salmon
- 10 collapse that is detailed in our 2022 Situation Report, which you
- 11 have the copies of, and present our concerns and comments on the set
- 12 of Tribal consultations themes with specific requests for each
- 13 agency, as well as identifying specific opportunities for better
- 14 cooperation between agencies.
- 15 Kuskokwim River Inter-Tribal Fish Commission represents the
- 16 interest of 33 federally recognized Tribes of the Kuskokwim River in
- 17 salmon management, research, monitoring, to protect and sustain our
- 18 salmon fisheries and traditional ways of life. 2022 is the seventh
- 19 year in a row of successful co-management of the Kuskokwim River
- 20 Chinook salmon run between Kuskokwim River Inter-Tribal Fish
- 21 Commission and the U.S. Fish and Wildlife Service with federal waters
- 22 on the Yukon Delta National Wildlife Refuge.

- 1 The work of our fish commissioners, executive council members,
- 2 and in-season managers focuses on using both our indigenous
- 3 knowledge, and the best available western science to conserve and
- 4 rebuild our salmon populations for future generations.
- 5 The Kuskokwim River Inter-Tribal Fish Commission is also a
- 6 partner in the larger AYK Tribal Consortium, which represents 183
- 7 federally recognized Tribes. In addition to the Kuskokwim River
- 8 Inter-Tribal Fish Commission, the Consortium also includes AVCP, ECC,
- 9 and Kawerak and the Yukon River Inter-Tribal Fish Commission.
- 10 (Indiscernible) multi-species salmon collapse; the Chinook
- 11 salmon run remains depressed over a decade. The 2022 run is 41%
- 12 below the long-term total run average of -- from 1976 to 2009. The
- 13 majority of the harvesters only had a few opportunities for
- 14 subsistence harvest during their run and only about a third of the
- 15 long-term subsistence needs were met.
- 16 (Indiscernible) statement goals were met in 2022 because the
- 17 continued sacrifices and conservation efforts by Kuskokwim
- 18 subsistence communities, who only met about 1/3 of their long-term
- 19 Chinook salmon subsistence harvest needs. Salmon returns remain
- 20 unprecedently low on the Kuskokwim River.
- 21 Coho; 2022 is the third year of an alarmingly steep decline of
- 22 coho salmon, and the key message to this is, with the coho salmon now

- 1 decline, it becomes clear that the Kuskokwim River communities now
- 2 face a (indiscernible) species salmon collapse. There is no long --
- 3 any highly abundant back-up salmon species to fill unmet food
- 4 security needs. Zero.
- 5 UNIDENTIFIED SPEAKER: (Indiscernible).
- 6 MR. WILLIAMS: We have -- we're up against a wall and
- 7 (indiscernible) the Department of Interior increase opportunities and
- 8 support for co-management. Developing a strong co-management
- 9 relationship between the Tribes and federal agencies is critical for
- 10 addressing the ongoing salmon crisis and recovering salmon
- 11 populations.
- 12 Co-management has proven to be the best plan for stabilizing and
- 13 recovering declining species, while also safeguarding the cultural
- 14 nourishment of Tribal and subsistence communities. Co-management of
- 15 Tribally significant species must be broadened to encompass species
- 16 that are not facing the conservation concern.
- 17 Currently, cooperative management on the rives is only triggered
- 18 when a conservation concern arises. Tribes should be able to be at
- 19 the table as co-managers for every species that has relevance to
- 20 Tribes and subsistence ways of life, regardless of conservation
- 21 status.
- 22 It is critical that the Administration follow statements in

- 1 support of co-management and co-stewardship with concrete resource to
- 2 support co-management efforts in Alaska, and a key message to this is
- 3 a dedicated and stable annual, non-competitive funding for each
- 4 regional Tribal fisheries co-management organization is needed to
- 5 support co-management operations.
- 6 Tribes are also in need of resources to participate in fishery
- 7 management and science process. Tribes in the Kuskokwim, Yukon and
- 8 Norton Sound regions must have access through non-competitive DOI
- 9 resources and training to support implementation of a long-term
- 10 community-based monitoring of salmon abundance and harvest.
- 11 We urge your agencies to work with us to develop the stewardship
- 12 agreements for federally managed lands, on which our Tribes have
- 13 lived and subsisted for generations. (Indiscernible) contracting is
- 14 very important. Indigenous and traditional knowledge must also be
- 15 incorporated into federal fisheries monitoring, research, management
- 16 and regulatory decision processes.
- 17 Tribal representation and the NOAA Marine Fisheries Management
- 18 process; we strongly support adding two voting Tribal seats appointed
- 19 by the Tribes through the North Pacific Management Council. We
- 20 (indiscernible) reauthorization. We also strongly support Tribal
- 21 representation on all advisory bodies, committees, and plan teams
- 22 that support the North Pacific Fisheries Management Council's

- 1 decision-making.
- 2 Initiate consultation; we are asking NOAA to initiate Tribal
- 3 consultation on all decisions regarding Bering Sea fisheries and
- 4 related resources. Consultation has historically been underused by
- 5 the Agency and the Alaska Regional Office. Going forward, NOAA
- 6 Fisheries and Alaska Regional Office might ensure that Tribes are
- 7 consulted on all decisions regarding Bering Sea fisheries and related
- 8 resources.
- 9 Until Tribal seats are added to the North Pacific Management
- 10 Council, as well as (indiscernible), the results of those
- 11 consultations must be considered by the Agency's voting
- 12 representative on the North Pacific Management Council and
- 13 incorporated into their decision-making.
- NOAA; need for (indiscernible), need for integrated marine and
- 15 fish (indiscernible) management, while Chinook bycatch in the Bering
- 16 Sea Pollock fishery has been significantly reduced in recent years,
- 17 we remain concerned about the current level bycatch of Western
- 18 Alaska's chum stocks, which was about 50,000 chum salmon in 2022
- 19 Pollock this season.
- 20 Even if this amount is considered low by NOAA, the problem is
- 21 that there is currently no limitation or cap on a number of Western
- 22 Alaska chum salmon that are caught and discarded in the Bering Sea

- 1 Pollock fishery, regardless of the impacts of the spawner escapement
- 2 or (indiscernible) in the salmon regions of origin.
- 3 When Kuskokwim River communities are severely restricted and
- 4 Yukon communities have zero subsistence chum harvest opportunities
- 5 for two years in a row, a chum cap must be established to ensure that
- 6 escapement and subsistence remain the highest priority.
- 7 The Department of Interior support ANILCA to improve subsistence
- 8 management. Federal Subsistence Board; we need expanded Tribal
- 9 representation in our Federal Subsistence Board. Currently, the
- 10 Federal Subsistence Board membership is imbalanced, in favor of
- 11 federal agency representatives. We urge DOI to add additional public
- 12 Tribal seats on the Federal Subsistence Board through rule-making and
- 13 increase the number of support staff available to support Tribal
- 14 representatives serving on the Federal Subsistence Board.
- During the previous Administration, the Federal Subsistence
- 16 Board took no action to address the direct threats to the
- 17 implementation of ANILCA on the Kuskokwim River. We ask Department
- 18 of Interior to continue your support and your important work on
- 19 upholding ANILCA through, 1) the current litigation against the State
- 20 of Alaska, and 2) encouraging Department of Interior Agency number
- 21 who serve on the Federal Subsistence Board.
- Office of Subsistence Management; our experience in working the

- 1 Office of Subsistence Management and Fish and Wildlife Service
- 2 through the Federal Subsistence Management process has shown that
- 3 there is a pattern and practice where recent and previous U.S. Fish
- 4 and Wildlife Service Regional Directors have used their
- 5 administrative oversight to include the work of the Assistant
- 6 Regional Director for OSM and their staff.
- 7 This undue influence and control by previous U.S. Fish and
- 8 Wildlife Service Regional Directors (indiscernible) in large part of
- 9 the fact that Regional Directors serve as a direct supervisor for
- 10 Assistant Regional Director for OSM. You effectively serve all
- 11 members -- member agencies at large (indiscernible) Office of
- 12 Subsistence Management must be able to operate as an independent
- 13 entity without interference or undue influence from U.S. Fish and
- 14 Wildlife Service.
- 15 The key message to this is; we support the moving of the Office
- 16 of Subsistence Management out of under the administrative and
- 17 supervision of the U.S. Fish and Wildlife Service, and to a position
- 18 under direct supervision of Office of the Secretary of Interior.
- 19 NOAA; changes to Pacific Coastal Salmon Recovery Fund are
- 20 urgently needed to rebuild AYK salmon populations necessary for
- 21 Tribal subsistence. For Western Alaska populations to have a chance
- 22 of recovery, NOAA and -- must reform the Pacific Coastal Salmon

- 1 Recovery Fund to address the critical priorities, other than the only
- 2 habitat restoration for ESA listed stocks on the Pacific Northwest.
- 3 NOAA's BTSRF Program priorities for 2022 states that the highest
- 4 priority for funding, including the projects that address factors
- 5 limiting the product that the ESA listed specific salmon populations
- 6 are those populations there for exercise of Tribal treaty rights or
- 7 Native subsistence (indiscernible).
- 8 These two program priorities are presented by NOAA and
- 9 (indiscernible) authorizing legislation to co-equal high priorities
- 10 for the PCSRF Program. However, without ESA listed salmon stocks
- 11 depend on degraded habitat in need of restoration in Western Alaska,
- 12 the AYK Tribal Consortium application to PCSRF have been ranked low.
- 13 As a result in recent years, AYK Tribal Consortium has been
- 14 receiving on an average less than 1% of the PCSRF funding, despite
- 15 the fact that our program has been working to rebuild the declined
- 16 salmon populations under the -- necessary for the exercise Native
- 17 subsistence fishing in AYK regions, which comprises over 52% of the
- 18 state of Alaska.
- 19 We are asking for your help to ensure that NOAA's administration
- 20 of PCSRF prioritizes addressing salmon populations necessary for
- 21 exercised Native subsistence fishing, as well as addressing the
- 22 recovery needs of ESA listed stocks.

- 1 There is a pressing need to update the 2004 Environmental Impact
- 2 Statement for groundfish fisheries. We urge NOAA to complete an
- 3 updated comprehensive NEPA evaluation on the impacts of our current
- 4 fishery management system, including cumulative impacts starting with
- 5 the robust public scoping process.
- 6 The current programmatic supplementation EIS completed in 2004
- 7 is outdated and does not reflect the impact of climate change or the
- 8 cumulative ecological impact of large-scale removals of groundfish
- 9 from the Bering Sea ecosystem. Significant shifts have occurred in
- 10 the Bering Sea coastal system since 2004, including massive multiple
- 11 salmon species, unusual mortality events for multiple species of
- 12 marine mammals, rapid -- rapid and unprecedented warming, including
- 13 loss of cold cool in the northern terrace Bering Sea, late and sudden
- 14 crash of (indiscernible) populations.
- In renewing the programmatic supplementation supplemental EIS,
- 16 NOAA should put special focus on incorporating local and traditional
- 17 knowledge into the environmental analysis and work to bring Tribes to
- 18 the table as cooperating agencies.
- 19 NOAA changes needed to process the fisheries disaster
- 20 declaration to address subsistence fisheries; we do not have
- 21 commercial fishing in our region at this time. Therefore, we are
- 22 asking for your assistance to facilitate allocations of subsistence

- 1 fishery disaster funding to research and monitoring activities to
- 2 support restoration and rebuilding. This was done in previous years
- 3 in the Yukon and Kuskokwim Rivers.
- In summary, need for coordination between NOAA, (indiscernible),
- 5 and DOI to support a gravel-to-gravel salmon stock conservation and
- 6 recovery. Salmon don't need jurisdiction of NOAA versus DOI. We
- 7 call for expanded cooperation between agencies focused on a gravel-
- 8 to-gravel approach.
- 9 The root problem is that the Council is focused on identifying
- 10 and managing the total allowable catch of Pollock and does not
- 11 consider the effect of bycatch on the escapement goals or subsistence
- 12 needs of Kuskokwim and Yukon River communities. We need a greater
- 13 cooperation between agencies.
- 14 Thank you for listening to me. I know it's a little long, but
- 15 that's the shortest I can keep it. Thank you.
- MR. NEWLAND: We're going to turn to our next speaker from our
- 17 friends online. Go ahead.
- 18 MR. SMITH: (Indiscernible speaking Native language). My name
- 19 is George Smith. My number on the screen, I think is 907-558-6001.
- 20 I don't have an official title, other than a subsistence fisherman
- 21 and resident of Scammon Bay. My title at least is the Native Village
- 22 of Scammon Bay.

- 1 You know, during the opening comments and listening to Mike
- 2 Williams, Mr. Williams, who I have a lot of respect for, two things
- 3 that were mentioned, but otherwise very, very briefly, you know, even
- 4 from the panelists' opening comments was, you know, the Typhoon
- 5 Merbok and the salmon crash, both are linked to climate change and
- 6 that's something that both have a common denominator on what's
- 7 wreaking us, you know, havoc to our subsistence way of life and our
- 8 weather.
- 9 I want to shift focus to -- you know, I support the restrictions
- 10 that we're going through for the last couple of years. Some
- 11 restrictions are not something that we are not used to. We've done
- 12 this before in the past where, you know, we had big chum crash and we
- 13 weren't allowed to fish for two or three years, and it's something
- 14 that we've done.
- 15 We've change our way of fishing to dipnets to allow king salmon
- 16 passage and now it's for all salmon species, but despite all the
- 17 restrictions, and the most recent one is (indiscernible) restricted
- 18 gear, which is four-inch, no longer than 60 feet to target non-salmon
- 19 species, and that's what I want to turn the focus on, at least for my
- 20 part.
- 21 Scammon Bay is along the coast. We have a riverhead called the
- 22 Kun River. It is not connected to the Yukon in any way, shape or

- 1 form, yet even here in our river, which is considered a non-salmon-
- 2 spawning river, we are forced to comply with the gear restrictions to
- 3 target non-salmon species.
- I think it's great to see Mr. Edward Adams do the invocation and
- 5 Myron Naneng on the screen earlier. I think both can attest that our
- 6 river does not in any way, shape or form connect to the Black River,
- 7 which connects to the Yukon. Our river just goes up and ends. I
- 8 tried to get this river open to non-restricted fishing because
- 9 there's -- we're considered non-salmon, but I had fierce opposition
- 10 from the Federal Manager that manages the Yukon River, which brings
- 11 me to the next point, when we're allowed four-inch gear early in the
- 12 summer when salmon are swimming, we normally go to the Black River,
- 13 which is between here and the Yukon, and I think Mr. Adams can tell
- 14 everybody there that this is -- Black River becomes a village of
- 15 Scammon Bayers that moved there to subsist for salmon very
- 16 (indiscernible) here in our river.
- 17 But to harvest the broadhead, whitefish and sheefish, which are
- 18 abundant and very high fat content in the spring, early spring and
- 19 summer, we need more than four-inch gear. We need five, five-and-a-
- 20 half-inch gear, which we are not allowed to. The four-inch gear
- 21 will, you know, get us the Arctic Cisco and the humpback whitefish,
- 22 which are very, very skinny and have no fat and no taste, you know,

- 1 the skin is red in most cases of the humpbacks, and it's just not
- 2 meaningful, you know. If you're going to allow us -- put it this
- 3 way, their intent is to make us feel like they are doing -- allowing
- 4 us to do something, which is not meaningful.
- 5 In late August and September, early September, that's when we
- 6 normally use three-and-a-half and four-inch gear to harvest Arctic
- 7 Cisco and the humpback and also continuing with the broadhead, and
- 8 even for the broadhead, we still need four-and-a-half, five-inch
- 9 gear, and that's the unintended hardships caused by the restrictions
- 10 on -- to conserve salmon.
- 11 On the Kuskokwim River, unrestricted gear is allowed on non-
- 12 salmon tributaries, such as the Tunt River and the Johnson River, and
- 13 I think there's a couple other rivers that are also allowed
- 14 unrestricted gear to target non-salmon species, and that's just
- 15 something that I'd like to be uniform.
- 16 All intents and purposes, you know, the restrictions are well-
- 17 meaning, but they are causing unintended hardships, which is
- 18 something I can't hold back on anymore, because if we're going to
- 19 allow to fish, it's got to be meaningful for what we target, what we
- 20 want to target, and I hope in some way, shape or form I'm making
- 21 sense that it's just -- it's just not meaningful to try and allow us
- 22 to fish for Arctic Cisco and the humpback whitefish when it's not the

- 1 time or the season to try and harvest them, when the time to harvest
- 2 them is later on in the summer and early into the fall, and the idea
- 3 of timed harvest, the broadheads and the Sheefish is early in the
- 4 spring and into early in the summer, but we can't harvest them with
- 5 the restricted gear of four-inch, and then to add insult to injury,
- 6 you know, I just got an email from Alaska Department of Fish and Game
- 7 that we are allowed now to fish unrestricted gear 24/7 when there's
- 8 no more fish anywhere, and it's just -- it just doesn't make sense
- 9 here in Scammon. Our river does not connect to the Yukon, yet we are
- 10 allowed -- we are not allowed to fish with no other -- with no
- 11 restrictions. It just doesn't make sense, but I applaud, you know,
- 12 people here in Scammon that are complying and following the
- 13 restricted -- the restrictions to help conserve salmon.
- 14 That's what our parents have done, our ancestors have done for
- 15 many, many years, and it's something that I have no problem with.
- 16 It's just that, you know, a closer look needs to be done on, you
- 17 know, other tributaries that are not connected to the Yukon or the
- 18 Kuskokwim Rivers, where they just stand alone. They just end in a
- 19 lake some place upriver. Thank you.
- MR. NEWLAND: Thank you. We'll go down this table and then I'll
- 21 move to the table on (indiscernible).
- MS. SIMEON: Thank you. Welcome to my village. My name is

- 1 Gloria Simeon. I'm the Tribal citizen of the Orutsaramiut
- 2 Traditional Native Council, the nation of this village. I'm a woman
- 3 of the river. My blood runs from the headwaters to the mountains.
- 4 I'm from this river. The river's my life. I was reflecting when I
- 5 came to my first fighting for fish meeting this morning, I spoke to
- 6 Evon Waska, our respected elder. He was at that same meeting, we
- 7 were meeting with Governor Hickel to talk about regulations that were
- 8 being placed on my people for our food, and I heard Evon Waska tell
- 9 the Governor to put feet on his promises.
- I never thought the day would come where my unborn grandchildren
- 11 would not be able to have fish camp. Through the years, that day is
- 12 here. I never thought it would happen in my lifetime, and I'm so
- 13 sorry for my people that we're being threatened in this manner.
- 14 My usual venue is within (indiscernible) indigenous people,
- 15 building resiliency in our villages against suicide and fighting to
- 16 protect our river from the mine. This is out of my realm, but
- 17 (indiscernible) is tied to everything of who we are and what we are
- 18 as people. This is our food. This is our life.
- 19 Public Law 96-487 has been violated. It's been broken. It's a
- 20 law of trust that we have always access to our customary and
- 21 traditional uses of our food. The law protects us so we can eat our
- 22 customary and traditional foods, and subsistence is not a practice.

- 1 We don't practice subsistence. We live it. It's not a way of life.
- 2 It is our life. It's who we are and how we are.
- 3 YKHC, I was on YKHC Health Board with the human studies group,
- 4 all the research that has been done about our health is tied to our
- 5 having access to our customary and traditional food sources. If we
- 6 can't eat our own food, we cannot be healthy. We don't thrive on
- 7 welfare food. I have more of a personal relationship with my first
- 8 piece of king salmon than I do having a Big Mac burger or a steak in
- 9 Anchorage or sushi, and (indiscernible) and this is the health of our
- 10 population that is at stake here, and these restrictions that have
- 11 been put upon us, those not only affect our principal well-being,
- 12 they affect our mental health and our spiritual well-being.
- 13 And subsistence is not just an activity. It's not something,
- 14 like I said, it's not something we practice. When we're doing fish
- 15 camp or berry-picking or putting that moose away, we're talking.
- 16 We're talking about our oral traditions, the connections of who we
- 17 are to everybody else, to our land, our water, our air. We're
- 18 talking about genealogy, history. Our children are learning geology;
- 19 where you go to fish. Ecology; being good to the environment.
- 20 Biology; you learn lots of other fish when you're cutting it up.
- 21 It's not just the fish, backbones, front bones, bellies, heads,
- 22 tails, every part we use and every part we eat. That's biology.

- 1 Chemistry; how long we soak it in the brine, how long we smoke it
- 2 until it's done. Math; how much just one fish is going to do, how
- 3 many strips, how many bellies. Pathology; when there's something
- 4 wrong with the fish, we want to know. We see it right there, because
- 5 we're up close and personal with every fish that we cut.
- 6 We know if there's something wrong with our food, and we learn
- 7 food preparation and preservation, all of these in that one activity.
- 8 That's a lifetime of knowledge that our children are learning in fish
- 9 camp. My grandchildren, four years with no fish camp. They feel
- 10 empty. My husband and I can do a little bit. We try not to take
- 11 more than what's going to feed our families, and it's gotten less and
- 12 less, less and less, and I really appreciate you coming here to hear
- 13 our testimony, and Vivian and Mike William's testimony, that the end-
- 14 users should not be burdened with the conservation of the resource.
- I am an end-user. The women here, for the most part, are the
- 16 true end-users of our fish. We're the ones that cut the fish, brine,
- 17 and smoke it, decide how it's going to be done and taken care of.
- 18 It's the women that truly are the end-users of our fish, and research
- 19 has proven, too, not only is salmon our life, it's in our DNA. It's
- 20 in our blood. We can't do without that.
- 21 Climate change has been an ongoing threat to us. We know this.
- 22 We've been warned and climate change needs to be considered and

- 1 weighed when determining these quotas on the high seas. The big
- 2 picture needs to be looked at, the global picture, the entire
- 3 ecosystem. Our oceans are threatened. Our air is threatened. Our
- 4 water is threatened. Don't drink rainwater. Please don't drink
- 5 rainwater. There's plastic particles in it that's (indiscernible)
- 6 for you. It's no more from (indiscernible) heaven. It's not pure.
- 7 We're suffering the impacts of climate change in our (indiscernible)
- 8 contributions to what's degraded our earth and we must be looking at
- 9 cutting back in all areas, because the entire global system is
- 10 stressed out and food security is very real.
- 11 Nobody's talking about the impact of the drought and these
- 12 massive weather systems that are going through our country, not just
- 13 America, but the whole world, threatening food, food security. If
- 14 people down in the states are shooting each other because somebody
- 15 bumped them in line, what are they going to do when we have to fight
- 16 for food and water?
- And we're at that point right now. We're being regulated from
- 18 our food and water, and I really feel for our brothers and sisters on
- 19 the Yukon, two years of no fish. Two years of no fish, what does
- 20 having an empty smokehouse do to your mind, to your spirit, when you
- 21 have all that time on your hands (indiscernible) college your
- 22 children are going to and fish camp? How do you fill that emptiness?

- 1 We're here to fight for our fish and we need you to help us.
- 2 We're in the red zone of food security and climate change and
- 3 numerous threats coming upon us and we barely have the time to react
- 4 to one, before another one comes along. Who would have expected a
- 5 typhoon? One crisis to another, our people are suffering and we're
- 6 losing ground if we don't stand up and fight for our fish today while
- 7 we have you here to listen to us, and it made no sense to me to hear
- 8 that the State Troopers and Fish and Game was going fish camp to fish
- 9 camp on the Yukon last year to make sure -- to make sure there was no
- 10 fishing in (indiscernible).
- 11 My cousin, Nathal (sp), she had to think about going to Cascade
- 12 (indiscernible). She lives in (indiscernible), no fish in her
- 13 smokehouse for two years, but she can go to Cascade and fish with her
- 14 sister, but that puts added stress on another system. So we
- 15 desperately need your help, and I thank you for coming here to give
- 16 us your time. Thank you.
- 17 MR. HUNTER: Good afternoon, my name is Henry Hunter, Sr. I'm
- 18 with Orutsararmiut Native Council. It was the speaker before me, I
- 19 agree very much with what they have spoken about. You know, the
- 20 Kuskokwim River historically supported the largest subsistence salmon
- 21 fishery in the state of Alaska.
- I remember years ago when I was a kid, we had king salmon about

- 1 five feet long. They were huge, and the people who participated, and
- 2 the fishes, and the number of salmon harvest will agree to that.
- 3 What we are with some of the (indiscernible) we are the Kuskokwim,
- 4 the lower first half of the monetary income, in other words, poverty
- 5 is in our region.
- 6 This region is characterized by a high production of wild food
- 7 for -- for local use. In other words, we don't have the money, the
- 8 jobs. We depend on the salmon, the land, the moose, and the caribou
- 9 that come to our region. We do a lot of fishing. We depend on the
- 10 salmon, but that is slowly going away.
- 11 The Yukon River is so over-restricted that they don't even fish
- 12 anymore. The State of Alaska won't allow it. (Indiscernible) coming
- 13 on the Kuskokwim and I don't want to see that. One of the things
- 14 that I'd like to see the federal government is work closely with the
- 15 Kuskokwim Working Management to ensure that we have enough salmon
- 16 that come up the Kuskokwim River, but I believe that it's too little,
- 17 too late.
- I wish that this group had met with us 15 to 20 years ago, when
- 19 our elders who used to tell us, you know, the salmon's going to
- 20 disappear. They can see that. Our people are the most restricted
- 21 people in the world and I hate to see that.
- 22 As I said earlier, I'd like to see the federal government work

- 1 closely with the Kuskokwim Management Working Group to ensure that we
- 2 harvest the salmon that we -- at the head of (indiscernible). One of
- 3 the things I personally would like to see is the restrictions on the
- 4 high seas. We see too many pictures and on TV of way too much salmon
- 5 bycatch by the high sea fishing. Those are the salmon that are
- 6 coming to the Yukon and to the Kuskokwim. At one point in time, the
- 7 federal government had observed it on there to make sure that the
- 8 bycatch wouldn't do much. I don't know if they're still there, but I
- 9 would like to see some kind of a restriction on the high seas, and
- 10 also Area M, Area M fishing.
- 11 Why would the Yukon and the Kuskokwim people have to be the only
- 12 ones restricted? Why exempt Area M fishermen and the high seas
- 13 fishermen be restricted too? You know, when they closed this river
- 14 from the mouth all the way to Aniak, they restrict us. They give us
- 15 a window, say for example, maybe Monday or Tuesday, you can fish, and
- 16 I think that's wrong.
- If you're going to close the river, close the whole river, not
- 18 just a small portion of it, and (indiscernible) you know, I -- we
- 19 heard testimony from Gloria Simeon. She's part of ONC, and I'm also
- 20 from ONC, so that was our testimony. So I'd like to thank you for
- 21 being here and hearing our testimony.
- MR. NEWLAND: We're going to go to this gentleman, go down this

- 1 table, please. For those of you joining online, just remember, we
- 2 welcome your comments as well. You can raise your hands with the
- 3 virtual raise-hand function or press star-nine, if you're on the
- 4 phone.
- 5 MR. UNIDENTIFIED: (Indiscernible) my name's Kevin
- 6 (indiscernible). I'm from Native Village of Napaskiak, Tribal
- 7 Council, and I'm also with the Yukon-Kuskokwim Regional Tribal
- 8 Government who's working to protect the federal (indiscernible) from
- 9 the congressional delegation. You heard it all. Gloria Simeon
- 10 started off. I mean, I was going to start off, but Gloria brought it
- 11 up. We're fighting for the last fish; our people against NOAA
- 12 people, North Pacific Management Fishing Council. We're hearing
- 13 we're over-regulated people, and it's true.
- 14 We grew up fishing. That's why we live by the river. That's
- 15 how we were brought up. We were brought up before the freezers,
- 16 before the refrigerators, and there was no local stores. We depended
- 17 on the food provided from the river and the land. Now it has
- 18 changed. You (indiscernible) here and learn. We're not dumb people,
- 19 you know.
- 20 The Bering Sea and the dock of Alaska fishery started a little
- 21 over 50 years ago. From there on, all stocks of species were
- 22 noticeably going down, and today, there's zero. We hear and listen

- 1 to the radio and see the fishing report, bad news after bad news.
- 2 Yukon, zero fish returns, zero Chinook, zero chums, Kuskokwim, same
- 3 way. We take turns, you know, and then during one of the
- 4 restrictions, we said, "No more, let's go out and fish. Our elders
- 5 need the fish." We were criminalized. We sacrificed what we had to
- 6 do to feed the people in our villages.
- 7 The bycatch issue has echoed over and over. We hear it in the
- 8 wintertime and when we anticipate going (indiscernible) go get our
- 9 fishing in the summertime. Stop the trawlers. The trawlers are
- 10 killing the fish. I've been looking into this and I've been involved
- 11 before. I used to be one of those (indiscernible) Board members. I
- 12 ain't no more, and it's safe to say, you know, is it worth it?
- I hear on the radio news that NOAA and the North Pacific are
- 14 saying it's a difficult decision of the bycatch to be reduced because
- 15 the people -- the people are going to lose benefits and income.
- 16 That ain't true. Only a few villages benefit from the proceeds
- 17 from the Bering Sea, and my village is one of them. I surveyed my
- 18 people and asked them, what's more important, do you want benefits
- 19 from our (indiscernible) that they have programs or do you want dry
- 20 fish or fresh fish or fish in the freezer in the winter? "Are you
- 21 crazy, I want the fish," is what they're saying.
- 22 You know, it does not -- the Bering Sea fishery is 50 years old.

- 1 The CDQ is 30 years old, and the idea of outside government firms on
- 2 this area saying that your benefit and income is going to be
- 3 affected. That's being, you know, that's -- that's crazy. I see
- 4 most of these people, they don't benefit anything from the Bering Sea
- 5 proceeds.
- 6 They say the Bering Sea is a two-billion-dollar, you know, two-
- 7 billion-dollar industry. All of that two billion dollars, how much
- 8 is going to the villages? Crumbs, nothing, zero. All that money in
- 9 that Bering Sea is going away. It's just (indiscernible) it's our
- 10 ocean. We say it's our ocean. Some of these coastal communities
- 11 know it. We depend on the seal, the halibut, the salmon, and
- 12 everything that the rivers and sea provides.
- Well, these numbers are depleting. It's from bycatch. There
- 14 are two types of trawlers. One is in-shore catcher trawler. They
- 15 use boats to come close to the shore, and I hear from witnesses when
- 16 they see those boats, all those animals that they're hunting fish out
- 17 there, they depend on these fish for food; the seals, the whales.
- 18 They're coming too close to the shore, and looking at the numbers
- 19 from NOAA's report, the inshore (indiscernible) fisheries are the
- 20 dirtiest fisheries. They catch more bycatch and what they say from
- 21 the markets is that the -- the (indiscernible) they catch from that
- 22 inshore has less value than the folks in the high seas that are

- 1 catcher/processor, high sea boats, and those high sea boats, same
- 2 story. They're taking everything, and we people get -- sometimes we
- 3 get territorial. It's our ancestors' water, you know. We protect
- 4 our land. We protect everything, our species, our fish and game.
- 5 Over a few years, the fish will die, and we hear from the coast,
- 6 the birds and the seals have died. They've washed ashore. We hear
- 7 that you guys are studying it. What's the result of that study? And
- 8 it comes with a warning, it's affecting everything. The fish -- the
- 9 trawlers, since there's no fish where they used to fish, they're
- 10 moving up.
- I implore you north people, they're going to do the same.
- 12 They're going to kill everything they catch and it's true, and NOAA's
- 13 bycatch reduction strategy, it's not working. It's just for show.
- 14 We hear and I hear the speaker saying, where is the partnership? We
- 15 want to partner with NOAA, our Native people, our Native Tribes,
- 16 Nations, there's nothing. We have Kuskokwim River Inter-Tribal Fish
- 17 Commission here on the Kuskokwim. We have Yukon River Inter-Tribal
- 18 Fish Commission. Nothing -- there's not partnership between our
- 19 groups and NOAA, and this listening session, all the consultation,
- 20 you know, it's just (indiscernible) to let us (indiscernible) off so
- 21 we'll disappear.
- I tell, you know, we better not shut up and stay idle no more.

- 1 Let's keep pushing from this meeting, you know. I want to go out and
- 2 be satisfied just because I said and told some of the things I know.
- 3 We've got to keep pressing forward.
- If we are restricted, those trawlers need to be restricted. I
- 5 see the annual reports from these companies that profit from the
- 6 Bering Sea. They're stock-piling cash. Look at them. They can
- 7 afford to dock their boats and stay still for a while like us.
- 8 During the summer, you know, it becomes a pretty stressful time
- 9 for us people. We -- our elders are hungry. They're not
- 10 (indiscernible), like I told you before, we did not grow up with
- 11 fried chicken, fish sticks from the store. We are -- we always pray
- 12 for our food, and it will never stop.
- It is difficult? I'm asking NOAA. It's not difficult. It's
- 14 our Bering Sea. It's our ocean, you know. Our people, they're
- 15 saying, "Give us two seats, give us two seats on the North Pacific."
- 16 We should be on these seats, all of us, and some of us should be on
- 17 these seats. It's our ocean. It may be called America, you know,
- 18 but it's ours, too. Our people trust our own people. Our people
- 19 want to see our own people sitting right there, because our own
- 20 people take care of our own people here, and that's why we like to
- 21 have, you know, CEOs and things like that of our own people, because
- 22 they have connection to the people where they're from.

- 1 I'm not, you know, I could go on, but you know, I'm tired of
- 2 talking and I'm tired -- I hate to yell, but sometimes I end up
- 3 yelling. Thank you.
- 4 MR. NICOLAI: My name is Father Martin Nicolai. I'm a retired
- 5 Orthodox priest, but also a Tribal member of Kwethluk, Organized
- 6 Village of Kwethluk, and also a Board member for our local
- 7 corporation, but what I just (indiscernible) now is (indiscernible),
- 8 by the way, thank you, (indiscernible) stealing your words
- 9 (indiscernible) greatly affected me.
- 10 As it is now, trawling continues out in the Bering Sea, and they
- 11 continue to destroy the salmon, the halibut, and the crab. It's
- 12 approved and legal destruction. I'll say it again. It's approved
- 13 and legal destruction of our resources that we have depended on for
- 14 many generations.
- 15 The Alaska Department of Fish and Game cannot do anything about
- 16 it, and it remains silent. The U.S. Fish and Wildlife Service cannot
- 17 do anything about it. They remain silent. Our area lawmakers and
- 18 Representatives Hoffman and Zulkosky cannot do anything about it and
- 19 they remain silent.
- 20 The Yukon River villages (indiscernible) already have relations
- 21 over there. They are suffering because of this and everyone that I
- 22 have mentioned about remains silent.

- 1 The only voices that are crying out concerning this injustice
- 2 are all of us here, the local people, the local subsistence fishermen
- 3 and hunters, and other Alaskans who use these resources and depend on
- 4 them for their livelihood.
- 5 It's an injustice and it's unfair. The North Pacific Fisheries
- 6 Management Council, and perhaps you sitting up there, your
- 7 departments, are the only agencies right now that can stop this
- 8 unfairness. You can do it better than all of us here, sitting here,
- 9 with your decision-making policies and your voices that are heard
- 10 better than our voices here, but most of the time, you're not going
- 11 to do so because of money and perhaps, because of political pressure.
- 12 It's unfair that the trawl (indiscernible) business can destroy
- 13 thousands upon thousands of the Bering Sea salmon, halibut, and crab
- 14 without any consequences, while the local (indiscernible) here, the
- 15 fisheries are closed and when we get a single salmon during the
- 16 closed period, the U.S. Fish and Wildlife come quickly. The Alaska
- 17 Department of Fish and Game, they come quickly and they take our
- 18 fish.
- 19 We are fined. They take away our net, and we get a record, as
- 20 in (indiscernible) said. We become criminals, just because of one
- 21 fish, just because of one fish that we caught during the closed
- 22 period, one salmon.

- 1 You talk about saving salmon, but you only let us, Alaskans, who
- 2 depend on the salmon to bear the burden of saving and preserving, and
- 3 you don't do anything at all with the problems (indiscernible),
- 4 except to say, "Let's work on getting less bycatch," and by that,
- 5 you're saying, "Let's continue letting trawl fishing continue
- 6 destroying our salmon, but try not to let them destroy too much."
- 7 But if they destroy even a thousand king salmon out there,
- 8 that's too much. If they destroy the same number of chum salmon,
- 9 that's too much already. Who knows how many coho salmon have been
- 10 destroyed by them? We hardly had any coho salmon this summer.
- 11 (Indiscernible) my suggestion, my recommendation, we need to
- 12 start to talk about a moratorium. We need a moratorium on trawl
- 13 fishing in the Bering Sea for five years or more, if we want to
- 14 effectively have a chance to save and preserve the salmon and other
- 15 species being destroyed by trawl fishing.
- We need to put a stop to the charade, instead of issuing more
- 17 studies. We know, already, who is doing the most destruction to our
- 18 salmon, halibut, and crab. A moratorium is needed. A ban on
- 19 trawling and trawling for a good number of years is needed. You
- 20 don't need more studies and reasons to continue with trawl fishing.
- No more studies, ban trawl fishing, issue a moratorium of
- 22 trawling in the Bering Sea or at least start to talk about it as a

- 1 possibility then you'd be helping us (indiscernible).
- 2 UNIDENTIFIED SPEAKER: Mr. Chairman, (indiscernible).
- 3 MR. NEWLAND: If you want to speak, please come to the front
- 4 tables and we'll take you in turn.
- 5 MR. ROBERT HOFFMAN: Mr. Chairman.
- 6 MR. NEWLAND: Yes, sir.
- 7 MR. ROBERT HOFFMAN: Mr. Chairman, can you hear me?
- 8 MR. NEWLAND: Yes.
- 9 MR. ROBERT HOFFMAN: Yes, I'm on the phone and I don't have
- 10 access to the television, but I'd like to have testimony, if I may.
- MR. NEWLAND: Yes, go ahead.
- MR. ROBERT HOFFMAN: My name is Robert Hoffman. I am from
- 13 Bethel and I am also a member of ONC, Orutsararmiut Native Council.
- 14 I have been a commercial and a subsistence fisherman for over 61
- 15 years. I have watched the fishing industry from where it was to
- 16 collapse, and I let you know, sir, we are -- we are regulated by the
- 17 State and federal government.
- One of the biggest problems that we have are being -- we are
- 19 told when to fish, how to fish, with what to fish, when to start, and
- 20 when to stop fishing. We have gone so far as the State regulating us
- 21 what we used to catch big king salmon with eight-inch gear, the State
- 22 of Alaska has regulated us down to six-inch fish. That is why we're

- 1 catching only small fish. That's the truth. Now we only catch small
- 2 fish because we're regulated by the State of Alaska to use six-inch
- 3 now.
- 4 The State of Alaska monitors what we call escapement and
- 5 survival of the species. I'll have you know, sir, we are the only
- 6 ones in the whole western hemisphere of Alaska that do not verify and
- 7 can't verify anything. So we, therefore, we are told by the
- 8 regulators, who is the State of Alaska, what to do, how to do it,
- 9 when to do it, and when to stop, and it saddens me that we are unable
- 10 to at least verify what they regulate us on is called escapement.
- 11 Some day, I hope we have the finances and the resources to
- 12 verify the State's escapement and survival count. We have never said
- 13 no to them, because they have been given the job by the federal
- 14 government, therefore, the State of Alaska and the federal fisheries
- 15 do all the telling us what to do and how to do it.
- We hear of -- we hear of members co-managing by inserting a
- 17 couple of members down on the North Pacific Management Board. Well,
- 18 I'll tell you, sir, I have been in the Board, on the Native Boards
- 19 for over 40 years, and I'll tell you on all the Boards, they vote,
- 20 and the majority always wins. Therefore, two members on a Board is
- 21 not enough to be fair. We'll always lose. We're going to need more,
- 22 at least be fair and have a 50/50 count on all of the Boards on the

- 1 North Pacific, or we have no say so, because we'll be out-voted on
- 2 everything that comes about with the problems that we are having.
- 3 We hear about -- we hear about observers on these boats down in
- 4 the high seas fishing. I have testimony from individuals from down
- 5 there as the observers. The observers are even paid off by the
- 6 fishing boats. Therefore, observers on these boats is not the way to
- 7 go. It's dishonest and for a few members of these, you might say,
- 8 observers.
- 9 We, at least, would like to have the resources somehow to verify
- 10 the regulators who regulate us and tell us what to do and how to do
- 11 that. We've got to be involved in that and that is what I would only
- 12 consider co-management, if we are involved in the escapement count
- 13 and the Boards on the high seas fishing to be equal, fair.
- If that's -- if that's the way it's going to go, sir, I really
- 15 understand, like the fish, is just like the game, the moose, the
- 16 caribou, we are regulated by the State of Alaska.
- 17 I'll have you know, sir, and the only ones that benefit from
- 18 this whole operation from the fish and the game are the State and
- 19 federal employees. They're the ones that continue to get their bi-
- 20 monthly and monthly finances for their work, while we, the
- 21 subsistence users, get nothing of that part, and I'll let you know,
- 22 sir, the majority of our people are on Social Security, and the only

- 1 ones that are surviving in our region that I see are the ones that
- 2 have a retirement.
- 3 We are the most -- highest expensive cost of living here in the
- 4 state of Alaska, the western hemisphere. In a few of the villages I
- 5 have spoken with are paying \$10 a gallon of gas, and that, I don't
- 6 know, we need our resources so that we may someday be able to haul
- 7 our own fuel up here and gas with our own barges and not be
- 8 restricted from obtaining that because of the lack of resources that
- 9 we have at this time.
- 10 So I'm -- I'm sorry if I'm feeling a little mad or something,
- 11 but I just wanted to assure you that it's got nothing to do with the
- 12 NOAA people. What we need, in fact, is not only a verification of
- 13 all of these resources that we are able to have, I wish and hope
- 14 someday that the NOAA administration, like the emergencies that we
- 15 have, they call it feet-on-the-ground, that hurricanes and
- 16 everything, the tidal waves come around, they always talk about feet-
- 17 on-the-ground, my hope someday is to have NOAA members feet-on-the-
- 18 ground to actually observe what the State and the federal government
- 19 are doing to what we call the subsistence users up here in our
- 20 region, and that's -- there's no other way to fix that, unless we
- 21 have actual NOAA people on the ground to testify and to verify what I
- 22 am saying, and the resources so that we can have what we call

- 1 verification of the State employees and the federal employees that
- 2 are the only ones that benefit, like I said, with the fish and the
- 3 game, that we, the subsistence users, utilize in our land.
- 4 Four thousand -- four thousand members of our region have what
- 5 we call land claims, 160 acres each, and I'll let them know that we
- 6 have their animals living and protected by us people on our property
- 7 so they can have an employment job. Like I stated, the employees of
- 8 the State and the federal government are using our people, who have
- 9 160 acres raise their moose and caribou and everything, I ask NOAA to
- 10 ask the State and federal government, like I asked the Congress, I
- 11 asked the Senator, where is my check for preserving their employment
- 12 with the animals and the fish?
- I have not received an answer yet. I was told I was going to
- 14 get an answer about our protection for their employment, and it's
- 15 just not fair for us subsistence users to help them retain their
- 16 monthly employment with the resources that we protect from poachers,
- 17 from death.
- I'm just concerned, sir, and like I said, we need two things; we
- 19 need our own resources to verify the State's count and we also need
- 20 NOAA members on the -- feet-on-the-ground here to observe what I have
- 21 -- what I am saying, to verify testimony that this is true. Thank
- 22 you very much.

- 1 MR. NEWLAND: Thank you (indiscernible). So it's 3:30. We were
- 2 scheduled to go until 4:00, but we got in late, and we had some
- 3 delays with the sound equipment getting started. So we'll stay
- 4 through 5:00, and then we'll start to wrap up at 5:00, make sure we
- 5 catch everyone's comments.
- 6 So with knowing that we have 90 minutes left here today, I just
- 7 want to reiterate that we want to hear from as many people as
- 8 possible. We don't want to put time limits on people, but I would
- 9 just ask that our speakers be aware that we have 90 minutes left and
- 10 a lot of folks who may want to speak yet, so we'll go with you, sir,
- 11 then we'll jump down this table and come back across.
- MR. TIKIUN: My name is Thad Tikim. I'm the At-Large Chairman
- 13 for the Association of Village Council Presidents. So for years,
- 14 we've requested that fisheries be looked into with the declining
- 15 number of salmon returning to our rivers, especially on the Kuskokwim
- 16 here. It started off with the Chinook salmon, then the chum salmon,
- 17 that crashed a few years ago.
- 18 This year, for the first time, the coho salmon is -- was closed
- 19 for most of the fishing season and next year, I don't know what it's
- 20 going to bring, you know. With the numbers down as low as they are,
- 21 you know, and it's gotten to the point where the returns have gotten
- 22 just a little bit too low and everybody's gotten the attention of the

- 1 fisheries and it's now being discussed, but for years, we've always
- 2 thought, I remember a few elders back, like Carol Sparks (sp), they
- 3 were very vocal on some of the fisheries that were happening out in
- 4 Area M, and after they had passed on, things were a little fine, and
- 5 now, it's starting to come back again, and so a lot of our people
- 6 here, we rely heavily on the fish, the Native people of Alaska.
- 7 That's one thing that we grew up with, and you know, it's part of our
- 8 culture here.
- 9 The other thing that we also need is seats on organizations that
- 10 regulate the fishing industry. We are also users of the fisheries
- 11 and we also would like to have our voice heard in those fisheries
- 12 that help to regulate the return of the salmon or the catch of the
- 13 salmon, along the whole chain, you know, from our rivers here out to
- 14 the ocean and as they return.
- 15 If you look at the -- our area here, we are pretty much heavily
- 16 regulated with the amount of hours that we could fish, the type of
- 17 fishing gear that we can fish with. Yet, in the high seas or out in
- 18 the ocean, you know, there's no -- really no regulation that I could
- 19 see. They're still catching the fish. Yet, we, on the river here,
- 20 we're regulated. We can only fish at a certain time. We can only
- 21 fish with a certain amount of gear. Yet, the fisheries that I see
- 22 out in the Bering Sea, there's no changing there, at least I haven't

- 1 seen any, you know, I haven't heard of any.
- 2 The people on both sides of the river are really hurting. This
- 3 year, the Yukon is really hurting. They -- they're not allowed to
- 4 fish at all. They've only got, you know, orange gear, you know,
- 5 which are designed for non-salmon species that they've got to use to
- 6 try and catch their subsistence needs, and somewhere, a line has got
- 7 to be drawn, you know, you just can't have the table tilted one way.
- 8 Somewhere, it has to be drawn, you know, the -- cut down on the
- 9 fisheries, especially the bycatch of the salmon that are returned,
- 10 and getting back into -- I'll used Area M for an example, to me, all
- 11 that is just an intercept fishery. It's no different than the high
- 12 seas fisheries.
- 13 If you look at the numbers taken, I believe last year, it was
- 14 about 1.2 million fish that were taken, at least of chums. I know
- 15 this year, the numbers were down. So they were reduced a little bit
- 16 on -- or they said that they were going to curtail back on some of
- 17 their fish and their numbers are little bit lower, but the numbers
- 18 returning back to our river here are still low and we're still being
- 19 regulated on our fishing here.
- 20 And also, the -- in Area M, if the -- they got the numbers --
- 21 catch was a little bit lower this year, but also on the northern side
- 22 of the Aleutian Chain, you know, with the trawlers out there, the

- 1 numbers of fish that they catch, you know, I understand that this
- 2 year, that they've, you know, probably moved that (indiscernible) up
- 3 a little bit further north to help reduce the amount of bycatch, of
- 4 the chum that return to -- in Western Alaska, but still, the numbers
- 5 are real low, and last year, I didn't get one chum. This year, I was
- 6 very lucky. I only got one, and you know, the federal government
- 7 does really not take a look at all of the bycatch figures and the
- 8 amount the fish taken here on the Kuskokwim, our number is so low
- 9 compared to the bycatch that happens out in the high seas or out in
- 10 the Bering Sea.
- 11 You know, if some of it goes by, at least we'll have a little
- 12 more fish in our area here, hopefully, but then, with the numbers
- 13 being so low, we don't know, you know, if we have enough fish to, you
- 14 know, to have everybody's needs, you know.
- 15 You know, the fish that come out of our rivers here, they're
- 16 still coming out -- I mean, in high enough numbers where there's
- 17 catch out in the high seas area. They're still high, but the returns
- 18 are still very low here in my region, and we get regulated here every
- 19 year, because they want to try to reach their escapement goals.
- 20 Yet, the high seas fisheries, there's no limit, as far as I
- 21 know. There might be a limit. They probably exceeded that. A lot
- 22 of our people here are reduced to fishing with four-inch gear, you

- 1 know, 60-foot in length, you know, designed to catch other species of
- 2 fish, but like I stated earlier, as far as I know, that there's no
- 3 other changes to the other fishing industries and if things don't --
- 4 continue to go the way they are, everyone is really going to get
- 5 hurt, because the numbers ain't going to be coming back here.
- 6 There's going to be no salmon returning back out there for them to
- 7 catch.
- 8 Climate change is another role that's played into our fisheries
- 9 here. The warmer water's killing the salmon, more rain causing high
- 10 runoffs, and the spawning in the springs for periods of above normal
- 11 temperatures without rain produced and very low water conditions.
- 12 These all went back to fisheries of the spawning of the salmon.
- 13 As to the declaration for fishery disaster, our people who
- 14 depend heavily on the salmon also should be involved in the process.
- 15 The funding received for declared disasters should be distributed out
- 16 to the subsistence users. They're the ones that are the most hurt
- 17 and trying to supplement their nutritional needs. They receive
- 18 nothing, not everyone has a commercial fishing license, you know,
- 19 where they could get some money from the disasters.
- 20 On the co-management of fisheries resources, these types of
- 21 hearings have been lately -- been greatly helping us and we need to
- 22 continue to meet. Finally, it seems like somebody's listening to us,

- 1 you know, after all the years that we've complained and tried to get
- 2 the high seas fisheries down, and -- but we still need updates on the
- 3 numbers, on what the trend is doing on the fishery and of any further
- 4 studies that might be going on for our briefing for fisheries. It
- 5 helps a lot.
- 6 If you -- if you know the numbers, then it helps a lot, but what
- 7 we also need is cooperation between agencies where we also have a
- 8 seat and have our say and input into the fisheries that do affect the
- 9 end-users on this river, and both sides of the river, and also the
- 10 whole Western Alaskan region.
- 11 I'd like to thank everyone on the panel that came out to listen
- 12 to our testimonies. Thank you very much.
- MR. NEWLAND: Yeah, you were here longest (indiscernible).
- MR. THOMPSON: Good afternoon, excuse me, my name is Francis
- 15 Thompson. I'm from Algaaciq St. Mary's. I'm the (indiscernible)
- 16 river of (indiscernible) a tributary to the Yukon, and I'm the Vice-
- 17 Chairman for the Algaaciq Tribal Government. I'd like to welcome
- 18 Bryan, again, (indiscernible) out there at St. Mary's and
- 19 (indiscernible) I'm very bad at names and when she was introducing
- 20 herself a while ago, all I heard was "In-A-Gadda-Da-Vida."
- 21 Welcome. On the first note, on number one, cooperation, federal
- 22 agencies need to listen to those in the river fishing ground, in the

- 1 river system of what -- the need to protect salmon when we notice
- 2 annual steady decline, because we're (indiscernible).
- 3 (Indiscernible) a voting Tribal representative in the different
- 4 boards and councils that regulate our country's resources, and there
- 5 was a mention of a moratorium, no fishing in the high seas until the
- 6 salmon rebound.
- 7 The bycatch has impacted me negatively 100%, and I see no future
- 8 for my children and my grandchildren fishing for salmon if the status
- 9 quo continues out in the high seas.
- 10 Things need to change out there in order for us to see changes
- 11 in the river system. Those \$25,000 to \$50,000 fisheries pre-MSA, 42
- 12 years later, to zero. We were once proud tax payers, now we are
- 13 dependent on federal, state aid, food bank and other social service
- 14 programs to make ends meet.
- 15 The Magnuson and Stevens Fishery Conservation and Management
- 16 Act, known as Magnuson and Steven Act, is the legislation providing
- 17 for the management of marine fisheries in U.S. waters, originally
- 18 enacted in 1976 to assert control of foreign fishing that were
- 19 operating as close as 12 miles out.
- 20 The legislation has since been amended, in 1996 and 2007, to
- 21 better address the twin problems of overfishing and overcapacity.
- 22 Fourteen years later, what has been done? The ecological and

- 1 economic problems arose. The fisheries grossed about 25 to 35
- 2 million annually from the mouth to the border.
- 3 Pre-enactment of the MSA, for 42 years, the MSA -- our total
- 4 gross would have been upwards of \$1.6 billion. Ironically, that is
- 5 only about 1/3 of the industry's annual earnings from the Pollock
- 6 fishery's 42 years. Also, (indiscernible) because of the
- 7 (indiscernible) impacting the -- in the negative million.
- 8 In 1995, my son's high school teacher told the class, you will
- 9 have no more fish in the Pacific at Bering Sea because that is what
- 10 happened in the Atlantic, and it has come true. It was his
- 11 prediction has become a reality today.
- 12 Alaskan fisheries are being (indiscernible) our home
- 13 domestically, not from Alaska, but from (indiscernible) from the West
- 14 Coast. There's four to six million has (indiscernible), but like the
- 15 North Pacific Fishery Council scientists, that in her report to the
- 16 North Pacific Fisheries Management Council, the overall history in
- 17 the AYK region is insignificant to the overall fishery of the Pollock
- 18 industry. We mean nothing.
- 19 The Pollock industry through bycatch costed me my commercial
- 20 fishery earning for the Yukon salmon and Norton Sound herring
- 21 fishery. For my earnings today is zero. I did not fish commercially
- 22 for the salmon for the last two years and the Norton Sound herring

- 1 for the last 15 years. I have -- I cannot give no more. I am
- 2 reduced down to a four-inch net to catch whitefish and
- 3 (indiscernible) may not be able to fish with it, I cannot give no
- 4 more.
- 5 This is the failure I see in the management of the Pollock
- 6 industry to protect Alaska's salmon to return to the in-river system
- 7 of Alaska. (Indiscernible) the returns of the AYK region needs
- 8 protection for Chinook in the spawning grounds. It will take five to
- 9 seven years for Chinook -- in order for us to see if our management
- 10 plan has come true.
- 11 For protection of (indiscernible) return, that's 30 to 40 years
- 12 to see those returns. I may not be here or to see that fishery
- 13 rebound. They are fishing for Pollock for one year, if you can
- 14 (indiscernible) they could see how we feel on the river here. Let
- 15 them feel our impact. Shut them down for a year.
- Of course, that is not possible because we are insignificant and
- 17 we mean nothing to the Pollock industry. Who's thinking to protect
- 18 our subsistence food for salmon by reducing bycatch using salmon
- 19 excluders, trawl net and (indiscernible) in the Pacific and Bering
- 20 Sea trawling district fishing grounds, cameras on all boats, and
- 21 observers, honest observers (indiscernible).
- 22 Another concern, because of the lack of king salmon returning to

- 1 our river systems is that -- and these two correlate, is that lamprey
- 2 eel is gone. In October, when we catch a lot of lamprey, the
- 3 forecast in our Yup'ik way is there's going to be a lot of salmon
- 4 coming (indiscernible). One plus one equals two. We have not caught
- 5 the lamprey for over about 10 years now.
- 6 Item three, climate change effects (indiscernible) it will not
- 7 change the fact that bycatch has been the main reason for our demise
- 8 in Alaska waters.
- 9 Item four, commercial fishing subsistence (indiscernible)
- 10 because we use revenue from commercial fishing to supplement our cost
- 11 to go subsistence hunting for game and the cost (indiscernible) let
- 12 the cost befall on the industry to pay us for the lack of revenue and
- 13 subsistence harvest. Maybe they will find ways to fish clean.
- 14 The Round 1 disaster dollars received -- I received 6,000, and
- 15 for many, they received three, and that was a whole year later, one
- 16 year later. Round 2 is going to be about 40,000,000, and it will be
- 17 less than Round 1, and we won't see anything until December or
- 18 January.
- 19 We are captured when we need it and it gets hard to go out
- 20 subsistence fishing and hunting when gas prices -- I think St. Mary's
- 21 was \$9 a gallon. We need a seat on federal and State council and
- 22 boards. I am a proud Alaska resident and was able to pay taxes from

- 1 salmon revenue. Now many are dependent on handouts for
- 2 (indiscernible) from State and federal social service programs,
- 3 costing (indiscernible) and the U.S. and State millions and billions
- 4 of dollars just to keep the Pollock (indiscernible) doing what
- 5 they're doing, destroying the resources for our livelihood.
- 6 DOI needs to protect Alaska bound salmon, to protect our salmon
- 7 for harvest for subsistence because they spawn in (indiscernible)
- 8 water, federal and State water, and we also need to -- there is an
- 9 agreement with U.S. and Canada, a U.S. and Canada (indiscernible).
- 10 We need to abide by that treaty to save our salmon. I thank you guys
- 11 for your time.
- MR. GEORGE: (Indiscernible speaking Native language). Good
- 13 afternoon, my name is Fritz George. I'm the Chairman of the Tribal
- 14 Government of Akiachak Native Community. Welcome to (indiscernible)
- 15 of my homeland. It seems like we're (indiscernible) through
- 16 (indiscernible) extended closure and whatnot (indiscernible) we need
- 17 to study something. I hope by the time the study's done, it's not
- 18 going to be too late for all the salmon, but (indiscernible).
- 19 North Pacific Fisheries Management Council (indiscernible)
- 20 sustain the (indiscernible) fishery. It needs the continuation of
- 21 abundant -- all kinds of fish do you see even in the river, also
- 22 downhill from (indiscernible) cod and Pollock. It's not the

- 1 (indiscernible) what's going on, they'd rather make the trawling and
- 2 Area M (indiscernible) fishery continue, even though they're
- 3 (indiscernible).
- What can you do, and it's good to see that, you know, I and NOAA
- 5 (indiscernible) I look at it and (indiscernible) and (indiscernible)
- 6 area affected (indiscernible) every fishery where they're
- 7 intercepting the salmon that is supposed come into the
- 8 (indiscernible) river to spawn again to keep the species going.
- 9 (Indiscernible) I read that (indiscernible) there were Troopers
- 10 patrolling there where they trawl and use for fishing (indiscernible)
- 11 Area M and regulate the hell out of them, instead of us.
- 12 (Indiscernible speaking Native language). Thank you.
- MS. NAPOLEAN: Hi, my name is Ellen Napolean. I'm with
- 14 (indiscernible). I just wanted to say and there's (indiscernible)
- 15 trawl fishing (indiscernible) is probably one of the most disruptive
- 16 types fishing on the planet and some countries have banned it
- 17 already. It scrapes the bottom of the seabed. It uproots plants and
- 18 (indiscernible) animals and fish that live there.
- 19 That's bad enough for salmon and the other marine life and when
- 20 you put climate change in there, it's amazing that we still have
- 21 marine life. We can't do much about climate change, but we can do
- 22 something about trawling. If we cannot ban trawling to save the

- 1 Bering Sea and the fish for people who really need it, maybe we can
- 2 (indiscernible) designate more (indiscernible) in areas where salmon
- 3 swim, until they get old enough to return to the (indiscernible)
- 4 rivers to spawn (indiscernible) survival (indiscernible).
- 5 What I really worry about our food and (indiscernible) salmon.
- 6 With climate change and trawl fishing, it doesn't look very good. So
- 7 I just say, we can do something about trawls. We can't do much about
- 8 climate change. Thank you.
- 9 UNIDENTIFIED MALE SPEAKER: (Indiscernible speaking Native
- 10 language). Welcome to Alaska to the (indiscernible speaking Native
- 11 language). I'm happy to be here to give testimony. I'm very proud
- 12 of myself that I learned to speak English from the BIA in school
- 13 (indiscernible) and connections back. I've translated. I've
- 14 interpreted for my (indiscernible) and (indiscernible) management and
- 15 other stuff like BIA (indiscernible) and I learned more from
- 16 (indiscernible) when we were down there and (indiscernible) and for
- 17 (indiscernible) Council designated me to be the representative for
- 18 Kuskokwim Inter-Tribal Council Commission. There, I learned the size
- 19 of the fish, how many (indiscernible) and how many are going up to
- 20 the river through the (indiscernible) that was all I know.
- 21 Then, sitting there, I learned the (indiscernible) down in the
- 22 ocean, the total acceptable allowed catch, total catch of all and

- 1 escapement and these are the things I learned, and the commissioners,
- 2 we worked together from (indiscernible) working together and we have
- 3 a connection (indiscernible) from the mouth of the river
- 4 (indiscernible) we didn't have any connection. We have a connection
- 5 now (indiscernible) work together.
- 6 Right now, we are working together, conserving fish and sharing
- 7 our knowledge and our experience (indiscernible). It's what I want
- 8 the Department of Interior, NOAA, to exercise working together with
- 9 Tribal (indiscernible) the Tribal peoples and make connections with
- 10 them.
- 11 When you have a connection with us, it's more (indiscernible)
- 12 and exercise our (indiscernible) to have (indiscernible) when we
- don't have (indiscernible), we argue, we (indiscernible). We
- 14 (indiscernible) we do not make the (indiscernible) and there's
- 15 something that we want (indiscernible) and yes, we are a conservation
- 16 (indiscernible) and I'll ask you to verify (indiscernible) ocean down
- 17 there.
- I want -- we have the knowledge and I want the, you know, you
- 19 guys on the panel to improve and understand our Native traditional
- 20 knowledge that we use as we (indiscernible). Much (indiscernible)
- 21 are the low level of water conditions (indiscernible). There are
- 22 more things that are more (indiscernible).

- 1 The bycatch (indiscernible speaking Native language) migrate
- 2 with the fish to the (indiscernible) and (indiscernible) they go
- 3 upriver too, most of the (indiscernible) because of the conservation
- 4 and (indiscernible) salmon, king salmon, Chinook, chum salmon and
- 5 (indiscernible). They (indiscernible) to September 30th by
- 6 (indiscernible).
- Well, we asked for (indiscernible) not taking much, but he gives
- 8 us a little bit. For me, it's better to stop the trawling, zero
- 9 tolerance, no bycatch.
- 10 The climate change, the effects of -- the climate change affects
- 11 the salmon to go upriver for our spawn (indiscernible). Climate
- 12 change programs, I'm not too familiar with the emergency funding and
- 13 none of that (indiscernible).
- When I first (indiscernible) in 2014, I speak for a
- 15 (indiscernible) my role model later is William -- Michael Williams
- 16 (indiscernible) another (indiscernible) and civil rights mover, I
- 17 forget his name, but it'll come back.
- 18 I would like to see you guys to (indiscernible) and the method
- 19 used real good, but the Tribal traditions, knowledge are better for
- 20 me and I want the policy to be (indiscernible) towards
- 21 (indiscernible) because some of (indiscernible) that I do agree with
- 22 (indiscernible) continue polices that don't make it right

- 1 (indiscernible). It was right for us for over 7,000 years, we
- 2 (indiscernible) and that (indiscernible) policy (indiscernible) we
- 3 don't (indiscernible). They hurt -- they hurt us and (indiscernible)
- 4 our (indiscernible).
- I'm not here because -- of my own. I'm here because we still
- 6 live in the village as Tribal members (indiscernible). I
- 7 (indiscernible) and (indiscernible) we'll have a meeting
- 8 (indiscernible) and when we go home, we make a report. We
- 9 (indiscernible) council (indiscernible) that Governor -- I think the
- 10 Governor (indiscernible) is not specific council as a (indiscernible)
- 11 member, (indiscernible) voting member or non-voting member. No
- 12 Tribal representation. The Governor selects members from all
- 13 regions, Washington and Alaska (indiscernible) I see no Tribal
- 14 representation (indiscernible) needs to change that (indiscernible)
- 15 or something to back us up.
- 16 The navigable and non-navigable waters (indiscernible) and there
- 17 needs to be more (indiscernible) to the people in Alaska. Yes, I
- 18 heard about the navigable and non-navigable waters (indiscernible)
- 19 there's about (indiscernible) for us to (indiscernible) and one of
- 20 the things I want to learn more, you know, the plankton
- 21 (indiscernible) they think the plankton's terrible.
- 22 The fact is putting that trawler trawling down there, the

- 1 ecosystem (indiscernible) black thick (indiscernible) that pulls it
- 2 back up. The cause and effect of those big (indiscernible) is that
- 3 they are not (indiscernible) the Kuskokwim River and the Yukon
- 4 (indiscernible) but we are not, and may God help us all.
- 5 MR. WASKA, SR.: Welcome, Committee, I already welcomed you, but
- 6 I'm Evon Waska, Sr. (indiscernible) Bethel. Today's word is
- 7 conservation, and I also welcome my (indiscernible) from the
- 8 surrounding area on the Yukon and the villages.
- 9 I was going to mention (indiscernible) but I'm going to
- 10 (indiscernible). We are the fish (indiscernible). My grandchildren
- 11 are going to be (indiscernible) generation, right. Right, my parents
- 12 and (indiscernible) there's no magic aid to -- no magic wishing and
- 13 they settle down close to the river, Kuskokwim, Yukon, all in rural
- 14 Alaska did they settle down by the river? Why? Well, to see the
- 15 bugs go by -- for the return of salmon.
- 16 Why I say that, that's our food source. That's what sustains us
- 17 in the long winter months, smoked salmon, strips. Now we've got
- 18 freezers and that's our food for the winter. (Indiscernible) we have
- 19 fish talk in the summer on the radio and we give comments like this,
- 20 and my Native brothers from Toruk have commented, "Why are you doing
- 21 this? Where's (indiscernible)?" And the (indiscernible) is already
- 22 in black and white. Well, we're fighting for our subsistence rights.

- 1 That's not right. It's already written down. Fish and Game are
- 2 voiding our fishing rights, period, our subsistence rights. That's
- 3 not right.
- But our number one, about time you're here. It gives me hope.
- 5 Maybe my people hope behind me. This is just another meeting to go
- 6 in this one and not the other. I hope not. I'm glad that you're
- 7 here. It gives me hope (indiscernible).
- 8 Number two, on bycatch, we're hurting, period, because Area M,
- 9 False Pass, dumping of salmon, king salmon, 500,000 chums that was
- 10 bound for our rivers, Western Alaska, we're Western Alaska. That has
- 11 to be stopped. Area M, False Pass commercial fishermen before you
- 12 guys, we used to have advocates on the Yukon and all over rural
- 13 Alaska, Western Alaska. They all go to Anchorage for allocated -- to
- 14 fight for allocated fish escapement. That's not being done.
- 15 They're (indiscernible) on commercial fishing and bycatch is
- 16 (indiscernible). Meanwhile, people in rural Alaska, food for the
- 17 winter, they're taking that away. That's not right. That's what's
- 18 happening and (indiscernible).
- 19 On climate change on number three, yeah, that's happened here in
- 20 the Kuskokwim when the temperature was high and how many years back,
- 21 fish were dying upriver, and I believe also on the Yukon.
- 22 On number four, on declaring federal fisheries disaster

- 1 declarations, meanwhile people are all (indiscernible) to bring, why,
- 2 we're always first on restriction. Why, why, I say why, why
- 3 (indiscernible) not even any water, we're on restriction. In order
- 4 to catch fish, you've got to have a net in the water. Fish and Game
- 5 and State -- Fish and Game monitors, Alaska (indiscernible) my
- 6 people, just like that man, my Native brother said earlier, meanwhile
- 7 people are first to get blamed.
- 8 At the Yukon, we were four-inches before. You know what four-
- 9 inch for, that's them little whitefish. King salmon, we was eight-
- 10 inch and six-inch. I find that discriminatory. Letting us eat
- 11 whitefish while your (indiscernible) we eat all salmon species, king,
- 12 reds, chums, silvers, and they're being taken. They tell us to go
- 13 eat whitefish. That's not right.
- 14 And then all, we're on -- the first on restriction. No
- 15 restriction for bycatch. No restriction for Area M and False Pass,
- 16 only me on the -- me and my people on the Kuskokwim and Yukon and
- 17 western (indiscernible). We're the first to blame. We don't even
- 18 have nets in the water, but we've got (indiscernible) Fish and Game
- 19 and federal officials harassing us, two (indiscernible) Fish and
- 20 Wildlife officers, take our nets, rip our nets and just like my
- 21 Native sister said, they go and take the fish on the Yukon. They're
- 22 violating our rights here.

- 1 And number five, from the beginning (indiscernible) the rules
- 2 were you take only what you need, the town's (indiscernible). There
- 3 was always town management and that was always in place, and we just
- 4 should let (indiscernible) and take what we need (indiscernible) to
- 5 gain money. It's food for the winter. That's our -- salmon is our
- 6 food that sustain us through the long winter months, and I don't know
- 7 how long your going to be in Bethel, but I hope you go to the local
- 8 stores. That's the reason to (indiscernible) specific village and 10
- 9 years on the Yukon, Anchorage, all of you to accept the prices. A
- 10 gallon of milk (indiscernible) here is 11 bucks, same as a carton of
- 11 eggs.
- 12 It doesn't stop here and then you've got these river
- 13 (indiscernible) and then they've got to be shipped by barge and then
- 14 (indiscernible). The price is tripled, and then as far as
- 15 subsistence comes in, and how I speak as I speak now, my people on
- 16 the Yukon, there's no (indiscernible) hardly any salmon in
- 17 (indiscernible) and dried fish and smoked fish in their freezer or on
- 18 their racks.
- 19 You deny us of the -- they deny us of our right to subsistence
- 20 fish. That's not right, but I hope you take that opportunity and go
- 21 check at the local stores (indiscernible) on the comment and see how
- 22 the prices are there for and why my people turn to subsistence with

- 1 the high cost of living, and I hope you immediately stop the bycatch
- 2 and we need -- we need to have the allocated fish escapement for
- 3 Western Alaska, Area M and False Pass, and I hope you do that.
- 4 Thanks for being here and thanks for taking my comments.
- 5 MR. NEWLAND: We'll go to that gentleman.
- 6 UNIDENTIFIED SPEAKER: (Indiscernible).
- 7 MR. NEWLAND: We've got -- we've got about 30 minutes left. So
- 8 we'll take the speakers who are here at the front table. I don't see
- 9 any hands up online, and then we'll do some wrap-up on our part.
- MR. NANENG, SR.: Good afternoon, and welcome to Bethel
- 11 (indiscernible) of the Yup'ik country, Yup'ik, Cup'ik and Athabascan
- 12 country. My name is Myron P. Naneng, Sr. I'm originally from the
- 13 Village of Hooper Bay, which is on the coast. I've fished
- 14 commercially on the Yukon since 1985 until about 2017.
- Over the years, I've observed the reduction in the number of
- 16 hours of commercial fishing on the Yukon (indiscernible) lack of
- 17 salmon returning to the river system as the years went by.
- 18 One of the things that I also have done is I attended many Board
- 19 of Fish meetings, as well as North Pacific Fisheries Management
- 20 Council meetings, and at those meetings, we've raised the issue of
- 21 the lowering returns of salmon. It's not a new thing that happened
- 22 yesterday or this year or two years ago. It's been happening for

- 1 quite some time.
- 2 One of the things that the fleet, the 12 (indiscernible) to say
- 3 that they've got a certain amount of metric tons of bycatch of salmon
- 4 or metric tons of bycatch of halibut. If we put (indiscernible) they
- 5 say 150 (indiscernible) metric tons. How many totes does this room
- 6 get filled with? We all don't know, and it's substantial we know,
- 7 because as fishermen, we have a tote that could probably have like
- 8 about 107 inside that tote and one of the other concerns that I have
- 9 is that, are the federal and State managers directing this toward
- 10 (indiscernible) endangered species status?
- I know, we, as Native people that are subsistence users, also
- 12 have to be part of the equation and put in conservation. However,
- 13 our people have paid the highest burden of conservation over the
- 14 years, with restrictions and closures.
- When the closure happens on the Yukon, the villages on the coast
- 16 like Hooper Bay, Chevak and Scammon Bay are included, and they're not
- 17 in the river system. It's because they say that the salmon return to
- 18 the Yukon River and (indiscernible) and they consider the villages of
- 19 Hooper Bay, Chevak and Scammon to be what they call intercept
- 20 fisheries, but they don't even do anything about the intercept
- 21 fisheries down in Area M, and the reason why they say they don't do
- 22 much is because they consider the region to be a mixed stock

- 1 fisheries.
- 2 There's been studies done, genetic studies done regarding trying
- 3 to identify where those salmon stocks are going to, like the State of
- 4 Alaska, their managers are always saying, "We don't have enough
- 5 information to put the restrictions."
- 6 So my question for the State and the federal managers and
- 7 regulators directing this towards an endangered species status of
- 8 these salmon stocks or even the halibut, and in essence, with lack of
- 9 subsistence fishing, empty fish racks, empty smokehouses, are they
- 10 cancelling our culture? And that's something that we don't want to
- 11 lose.
- 12 I've gone subsistence fishing here on the Kuskokwim, on the
- 13 Yukon, the coast and I've observed over the years that I've done
- 14 that, that at some point, there's hardly any people that are putting
- 15 fish away. Families are not working together like they used to.
- 16 Kids are not learning how to cut salmon like their parents.
- 17 So it's a culture that's, in essence, is being killed by the
- 18 fact that our people are being severely restricted and carry the
- 19 burden of conservation, and we've also noticed that there are other
- 20 fish species out on the coast that we haven't observed for a couple
- 21 of years, (indiscernible) cods that usually go into the schools.
- 22 For the last couple of years, the last two to three years

- 1 (indiscernible) Hooper Bay and Scammon, they hardly had gotten many.
- 2 They're (indiscernible). You know, these are things that we're
- 3 observing. They're not in the books of some biologist or a PhD
- 4 person observing this. It's people at the local levels, at the
- 5 village levels who are observing this, because it's part of their
- 6 subsistence food resource, and we need to find ways to address them,
- 7 and you know, one of the other things that really gets me irritated
- 8 and kind of frustrated is when we talk to talk to managers, both up
- 9 in State and federal levels about our concerns that we have, based on
- 10 our observations, they look at us and say, "You're only doing an
- 11 anecdotal comment."
- 12 They don't want to include traditional outings as known by our
- 13 people as being part of the equation on the management of these
- 14 resources. I've been told that anecdotally, but I hope to
- 15 (indiscernible). So with that, I thank you for the opportunity to
- 16 share you my comments.
- MR. ELIA: Hello, my name is Aaron Elia from St. Mary's
- 18 (indiscernible) Yukon. I'm a Tribal Board member of Yupiit of
- 19 Andresafski, a federal recognized Tribe, and a good way to
- 20 communicate with a lot of these (indiscernible) corporations and
- 21 organizations and subsistence users, having more meetings like this,
- 22 and you know, send out newsletters, if you guys have any, to

- 1 villages, you know, we've got bulletin boards, and you know, all of
- 2 these people will at least see them or read them, and the thing about
- 3 this bycatch, I don't know, it's bad for our fish availability these
- 4 days.
- 5 We can't even fish for the salmon that we depend on
- 6 (indiscernible). I don't know. The Bering Sea bycatch for kings in
- 7 the Bering Sea is -- they limit it to 45,700, and that goes
- 8 overboard, you know. It goes to waste and there's a pilot station
- 9 sonar above St. Mary's, like 16 miles, and only 44,581 pinks passed,
- 10 and I don't think it'll work because if you lower the bycatch, the
- 11 fish are already getting low anyways. So the lower the fish go that
- 12 spawn, and they go out in the ocean, they'll be less fish to bycatch
- 13 and there not going to be any more fish, you know, through the catch,
- 14 and (indiscernible) it's a big fall from 124,845 kings. That's over
- 15 80 kings that declined, 80,000 kings have declined from the year
- 16 before, and these trawlers, they -- like everybody's saying, they're
- 17 destroying the sea floor and I heard you could look it up and see
- 18 what -- see what they do out there, before a trawler and after a
- 19 trawler, see what happens. I mean there's -- I've see pictures.
- 20 There's a big difference. All the vegetation is gone.
- 21 And I don't know what we could do about climate change. That's
- 22 in the mix, affecting everything in the world, you know, around -- I

- 1 think the federal government needs to, at least, lower the bycatch
- 2 dramatically or to stop them.
- I know you guys are here to hear us out and help us. Well, I
- 4 hope you help, and is -- yeah, North Pacific Fishery Management
- 5 Council, that's the people to talk to about all of this bycatch, and
- 6 I don't know if you guys know about this meeting, there's a meeting
- 7 in Anchorage on the  $18^{th}$  of this month. I just heard about it and I
- 8 hope you guys are there, and I hope you guys help us before it's too
- 9 late. Thank you.
- MR. ONEY: Thank you. First of all, I want to thank people from
- 11 Bethel for allowing us to come visit for my testimony to the people
- 12 that come from way outside, and I guess the people that are supposed
- 13 to be managing our resources for our people. I want to thank you for
- 14 taking the time to come and meet with us to hear the testimony that
- 15 have been provided in regards to Chinook and salmon, both for the
- 16 Yukon and Kuskokwim River.
- 17 Hello, my name is Raymond Oney. I am Yup'ik from the Village of
- 18 Alakanuk, situated at the mouth of the Yukon River where it spills
- 19 out into the Bering Sea. Alaska has only been a state for only 63
- 20 years. So we're still a fairly young state. Yet, since statehood,
- 21 things were beginning to deteriorate as far as subsistence fishing
- 22 for Chinook and chum salmon on the Yukon River.

- 1 A lot of sacrifices were made to try to increase the Chinook and
- 2 chum salmon by those living on the river. Despite the sacrifices
- 3 made by the subsistence fishermen, the population of salmon still
- 4 were declining.
- 5 We have been providing -- we have been meeting with different
- 6 State and federal agencies for the last 20 years, providing testimony
- 7 like this for the last 20 years. It seemed like your -- your agency
- 8 or organization (indiscernible) of what we're providing. It seems
- 9 like this is my last great hope for our salmon to return by you
- 10 people that are managing the resources, the people that are up high,
- 11 that are decision-makers for people like us and we are reaching
- 12 (indiscernible).
- 13 We have been providing our testimony for the last three years
- 14 through advisory councils with NOAA (indiscernible) and testify. Our
- 15 Chinook and chum salmon continue to decline.
- 16 So self-education on bycatch, the (indiscernible) Pollock
- 17 fishery, we were beginning to narrow some of the bycatch that we,
- 18 through our education, we found out that the (indiscernible)
- 19 fisheries were known to contribute to the decline of the Chinook and
- 20 chum salmon for both the Yukon, Kuskokwim, and Western Alaska.
- One idea I feel that can work is to reduce the fleet of trawlers
- 22 until such time that our Chinook and salmon rebound. We shouldn't be

- 1 the only ones making sacrifices, because it's not working. In-river
- 2 users have tried, but haven't succeeded and we do, like I said to
- 3 ourselves, self-education; bycatch. We identified bycatch as the
- 4 contributing factor to some of the declines that we see now.
- 5 Interception of salmon destined for Western Alaska is also
- 6 another factor that has been identified and you've heard from many of
- 7 the people that -- like this morning already, and they're the same
- 8 words that I'm using, that we know that these are contributing to
- 9 lost Chinook and chum salmon.
- 10 The last two years of not increasing for subsistence, we're
- 11 determined if our sacrifices that we've been promised our Chinook and
- 12 chum salmon upon the return to the Yukon River, and I put down the
- 13 dates of 2026 for Chinook and 2024 for chum, and these are dates that
- 14 you guys should be written down on your calendar to see if that two
- 15 years of sacrifice that we did in-river will be the right thing that
- 16 we've done to try and rebound the salmon.
- 17 If that's not working, then you guys need to do more in reducing
- 18 the trawling fishery, putting more restrictions and also the
- 19 interception of salmon in Area M. Those are the factors that we know
- 20 that are contributing to some of the declines of Chinook and chum
- 21 salmon.
- I grew up living a semi-nomadic life, where I'd come fish camp

- 1 to summer camp to fall camp, and those were the seasons that we
- 2 looked forward to every year because it sustained us, and that was
- 3 our only way of life was through hunting, fishing, and trapping.
- 4 It's been recorded through time and we still, people are still doing
- 5 that today.
- 6 Those things -- things need to change, and hopefully, by you
- 7 listening to our people, you'll be able to take some of the comments
- 8 and make the reality that we do need our fish (indiscernible). We do
- 9 need to instill (indiscernible) in our children that we still have
- 10 the resources available, that we stood then, rebound and continue our
- 11 way of life.
- 12 I thank you again for taking the opportunity to come up here and
- 13 meet with our people. Thank you.
- MR. NEWLAND: Rose, can you let the person with their hand up
- 15 know that we've got three speakers ahead of him?
- MS. PETOSKEY: Yeah, it's 907-238 (indiscernible).
- 17 MR. NEWLAND: (Indiscernible) sorry.
- 18 MR. IGKURAK: (Indiscernible speaking Native language), I'm
- 19 William Igkurak. I'm from (indiscernible) Alaska, which is 25 miles
- 20 (indiscernible) 25 miles west of Kuskokwim (indiscernible). My
- 21 village is situated on a (indiscernible) and I am one of
- 22 (indiscernible) two, the order of the council members, I have both

- 1 Tribes come up and I have relatives now, we're on (indiscernible) and
- 2 this (indiscernible) the weather didn't permit (indiscernible) and
- 3 one of the things that people from NOAA and others to come up here to
- 4 listen to our people, and we live, we lived it. We hear all the way
- 5 from up the Kuskokwim down to the mouth, we hear from the Yukon up
- 6 and down to the mouth. It's the same.
- 7 We come from people that learn that we're not -- our fathers
- 8 were (indiscernible) subsistence (indiscernible) subsistence and
- 9 (indiscernible). I've heard that, no change from what I've heard
- 10 from (indiscernible) and other people.
- 11 My (indiscernible speaking Native language), my grandpa
- 12 (indiscernible) has not changed, but what came in to for us to adapt
- 13 to were (indiscernible) and I think (indiscernible) about this Area
- 14 M, False Pass, and the trawler as far as I can remember. Now I thank
- 15 the (indiscernible) through here and the problems that are affecting
- 16 people and I don't know what is going to come out of it, but I hope
- 17 that something good will come out, because in my village, we fish for
- 18 speckle fish (indiscernible).
- 19 They come up there to Kuskokwim when I first started fishing
- 20 there (indiscernible) big ones, real big ones, and once you start
- 21 talking regulations and drawing lines, there you start arguing. You
- 22 can't agree on anything because hunger knows no law. Our people live

- 1 (indiscernible) my family and (indiscernible) big, great big salmon
- 2 (indiscernible). I may be wrong, but (indiscernible) I stopped
- 3 counting, but (indiscernible) back to what I've heard from what was
- 4 passed on down to me, I was -- my only wish was that I
- 5 (indiscernible) our boys (indiscernible) the boys grew up in
- 6 (indiscernible). The girls grew up with women from (indiscernible),
- 7 but what was taught never changed from I hear from other villages
- 8 that it's the same thing (indiscernible) mention here (indiscernible)
- 9 something up in the sky (indiscernible).
- But what I've seen and heard and our people were nomadic and we
- 11 were (indiscernible), but then in springtime, we'd go down along the
- 12 coastline (indiscernible) like maybe about in April, March-April, and
- 13 we'd start going out to (indiscernible) it's our (indiscernible) and
- 14 in summertime, springtime, they'd got your (indiscernible) and go up
- 15 the Kuskokwim River. The furthest I've been is right across from
- 16 Napakiak, which is about five miles down, and there (indiscernible)
- 17 our fishing (indiscernible) and I remember when silver were
- 18 (indiscernible) we used to fish the whole month through.
- Now you look back then, back in the early '70s, there were Kings
- 20 there for -- that were around eight inches. Now, they're going down
- 21 to six inches. I think that's when the problem started, besides our
- 22 regulation, because we (indiscernible) Kings, we catch them

- 1 (indiscernible) and then they die and (indiscernible).
- I know that. I've been fishing since the '60s (indiscernible).
- 3 Yesterday, I was out fishing with our (indiscernible) for smelt
- 4 (indiscernible) that's all my (indiscernible) and to share with my
- 5 people, whoever will want them, but then you go back to my father's
- 6 fathers, who were nomadic. They moved from my village, but by the
- 7 way, my village was discovered in 1912 (indiscernible), and then
- 8 (indiscernible) they would travel to the mouth of the Kuskokwim and
- 9 they'd start (indiscernible) nets (indiscernible) to wrap a type of
- 10 material that they used to make nets for the fish they catch.
- 11 They start with Kings and then they would until (indiscernible)
- 12 and make their nets for the (indiscernible) which is chum salmon and
- 13 red salmon, and so they were real (indiscernible) about this. They
- 14 didn't over-take. They just took what they were eating and they
- 15 shared. They shared what they kept and that was all by
- 16 (indiscernible), but if I go to another village, and if I understand
- 17 they're speaking my language, those are my people.
- 18 That's what I was told growing up, and we fish for
- 19 (indiscernible) with the (indiscernible) salmon, you name it, it's
- 20 pretty much (indiscernible) and then for the past few years, I've
- 21 noticed that the (indiscernible). We didn't catch anything last
- 22 year, but they were catching it in (indiscernible) I used to see a

- 1 river where the dipnets were about six to 10 rows and back
- 2 (indiscernible) pull up our dipnets and there'd be a pile of
- 3 (indiscernible) because not only people, our dogs were eating it.
- 4 Right now, we're riding iron dog and those things don't really -
- 5 they don't need food, just gas and oil, and probably that's
- 6 (indiscernible) from our dogs (indiscernible) they don't keep you
- 7 warm in the cold winter, but going back to (indiscernible) on the
- 8 trawlers too, I've been trying to move them out because one -- a
- 9 couple of years ago, we didn't catch no halibut. There's hardly any
- 10 halibut.
- 11 They come in real close to our community (indiscernible) go out
- 12 about five minutes, about five minutes out into the ocean and go out
- 13 to like 20-foot of water and you'll catch halibut. You don't need to
- 14 go down about 400 or 500 feet.
- I want to thank (indiscernible) being here. I'm happy to be
- 16 here. Now I can go back and report to my (indiscernible) people that
- 17 I got a chance to say that (indiscernible) because we live fishing
- 18 and I believe that climate change has a real affect on our area
- 19 because our season, from the time I moved into my home
- 20 (indiscernible) 2020 or 2000 -- well, my numbers are getting kind of
- 21 messed up. I guess back in 2000, and I'm (indiscernible) our house
- 22 is built on pilings (indiscernible) and then (indiscernible) has gone

- 1 down more than two feet. We're at risk (indiscernible) because we're
- 2 on frost, that we call permafrost. There -- I'm hoping, that you
- 3 know, something good will come out of this. I don't know
- 4 (indiscernible) I'll be going home, weather-permitting, tomorrow.
- If you're out in my area, it's much, much different than urban.
- $6\,$  I call this Bethel urban area, because we get around with cars in the
- 7 road and (indiscernible) riding around. When you come through my
- 8 community, even if it's kind of high, high ground saturated and wet,
- 9 and it's (indiscernible) is supposed to mean no rivers, but
- 10 (indiscernible) we've got over one million (indiscernible).
- MR. WHITWORTH: Thank you very much. You guys doing okay?
- 12 UNIDENTIFIED SPEAKER: Yeah.
- MR. WHITWORTH: Good. I'm Kevin Whitworth, Executive Director
- 14 for Kuskokwim River Inter-Tribal Fish Commission. Earlier today, you
- 15 hear from our Chair, Dr. Mike Williams. He testified and read our
- 16 comments. We will write a letter, a comment letter to you all, as
- 17 well, and then attached with Kuskokwim River Salmon Situation Report
- 18 that I shared with you guys this morning as well are clearly linked.
- I want to say that, you know, we're -- we're right now in the
- 20 midst of a multi-year, multi-species salmon collapse, and food
- 21 security issues that you guys all heard today, this is very serious,
- 22 and I hope you guys heard the seriousness and the concern of the

- 1 people today, and you guys take this home, and hopefully, you guys
- 2 take this to heart because it is a very serious thing that's going
- 3 on.
- 4 Like people have said, salmon is the number one resource that
- 5 (indiscernible) people depend on. It's not moose. It's not caribou.
- 6 It's salmon, and right now, three species are in decline. They are
- 7 drastically -- very, very (indiscernible). We've heard it -- the
- 8 Situation Report that I shared was supposed to do it very brief, but
- 9 the Chinook salmon runs or harvest haven't met ANS, which is the
- 10 amount that's reasonable for subsistence needs. You haven't met
- 11 those needs for over 10 years.
- 12 People are sacrificing Chinook salmon so they can reach the
- 13 escapement (indiscernible) and try to rebuild these fish populations
- 14 and it's the people in the river that are sacrificing and trying to
- 15 do what's best for this run and trying to rebuild it.
- It's not (indiscernible). I'm from the river. I'm from near
- 17 McGrath and the headwaters. I'm a Tribal member there, and
- 18 throughout the entire river, people want to catch Chinook salmon and
- 19 it's very, very hard, and so with the Chinook salmon crash that took
- 20 place in, I think it was 2007, (indiscernible) in the front of the
- 21 Situation Report, it's Figure No. 1. In 2007, the Chinook bycatch in
- 22 the Bering Sea Pollock fishery, they caught 150,000 salmon. In 2010

- 1 and 2013, this is when we had the lowest Chinook salmon returns for
- 2 this river, on average 47,000 fish. That is historically low. Never
- 3 have we ever had that low of Chinook salmon return (indiscernible),
- 4 and it went from there to the Fish and Wildlife Service, started to
- 5 work with the local people, and (indiscernible) management of those
- 6 Chinook salmon in 2016, and that has taken place for -- until now,
- 7 and (indiscernible) can have a cooperative management agreement with
- 8 Fish and Wildlife Service (indiscernible) and it's getting people to
- 9 the table, the Chinook salmon management. The Chinook salmon
- 10 decisions are being made with Tribal representation, people at the
- 11 table, which is a good -- it's a good direction to go in, get more
- 12 people at the table, get local people, traditional local people at
- 13 the table.
- Now the chum salmon -- so with the Chinook crash, people had to
- 15 start to rely on other things. So the chum salmon, three years ago,
- 16 drastically crashed just like Chinook salmon did. 2020 was the
- 17 lowest run on record. 2021 was not any better. 2022, this year,
- 18 same thing, very highly restricted, very few people were able to get
- 19 their needs met. I think somewhere around 30% of the needs for chum
- 20 salmon have been met in these past three years.
- 21 The situation is not any better, so the 2022, this is our first
- 22 ever year we've had such large restrictions on coho salmon. The coho

- 1 salmon run has just come back at dramatically low numbers. This is
- 2 just a crisis all around (indiscernible).
- We've never had restrictions so long. The new one through, I
- 4 think it was September 15th or 16th, there was very, very high
- 5 restrictions on salmon. With these restrictions, people had a hard
- 6 time targeting and trying to get other species that are relatively
- 7 healthy like sockeye salmon and whitefish, just because there's --
- 8 you can't a net in the water. So they can't -- they can't catch any
- 9 other species that are relatively healthy.
- 10 The way of life and well-being of these people, myself included,
- 11 is not good. It's just a very serious situation. I'm really happy
- 12 you guys are here. Happy to see DOI and NOAA at the same table. I
- 13 think this sort of conversation needs to continue. It's an approach
- 14 that the Fish Commission has been working on for a very long time.
- 15 It's a gravel-to-gravel approach, and so where the fish are born, and
- 16 they go out to the ocean, they stay out in the ocean for most of
- 17 their lives, and when they come back, all of those -- the old
- 18 migratory path that Chinook, chum, coho salmon, all of them, they
- 19 don't know that there's jurisdiction (indiscernible). They don't
- 20 know DOI, NOAA, Fish and Game, and so forth. They don't know those.
- 21 You know, we don't -- our people, we want to work together. We've
- 22 got to work together to try to rebuild these populations, and and the

- 1 traditional values (indiscernible).
- We need to work together on trying to reach subsistence needs
- 3 first, before commercial, before industry, so that we can feed the
- 4 people, the local people that most depend on it. It's not the
- 5 industry, not the commercial fishermen that depend on this, not, you
- 6 know, some of those, I know family members that fish (indiscernible)
- 7 and sell it (indiscernible), but it's the local people that most
- 8 depend on the resources. They just fish right here, right here in
- 9 front of Bethel. They fish all the (indiscernible) and they can't.
- 10 It's really, really hard. This is a very serious situation that
- 11 these people are in. So I hope we can continue to work together to
- 12 try to figure out what's best.
- 13 Co-management, it helps to get Tribal people at the table,
- 14 whether it's NOAA or DOI, that is a very big improvement. I think
- 15 more co-management agreements, more robust co-management agreements
- 16 that need to be put in place. It includes traditional knowledge.
- 17 Now, there's been some questions on whether -- what is going on with
- 18 salmon? Last week, I saw on TV, Fish and Game, Fish and Wildlife
- 19 Service, a friend of mine at TCC, they were on this show. It was a
- 20 live show and they had questions of the panel, and they talked
- 21 extensively about climate change, climate change being one of the
- 22 factors, a major factor and reason why. Who knows?

- 1 There's others -- there's lots and lots of other factors out
- 2 there. The point I want to get at here is that climate change needs
- 3 to be taken into effect -- taken into consideration when it comes to
- 4 fish management, just taking a precautionary approach, especially if
- 5 (indiscernible), and it's important to have -- we don't know what's -
- 6 how our populations are going to look like through the next five,
- 7 10, 20 years, and if climate change is affecting these populations,
- 8 it may be affecting seal. It may be affecting the crab. It may be
- 9 affecting the halibut, all these other species they talk about --
- 10 that people talk about are declining.
- 11 Well, if that is the case, we need to have a full NEPA process
- 12 for NOAA to redo their EIS so that climate change considerations can
- 13 be brought to the table. Tribal co-management and Tribal voices
- 14 could be put into that process and it's -- that's the only way
- 15 forward. There's got to be -- not -- I was just reading the
- 16 Ecosystem Committee report this morning that we were at just on
- 17 Monday, and there's a consensus there that I feel like they want to
- 18 see a full EIS NEPA process done.
- 19 Now this is going to be taken up by the Council, whether or not
- 20 they want this (indiscernible) Council, whether or not they adopt
- 21 this, who knows? We don't need an SIR, a Supplemental Information
- 22 Report. There's no NEPA. There's no Tribal consultation in this

- 1 process. So the people aren't being heard in this process. We need
- 2 a full EIS, so that we can look at all of these concerns of climate
- 3 change. We can look at all of the concerns about the dramatic
- 4 declines in salmon and all these other species that are taking place
- 5 in the Bering Sea, and so in closing, please take a look at this
- 6 report. I'm not going to go through it. If you have questions,
- 7 please ask.
- 8 I just want to close by just saying that subsistence should be
- 9 valued over commercial, over industry, and we've got to take a
- 10 precautionary (indiscernible) out in the Bering Sea. We waited until
- 11 right now. We waited to be managed. It's not working. We've heard
- 12 this from a number of people. We need a full EIS done and hopefully,
- 13 we can try to work together to rebuild these stocks in-river and I
- 14 hope that NOAA, DOI and the Tribes will all work together.
- My friend Albert, he mentioned this earlier, he brings this up
- 16 at our (indiscernible) Council meetings often, working together,
- 17 river-wide, DOI, NOAA, everybody who's all along that entire land
- 18 (indiscernible) all the salmon species, all working together, and I
- 19 hope that you guys realize that. Let's do that. Thank you. That's
- 20 all.
- 21 UNIDENTIFIED FEMALE SPEAKER: Thank you.
- MR. GUY: Thank you. Through blood, sweat and tears, we try and

- 1 feed our families. My name is George Guy. I am the General Manager
- 2 for Kwethluk, Incorporated. I'd like to make a disclosure that I'm a
- 3 Co-Chair under the State of Alaska for the Salmon Bycatch Committee
- 4 for Western Alaska, and I just -- I'm representing Kwethluk,
- 5 Incorporated for now and I just want to make that disclosure.
- 6 You know, we forgot, totally forgot what Katie John case, don't
- 7 forget about that case. It's still in history, along with our Peace
- 8 Treaties going back to 1800's under the Native American rights. We
- 9 have those rights still. We were here before Congress was here.
- 10 (Indiscernible) our chum salmon, Chinook salmon are going
- 11 through one passage. It's Area M. There's only one passage for
- 12 going to Kuskokwim, Yukon, and Norton Sound. It's Area M, False
- 13 Pass, and when those salmons are born, they're born with a little
- 14 rock on their heads and they return to those spawning areas to spawn
- 15 and die. It's their GPS right there. It's their mark. I read about
- 16 that, and we're kind of losing our customary and our traditional
- 17 rights under Title VIII of ANILCA.
- 18 Don't forget about that. It's under Title VIII. We have a
- 19 right to subsist, hunt, fish, whatnot under that right, and we need
- 20 to lower the bycatch on the Bering Sea. My brother Steven said that
- 21 it's a \$2 million industry tax rate or a billion-dollar industry, the
- 22 Bering Sea. These are the 2015 numbers. We're talking billions,

- 1 here, we're talking about cents. We try and feed our families off of
- 2 our waters and our lands.
- The (indiscernible) fleets, they are catching 500,000, 600,000
- 4 chum salmon, while we're trying to feed our families with only 30,000
- 5 salmon for the Kuskokwim area and nothing for the Yukon. Where is
- 6 the justice for all? It's inequitable, justice for all, from one end
- 7 of the user to the other end, commercial, subsistence, not just
- 8 justice for -- justice for the Kuskokwim area (indiscernible) justice
- 9 for all.
- 10 There's too much discrimination amongst our people. While we're
- 11 trying to feed our people, they're making billions of dollars out in
- 12 the Pollock industry, whatnot, while our people are suffering.
- 13 We have two regimes, the federal and State regimes under
- 14 control, command and control. When it comes to subsistence, we're
- 15 like communists. The regimes tell us when to fish, when to stop,
- 16 what kind of gear to use, and if we don't, we're turned into
- 17 criminals in our own land, in our own water.
- 18 The same thing with hunting and fishing, hunting. We catch any
- 19 wild game during closed season, the Troopers will come to our Village
- 20 in a matter of hours, matter of minutes. When there is criminal
- 21 things happens, days.
- 22 The Fukushima in Japan, don't forget about that, the radioactive

- 1 materials going out to the ocean. Please take a look at that. We
- 2 might be eating contaminated salmon. We don't know that. We have to
- 3 plan, rehearse, and execute what we're doing throughout history, and
- 4 nothing against NOAA, but for all the people that rely on salmon and
- 5 other species, we're overregulated people.
- I do thank you for coming out here and hopefully, we'll come out
- 7 with a best solution with all the components into one (indiscernible)
- 8 and this is a hot topic for all people in the whole state of Alaska,
- 9 and I do thank you for listening and coming out to our region, called
- 10 "The Last Frontier," that's why we're called "The Last Frontier."
- 11 Thank you.
- MR. NEWLAND: Thank you for your comments. I want to thank
- 13 everybody who took your time to be with us today. Those of you who
- 14 shared comments, those of you who were listening in, thank you for
- 15 your patience with us and the late start and of the sound equipment.
- It was important to us that we show up and hear, and I know that
- 17 it's obvious to all of us how important this is to each of you, and I
- 18 just want to briefly recite back some of the themes that I heard and
- 19 pass it along to my colleagues for their thoughts before we wrap up.
- 20 You know, I did hear -- I want to acknowledge I heard many of
- 21 you express gratitude just for having this meeting. I want to echo
- 22 that gratitude back. It's important for me and it's important for

- 1 the Secretary and her team to have us here in-person. So we share
- 2 that gratitude and appreciate all of you for expressing that.
- We heard a lot today about bycatch and the impacts of bycatch on
- 4 your subsistence fisheries in the YK Delta. We heard a lot about the
- 5 burdens of sacrifice and the cost for conservation and
- 6 (indiscernible) that cost is being paid by subsistence users
- 7 primarily.
- 8 We heard from others about the importance of incorporating
- 9 Tribal knowledge into federal decision-making processes. I do want
- 10 to note, I think Myron mentioned that a lot of times, folks come
- 11 forward and they share their experiences and knowledge, and it gets
- 12 dismissed as just anecdotal evidence. I hear you loud and clear,
- 13 that's frustrating.
- Data -- the word data is just a fancy word for information, and
- 15 those of you who are -- those of you who are out on the land and out
- on the rivers, you know, you're getting the information first-hand
- 17 and you have that knowledge through your families and your
- 18 communities that's been passed down for generations and we heard
- 19 today about the importance of making sure we pay that respect and
- 20 build it into our decision-making processes, and we heard a lot about
- 21 -- a lot of comments about various studies and needing to feel a
- 22 sense of urgency for action to address the challenges that a lot of

- 1 you are facing.
- 2 So those are just some of the main themes. I've got about eight
- 3 pages of notes. My hand is really sore from all the note-taking, but
- 4 I wanted to make sure we were capturing everything. Again, I want to
- 5 say (indiscernible speaking Native language), thank you for -- all
- 6 of you for doing this today, and I'll pass it on to my colleague,
- 7 Assistant Secretary Estenoz.
- 8 MS. ESTENOZ: Thank you, Bryan, and I, too, want to echo my
- 9 gratitude to all of you and everyone who dialed in online for sharing
- 10 your time with us today. For those of you who provided comments,
- 11 thank you for sharing your anxiety, your concern, your frustration,
- 12 your wisdom, your knowledge. I've learned a tremendous amount today.
- 13 I feel like I came in -- I thought I was prepared, because, of
- 14 course, I read a lot before I got here, but there's really no
- 15 substitute for being in the room and hearing how this is affecting
- 16 your families and you individually, so I'm very grateful for that.
- I endorse the themes that Bryan just laid out, track very
- 18 closely. I, too, have a lot of notes. The one that I'll add that I
- 19 heard was the cultural endangerment that this is -- that this is
- 20 causing and that the cultural loss that you are experiencing multi-
- 21 generationally. So your children are paying a cost because they are
- 22 not learning from the salmon. They're not -- your ability to pass on

- 1 your culture is being interrupted, and I think that's a really
- 2 important theme. I wrote it down a dozen times, and it's one that's
- 3 going to stay very close in my mind.
- 4 So with that, just again, gratitude and just letting me know how
- 5 much -- how -- what an honor it is to be with you here in your
- 6 homeland and thank you for teaching me as much as you did today. So
- 7 I'll pass this to (indiscernible).
- 8 UNIDENTIFIED FEMALE SPEAKER: Thank you so much, Shannon, and I,
- 9 too, want to say thank you. I hope our thank yous don't feel tired
- 10 or get tired to you. It really means a lot to us that you came and
- 11 shared so personally and so deeply with us, and that includes folks
- 12 on the phone, many of whom listened, but a couple of whom we were
- 13 able to hear from directly, and I, too, learned a lot.
- 14 The one thing I wanted to add that I heard was your thanking us
- 15 for showing up, and also for showing up together and the emphasis on
- 16 cooperation, and I just want you to know that we heard that. We took
- 17 it to heart. That's why we did want to come together.
- 18 We also know that it goes beyond those of us at this table and
- 19 (indiscernible) represented at this table and I know that we will be
- 20 carrying that back to our Secretary. That's a charge you've given us
- 21 to be cooperative and (indiscernible) shows leadership that helps you
- 22 with the problem solving (indiscernible).

- 1 UNIDENTIFIED FEMALE SPEAKER: Thank you so much. So first, I
- 2 just want to say thank you to all. I know you've heard thank you
- 3 several times this evening, but the fact that folks are here to give
- 4 testimony, folks traveled in, and I know it's a really difficult
- 5 time. I know it's the end of the subsistence season for many folks
- 6 and it's also a time to deal with the impacts of Typhoon Murdock, as
- 7 well, so we know it wasn't easy for most folks to be here, and we are
- 8 incredibly grateful, especially to the elders, to the Tribal leaders,
- 9 and other leaders who made the time and made the space to be here,
- 10 because you know, for us, and for me, personally, just listening to,
- 11 especially our elders and our leaders talk about the impacts of the
- 12 salmon crash, not just on individuals, but on entire communities, and
- 13 it's the thread that runs through communities, and hearing those
- 14 things first-hand is just -- we know it's a reminder and it's
- 15 something that hits me very deeply.
- 16 So I really appreciated that you all shared that with us here
- 17 today, and I'm just really grateful that you all welcomed us to be
- 18 here in (indiscernible) during what is, I know, a difficult time, so
- 19 incredibly grateful and I do have a couple of just housekeeping
- 20 things that I mentioned before, but there's a written comment period.
- 21 So if you didn't give testimony today or even if you did, and if
- 22 you want to submit a written comment, you can do that by October 28th

- 1 , at 11:59 p.m. So October  $28^{th}$ , 11:59 p.m., and you can send those
- 2 to consultation@bia.gov, and I think it's on the letter. Is it on
- 3 the letter? It's on the letter, your Tribal Leader letter that I
- 4 think most of you all received, but again, if you would like to
- 5 submit a written comment; consultation@bia.gov. Thank you all so
- 6 much.
- 7 MS. PETOSKEY: Thank you. Before (indiscernible) closing the
- 8 mics, I'd like to provide opportunity for Zach Penney, who's online.
- 9 He's the Senior Advisor under Secretary Spinrad on Fisheries and
- 10 Tribal Engagement.
- DR. PENNEY: Good evening, everybody. I'm not sure how well you
- 12 can hear me, but so yeah, I'm Zach Penney, and I'm the Senior Advisor
- 13 to -- under Secretary Spinrad on Fisheries and Tribal Engagement, and
- 14 you know, like a lot of folks have said, you know, at NOAA, you know,
- 15 we learned a lot from you today, and I do really appreciate you
- 16 taking the time to talk with us, even though I'm not there, but I can
- 17 say, you know, with humility that, you know, you're not the first
- 18 ones you've ever told these things to, and I used to work for a
- 19 commission and I remember the frustration among our commissioners of
- 20 having to retell public and government officials, you know, their
- 21 story time and time again.
- It gets tiring and you kind of ask your question, "Are you guys

- 1 talking to one another?" and a lot of the themes that you're talking
- 2 about, it's hard to see it. It's close to home. This isn't -- the
- 3 themes that are happening in your country have happened elsewhere.
- 4 They've happened in Puget Sound. They've happened in the Columbia
- 5 River. They've happened in the Klamath River. They're still
- 6 happening, but as I said, you know, even though, you know, we're
- 7 probably not the first officials you've ever told this to, I'm hoping
- 8 this time, the fact that both Interior and Commerce are in the same
- 9 room together, same time, hearing the same words, that it will be
- 10 different.
- I don't think you're wrong to ask the federal government to do
- 12 what we can on the things that we can control. So I'm hoping, you
- 13 know, that we can move forward in unison. One of the themes that
- 14 stuck out to me today, someone, I can't remember what speaker said
- 15 it, but you know, every time you might turn to somebody, said, "Well,
- 16 we can't do anything about that. We can't do anything about that."
- 17 Well, then who can do anything about that, and I'm hoping that
- 18 working with our partners in Interior, we can figure out what that
- 19 is.
- 20 So for NOAA's part, I know Gretchen will take your words back to
- 21 the Alaska Regional Office for NOAA. I'll take your words back to
- 22 the folks in D.C. I know we still have two more consultations to go,

- 1 but I do look forward to working with our DOI partners on this and
- 2 balancing subsistence needs with, you know, the authorities of these
- 3 respective agencies. So thank you and (indiscernible speaking
- 4 Native language).
- 5 UNIDENTIFIED FEMALE SPEAKER: Thank you, and (indiscernible)
- 6 everyone (indiscernible) talked today and I really appreciate the
- 7 time everyone took to be here with us. It's been a long afternoon
- 8 and (indiscernible) very thoughtful testimony and taking the time to
- 9 share your knowledge and information (indiscernible) huge and I
- 10 really, really appreciate it.
- We are going to take this information back and talk about it, a
- 12 lot of the -- some of the -- well, not a lot. Some of the issues
- 13 that were brought up involve the North Pacific Fishery Management
- 14 Council, and that Council is meeting this week, and some of the
- 15 issues that people are interested in are on their agenda, and so I
- 16 encourage folks to listen online if you're able to, when they talk
- 17 about these issues at the Council, and I know we've been here for a
- 18 while, so I don't want to keep anyone any longer, but thank you very
- 19 much.
- 20 UNIDENTIFIED FEMALE SPEAKER: Thank you, (indiscernible -
- 21 speaking Native language) for (indiscernible) here today and for the
- 22 opportunity to sit and listen and learn. I'm really grateful for all

- 1 the days beyond just today that you also shared your knowledge and
- 2 worked so closely together with (indiscernible) and his term here on
- 3 the Yukon-Delta National Wildlife Refuge and (indiscernible) other
- 4 folks back there as well.
- 5 I think that, you know, Gloria, her words stick with me that you
- 6 are up close and personal with every fish we cut and to be in this
- 7 room with all of you who are those people, up close and personal with
- 8 every fish you cut, has a tremendous impact on (indiscernible). I
- 9 know (indiscernible) you know, for me, everything we can do in our
- 10 control to address some of these things that (indiscernible) doing
- 11 so, and working with our leadership to do more as well. So thank you
- 12 (indiscernible speaking Native language).
- MR. COHN: Thank you again for having us here and for sharing
- 14 really, really just so much of -- just how critical this issue is,
- 15 and you know, as I've been sitting here today listening and thinking
- 16 about, you know, what is my part in this, as the State Director of
- 17 the Bureau of Land Management. We manage all lands upriver, about 70
- 18 million acres in the state, and about 50 million of that is in the
- 19 Interior, so from the Bering Sea all the way to the Canadian border,
- 20 and so it's given me a lot to think about.
- 21 You know, there's a lot of challenging issues that you've raised
- 22 offshore that I think are going to take a lot of the folks here to

- 1 think about how to address those issues, and thinking about my part
- 2 and what I'm going to communicate with my team when I go back to the
- 3 office, you know, the 50 million acres of lands south of the Brooks
- 4 Range that my agency has management responsibility for, a lot of
- 5 those lands are critical for the salmon that you get upstream, and so
- 6 that's something I want to really challenge my team to think about.
- 7 Are we doing enough? You know, what are we doing, and are we doing
- 8 enough to ensure that the salmon that you do get upstream have a
- 9 place to spawn that's in good condition and will be there for those
- 10 fish when they arrive.
- 11 So that's part of what I've been thinking about as I've been
- 12 listening today, you know, what is my part and what is the part of my
- 13 agency, and you know, Sara and I both sit on the Federal Subsistence
- 14 Board for the State. In a way, the Office of Subsistence Management
- 15 is the staff arm that works for us in those roles and so -- and works
- 16 for you on your behalf. So that's also something I want to think
- 17 about more, how to engage fully in that Board in the role that we
- 18 have and the responsibility we have for subsistence here in the state
- 19 and (indiscernible), lots to think about, but thank you again for
- 20 sharing and really, really relaying just the absolute significance
- 21 and importance of everything that you raised today, so thank you.
- MS. KORTHUIS: Hello, my name is Vivian Korthuis. I serve as

- 1 the CEO for AVCP. I just wanted to make some closing comments and
- 2 observations. First is thank you all for coming. I think you --
- 3 your comments point to the gratitude that we have in our
- 4 (indiscernible) for you coming here and listening. That, in itself,
- 5 is a very big statement.
- 6 The unusual circumstances that we have to talk about today, one
- 7 of my observations is if you go to a meeting and there is a conflict,
- 8 you can tell by the atmosphere in the room whether it's negative or
- 9 positive. I didn't really -- I don't feel any negative in this room.
- 10 So even if we have conflict or disagreement on what path to go down,
- 11 we realize, as a region, we have to keep moving to try to save the
- 12 fish, the salmon, even beyond that, to save our region, to save our
- 13 communities, our families, and our whole culture.
- 14 So my first observation is that I hope you feel the sense of the
- 15 space, the space that was here today, and I hope the people online
- 16 got (indiscernible) that sense too, because I think none of us have
- 17 ill-intent. We want to contribute to the process. We want to vote
- 18 on a path to where we find some kind of solutions to these issues
- 19 that we're bringing up.
- 20 The other comment I want to make is -- I counted about 50 people
- 21 in here and there's about 60 people online, and we had very limited
- 22 time. There's a lot of listeners online and in the audience and the

- 1 comment, the observation that I want to make is that we gave you our
- 2 best story today, the story of all of our villages, what's happening
- 3 in our region.
- 4 As a result of that, you're going to carry that and it's going
- 5 to impact everything else that you do from here on. The question
- 6 that we have in front of us is, how will the federal government put
- 7 together a strategy to help protect that trust responsibility it has
- 8 with our Tribes? That's the heart of this discussion. What is it
- 9 that the federal government is going to do to help protect that trust
- 10 responsibility, not only to the Tribes that exist now, but those
- 11 grandkids and great-grandkids that we still don't -- that are coming.
- 12 So in that context, one of the things -- the third observation
- 13 that I'm making is when we talk about fisheries, we cannot talk about
- 14 fisheries or subsistence without talking about everything else. So
- 15 please don't take the context of fisheries in isolation.
- 16 There's a salmon crash. There's a pandemic. There's the stress
- 17 of public safety. There's the stress of typhoon, and the forecast is
- 18 that climate change is going to continue to have devastating -- have
- 19 crazy things happen in our villages, in our rivers.
- 20 So that's how we come to you (indiscernible) in that mindset of
- 21 not just salmon, but everything we touch every day when we get up in
- 22 the morning and go to sleep at night, during that time period. So

- 1 when we leave here, the stories that were shared in this consultation
- 2 are yours to take and use, and those of us that listened, we're going
- 3 to take those things that we learned and we're going to use those
- 4 also.
- 5 We know that you're going to Fairbanks. We support the people
- 6 in Fairbanks. Whatever they tell you, we know that it's going to be
- 7 their truth. I know you're going -- I don't know if you're going to
- 8 Nome soon or not.
- 9 UNIDENTIFIED FEMALE SPEAKER: We had to reschedule that.
- 10 MS. KORTHUIS: Rescheduled, and that's the same thing with the
- 11 people in Nome. Our region supports them, and whatever they tell
- 12 you, we know that they're giving you their story and that's the
- 13 truth.
- 14 So with that, I'm going to ask our Traditional Chief to close
- 15 the meeting, if you don't have anything else to share.
- 16 UNIDENTIFIED MALE SPEAKER: (Indiscernible speaking Native
- 17 language). Our father who art in heaven, hallowed be thy name. Thy
- 18 kingdom come, thy will be done on earth as it is in heaven. Give us
- 19 this day our daily bread and forgive us our trespasses, as we forgive
- 20 those who have trespassed against us, and lead us not into
- 21 temptation, but deliver us from evil, for thine is the kingdom, the
- 22 power, and the glory forever and ever. Amen.

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MS. KORTHUIS: Thank you everyone, and one last comment; we'd
1
    like to thank ONC for providing this space and (indiscernible).
2
         (Indiscernible - speaking simultaneously).
3
4
         UNIDENTIFIED FEMALE SPEAKER: Thank you, all.
          (Indiscernible - speaking simultaneously).
5
6
         UNIDENTIFIED FEMALE SPEAKER: Thank you.
7
     5:40:05
8
         (Off record)
9
                              (END OF PROCEEDINGS)
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1	CERTIFICATE
2	UNITED STATES OF AMERICA )
3	STATE OF ALASKA )
4	I, Lisa Nelson, CSR No. 5907, do hereby certify:
5	THAT the foregoing pages numbered 8 through 118 contain a
6	full, true and correct transcript of the Department of the Interior
7	and the National Oceanic and Atmospheric Administration Alaska
8	Fisheries Tribal Consultation Meeting recorded electronically by
9	Accu-Type Depositions' Court Reporter on the 5th day of October 2022,
10	and transcribed by me, to the best of my knowledge and ability.
11	
12	
13	Joan Nelson
14	
15	Lisa N. Nelson, CSR #5907
16	My Commission Expires: 02/06/24
17	
18	
19	
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