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7	UNITED STATES DEPARTMENT OF THE INTERIOR OFFICE OF THE SECRETARY
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9	GOVERNMENT TO GOVERNMENT
10	TRIBAL CONSULTATION SESSION (1)
11	Ketchikan Public Library
12	1110 Copper Ridge Lane Ketchikan, Alaska 99901
13	August 3, 2018 10:30 a.m
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- 2 10:30
- 3 MR. PELTOLA: Good morning. For all those who
- 4 don't know me, my name is Gene Peltola Junior. I'm
- 5 the Regional Director for the Bureau of Indian
- 6 Affairs, Alaska Region. Just a little bit about me. I
- 7 was born and raised in Bethel, Alaska. My mother was
- 8 Pamela Sea from Sitka. My father was Gene Peltola
- 9 Senior from the middle Kuskokwim. And on my mother's
- 10 side, my grandmother was (indiscernible) Wilson
- 11 (indiscernible) island and Ben Sea from Excursion
- 12 Inlet on my Dad's side my grandmother Katherine
- 13 Hoffman was from Ipper Kuskokwim and my grandfather
- 14 on my dad's side was a Finnish miner who came over to
- 15 Alaska (indiscernible). So I was born and raised in
- 16 Alaska. I just came off almost a 34 year career with
- 17 Fish and (indiscernible). Thank you all for coming.
- 18 MS. GILBERT: My name is Regina Gilbert. I work
- 19 out of Albuquerque, New Mexico. (Indiscernible)
- 20 Arizona, so I thank you for inviting us up here and
- 21 I'm enjoying this time.
- MR. FISH: Thank you. So, with that we have a
- 23 couple of consultations for today. The first one
- 24 that we wanted to address with you is organization as
- 25 required under the Alaska IRA. So we have slated two

- 1 hours.
- 2 (Prayer offered)
- 3 MR. FISH: Thank you for providing that prayer.
- 4 So, our primary purpose with these initial meetings
- 5 is to discuss with you organization as a tribe as
- 6 required under the Alaska IRA. I think what we'll do
- 7 is kind of give you an underscoring of our
- 8 demonstration what our intention is for this meeting
- 9 and then open it up for discussion for the various
- 10 council that are here. I think a lot of you are
- 11 familiar with the Alaska IRA is an organization under
- 12 those provisions that are separate and distinct from
- 13 the (indiscernible) process. There's been a lot of
- 14 feedback that we received from -- at the department,
- 15 as well as internal discussions that the process is
- 16 kind of long and protracted and that there's no
- 17 formal guidelines on how to pursue it. So we're here
- 18 to discuss with you how the department can proceed in
- 19 a manner that has the best (indiscernible) for Alaska
- 20 Natives and the department in mind, and that we can
- 21 achieve the principal decisions that the department
- 22 can stand on firm ground so that we're not leaving
- 23 decisions up to the courts.
- 24 So, what we would like to do, I think before we
- 25 get started, some initial clarification is that we're

- 1 not here to discuss prior decisions or determinations
- 2 (indiscernible) by the department. This is solely
- 3 forward looking to future applicants, possibly
- 4 pending applicants that are currently under
- 5 consideration as well. I think that we -- and I hope
- 6 you all will see that your tribal leader letter we
- 7 sent out (indiscernible).
- 8 So, with that, I was going to turn it over to -
- 9 Matt do you want to say a few words.
- 10 MR. KELLY: This -- the point of the
- 11 consultation is to hear from you on the issues of
- 12 (indiscernible) laid out more clearly in the letters
- 13 that we sent out, and in particular those questions
- 14 that are outlined there. Input you can provide to us
- 15 on that would be of great value in determining how to
- 16 move forward, what is the best way to do it, and what
- 17 issues the department should be considering during
- 18 (indiscernible).
- 19 MS. APPEL: And I think I'll just add from a
- 20 regulations perceptive for setting the federal
- 21 recognition process. We have the Part 83 regulations
- 22 that set out various standards, criteria and process
- 23 that you have to follow to get federal recognition
- 24 (indiscernible) process. But we don't have anything
- 25 similar, any regulations or any guidance for this

- 1 provision applicable to Alaska groups that would like
- 2 to be federally recognized and under IRA provision.
- 3 MR. FISH: So, if anybody has any initial
- 4 comments or questions, and we want this to be a
- 5 discussion and not necessarily a lecture, so if you
- 6 want to pose to questions for any of us on the panel,
- 7 you can certainly. We would ask that you come to
- 8 podium here, because we have a stenographer that's
- 9 memorializing all of our conversations here today for
- 10 a record. So --
- MS. APPEL: And if you wouldn't mind stating
- 12 your name and affiliation so that we can capture that
- 13 for the record.
- 14 UNIDENTIFIED VOICE: Can I just ask, if you're
- 15 going to address the speakers, if you could speak a
- 16 little bit louder. It's a little bit -- it kind of
- 17 echos in here and so if you don't mind, just -- if
- 18 you could speak just a little bit louder, since we
- 19 don't have microphones.
- 20 MS. BURNS: Good morning. (Native language).
- 21 Delores Churchill, (Native language), Holly
- 22 Churchill, (Native language). My Haida name is
- 23 (Native language). In English I am called Gloria
- 24 Burns. I am the treasurer of Ketchikan Indian
- 25 Community who's the tribe for the Ketchikan area. We

- 1 stand on the land of the Sanyaa Kwaan and the Taant'a
- 2 Kwaan people, the traditional Tlingit people of area.
- 3 We're so appreciative to the people of Saxman who are
- 4 our neighbors for offering the prayer for
- 5 participating, and we're so thankful that you're
- 6 aware of our traditions and who is land ownership so
- 7 that you know the proper people to ask and to make
- 8 sure that it's done in a right way.
- 9 On behalf of the President of Ketchikan Indian
- 10 Community and our Tribal Council, we would like to
- 11 welcome you to our area and to say thank you for
- 12 bringing us here. We don't oftentimes have people
- 13 here in Ketchikan. And so I think as a result, we
- 14 have a few less tribes here, just because it never
- 15 occurs to people that there will be something in
- 16 Ketchikan where we might be able to speak.
- 17 I'd just like to offer a few comments, and I
- 18 don't really have any questions. I'd just like to
- 19 say this for the record.
- The July 2nd, 2018 letter announcing the
- 21 consultation and setting forth the questions for
- 22 consideration is not clear in its description of the
- 23 purpose or intention of these consultations on
- 24 Section 16 of the Indian Reorganization Act. The
- 25 first part of the July 2nd, 2018 letter seems to

- 1 indicate that these consultations are designed solely
- 2 to address how the department might fairly respond to
- 3 unorganized groups seeking to organize and to be
- 4 recognized in the section of 16 tribes. The letter
- 5 states, in an effort to provide more clarity and
- 6 transparity to those groups seeking to organization
- 7 under the Alaska IRA, I am pleased to announce a
- 8 listening session and serious of consultations to
- 9 help in Alaska in the upcoming months to discuss how
- 10 the department might better implement the statutes in
- 11 the acknowledgment provisions.
- On that issue, new groups seeking to organize,
- 13 Ketchikan Indian Community has the following
- 14 comments:
- 15 KIC is a Section 16 IRA tribe and has been since
- 16 1940. Our only concern is that any procedures that
- 17 acknowledge any new groups of American Indians and
- 18 Alaska Natives as newly recognized IRA tribes should
- 19 be done in a way that does not disrupt existing
- 20 authorities and relationships for existing tribes.
- 21 We know see -- we see no reason why the existing
- 22 federal acknowledgment process in 25 CFR Part 83
- 23 cannot continue to be applied to any new groups
- 24 petitioning for tribal recognition in Alaska in the
- 25 same way that Part 83 is applied for any new groups

- 1 in the Lower-48.
- 2 Thank you so much. (Native language).
- 3 MS. APPEL: Thank you for those comments. And
- 4 if we fail to say thank you for -- we all really
- 5 appreciate being able to come to your homeland and
- 6 speak with you here. It is -- it is rare that we get
- 7 out to this area. So we appreciate the opportunity.
- 8 MR. COOK: Good morning. My name is Clinton
- 9 Cook. I'm the tribal president of the Great Tribal
- 10 Association. I'd like to welcome you to Southeast.
- 11 I'd like to welcome the tribal leaders who made it
- 12 from around Southeast. I appreciate your guys'
- 13 attendance. It's huge to have tribes come speak on
- 14 their behalf of their people.
- Mr. Fish went over it briefly. I didn't really
- 16 hear you very well when you were talking, but can you
- 17 confirm that the IRA consultation you are doing only
- 18 concerns Alaska Native groups that are not currently
- 19 federally recognized? The Craig tribe, KIC, Saxman,
- 20 Central Council, we're all under the IRA. I am
- 21 asking for you express and unequivocal confirmation
- 22 that this consultation does not concern our authority
- 23 as federally recognized Indian tribes. This has been
- 24 stated in the Juneau and Fairbanks sessions, but I
- 25 want to hear it firsthand from you.

- 1 MR. FISH: Excuse me for speaking a little bit
- 2 lowly. I'm a former marine so I've either got the
- 3 high end or the very low end. So, I can speak up for
- 4 you here. This consultation is solely considered of
- 5 future applicants and potentially pending applicants
- 6 for organization under the Alaska IRA. So, yes, I
- 7 would confirm what -- what you were told in Juneau,
- 8 it stands true at this time as well.
- 9 MR. COOK: Okay. The next question I have is,
- 10 tribal leaders expect government to government
- 11 relationships with Indian affairs leadership, not
- 12 lawyers. Where are your leaders in the In -- within
- 13 the Indian affairs today?
- 14 MR. FISH: Where are our leaders with Indian
- 15 Affairs sounds like?
- 16 MR. COOK: Yes.
- 17 UNIDENTIFIED VOICE: So, we regret that
- 18 Principal Deputy, Assistant Secretary Tashuda wasn't
- 19 able to make it to this one. He was in Juneau
- 20 yesterday and he called away for some business with
- 21 the -- with the Secretary. You know, your new
- 22 Assistant Secretary, Ms. Sweeney is now on board, and
- 23 she had some on-boarding duties to take care. So I
- 24 send, you know, their greetings and regrets that they
- 25 couldn't be here with you today, unfortunately they

- 1 were occupied.
- 2 MR. COOK: So he invited me and then did not
- 3 show. Correct?
- 4 MR. FISH: He got called away. Yes, sir.
- 5 MR. COOK: Thank you.
- 6 MS. DEWITT: Good morning. My name is Nora
- 7 Dewitt and my Tlingit name is (Native language). I
- 8 represent the organized people of Saxman. I serve as
- 9 treasurer. First of all, I'd like to thank Gloria
- 10 for her graciousness this morning, and welcome to all
- 11 the tribal leaders and to yourselves.
- 12 This issue, I -- I speak from my heart. Because
- 13 just like in D.C., you're having various difficulties
- 14 with politics. This particular issue is going to do
- 15 the same for Indian country in Alaska. I -- I don't
- 16 disagree that tribes who meet some of the descriptive
- 17 features that are in the -- the IRA process should --
- 18 should not be allowed, but I do want to stress that
- 19 the short notice has really left us at a
- 20 disadvantage.
- In Saxman we really like to consult our elders.
- 22 We also, in issues that are of an extreme nature, we
- 23 call in the clan leaders and we meet with them. And
- 24 we hear what they have to say. And in this
- 25 particular issue, Saxman was organized under the

- 1 common bond of jurisdiction, or land. We have one
- 2 mile square.
- 3 What this would do is, within our community we
- 4 know of one tribe. I mean, not one tribe, but one
- 5 clan that at one time seeked [sic] and IRA structure.
- 6 In Ketchikan, we know of one tribe that also has done
- 7 that. That one tribe in Ketchikan also reaches out
- 8 to Saxman, because their membership is out there.
- 9 So, if the common bond language that you're speaking
- 10 isn't going to be to the land, but to clans, then
- 11 it's going to be a big issues for the tribes. It
- 12 took this long -- well, not really not this long, but
- 13 it took -- no, I -- I will take that back. It took
- 14 this long for the tribes to really take a look at
- 15 their constitution and see what fits and what doesn't
- 16 fit and to seek amendments and changes that fall for
- 17 whatever their government structure is at present.
- 18 Saxman is undergoing that right now, to go over our
- 19 constitution. If we're going to be doing this, we
- 20 really need more time. We need to talk with the
- 21 clans and we need to talk with the elders. And we
- 22 need the time, because they they don't understand
- 23 sometimes the issues, and it's going to be take -- it
- 24 will take one-on-one in some instances to bring
- 25 everybody up to the level of understanding, and then

- 1 to do a community leading where we can make a
- 2 decision on whether this is best for Saxman IFF one
- 3 of the clans decides to con -- to pursue tribal
- 4 status under the IRA Act.
- 5 So, I just caution you that in Saxman's case we
- 6 have not had enough time to do due diligence to our
- 7 citizenship in responding to these questions that you
- 8 set forth. Thank you.
- 9 MR. FISH: Thank you for those comments. I
- 10 don't think that we're precluded from adding
- 11 additional consultation dates to the schedule if
- 12 deemed necessary. So, we certainly want to get your
- 13 formulated views on -- on our approach to -- to this
- 14 particular issue. Thank you.
- 15 MS. DEWITT: Thank you.
- MR. WALLACE: Kind of an awkward silence when
- 17 people aren't lined up for the microphone. President
- 18 Lee Wallace, Organized Village of Saxman. Earlier
- 19 this morning I requested that we get started at 10:00
- 20 a.m. I like promptness. And we started about 10:30,
- 21 is what we did. In our day-to-day tribal government
- 22 we tend to a lot of different things, a lot of
- 23 different issues. And what I want to speak about is
- 24 the letter dated July 2, 2018.
- 25 It's a Dear Tribal Letter, and it's talking

- 1 about the IRA and some unrecognized groups wanting to
- 2 be recognized. I guess my question to you folks is,
- 3 what are the names of the groups that have been
- 4 requesting this action? Has there been one? Two?
- 5 Many? What are their names?
- 6 MR. FISH: My understanding is that there have
- 7 been three requests that have been pending some time
- 8 I personally don't know the names of the groups that
- 9 are waiting.
- 10 MR. WALLACE: Okay. So about three groups,
- 11 right?
- MR. FISH: That's my understanding.
- 13 MR. WALLACE: Okay. And further down the
- 14 letter, in your paragraph, it says, in an effort to
- 15 provide more clarity and transparity, those groups
- 16 seeking organize under the Alaska IRA, I am pleased
- 17 to announce a listening session and to provide more
- 18 clarity and transparency. Instead, you send the
- 19 letter to all us federally recognized tribes for this
- 20 attention. My viewpoint, you should be having that
- 21 consultation with those unrecognized groups. There's
- 22 a process that went into place with Alaska IRA, and
- 23 many of our recognized, federally recognized IRAs,
- 24 they went through that process back in 1936, '37.
- 25 That process worked. Although it may be archaic at

- 1 this time, just like you look at some of the tribal
- 2 constitutions that haven't been revised; they're very
- 3 archaic and need to be revised. And maybe there is a
- 4 little fine tuning in the process. But I think --
- 5 first of all, I'll back up and I want to give my
- 6 congratulations to Gene in his new appointment. I've
- 7 worked with Gene throughout many years at the federal
- 8 subsistence level, gaining Saxman's rural status and
- 9 Gene was all part of that.
- 10 And so, but that, I think the Alaska region BIA
- 11 needs to be working with those groups that are
- 12 applying and go from there. And really, why -- why
- 13 involve the recognized tribes? I don't really see no
- 14 reason for it.
- 15 And I'm going to talk more about the -- the
- 16 letter, the second page, which caught our attention
- 17 was -- was the different meetings throughout the
- 18 state in the different regions. You -- you call for
- 19 a listening session, call for a public meeting, ANC
- 20 consultation and tribal consultation. Ketchikan's
- 21 listed as tribal consultation. But my question is,
- 22 why all the different sessions and the names? Very
- 23 different meanings to each one of them. Let's get to
- 24 the tribal consultation.
- Now, I'm asking for your department's tribal

- 1 consultation policy. Do you have one? I'd like you
- 2 to share with each tribe, if you haven't already. I
- 3 haven't seen it. Earlier on this year, with the new
- 4 -- new administration, and discussions with the
- 5 Department of DOT, they didn't have a real tribal
- 6 consultation policy. You back -- you go back four
- 7 more years, you know, when Obama came into office,
- 8 one of his first executive orders was to, I want each
- 9 agency to have a tribal consultation policy. And
- 10 from that, there was a network of how to go about
- 11 things. In a true policy -- consultation policy,
- 12 this July -- these July meetings and August meetings
- 13 and actually all these meetings listed, you'd have
- 14 dialog with each and every tribe in Alaska. To pick
- 15 a date, what works for you. Here we are in August
- 16 and June, July, August, September, we're -- we're --
- 17 period of time when we're -- we should be out
- 18 fishing. Right now we're in the hunting season, if
- 19 you're in the rural. Gathering berries, gathering
- 20 firewood, getting your fish supply for the winter.
- 21 And here we are in a so-called consultation, which
- 22 I'm really questioning, and so the question is, Mr.
- 23 Kelly and Mr. Fish and Liz, are you three really
- 24 decision makers? That's my question to three of you.
- MR. FISH: I'm not a final decision maker, what

- 1 I would say that I think that I support decisions
- 2 within the department. Yes, sir.
- 3 MR. WALLACE: Okay. Kelly?
- 4 MR. KELLY: As a attorney we don't make
- 5 decisions. We advise our clients who make the
- 6 decisions.
- 7 MS. APPEL: I would say I'm an advisor.
- 8 MR. WALLACE: You are?
- 9 MS. APPEL: An advisor to the decision maker.
- 10 MR. WALLACE: My reason in asking that question,
- 11 for all these years with the Saxman fighting the
- 12 rural determination process, and that -- that was
- 13 almost a decade of -- of meetings and consultations.
- 14 And at one time I called for a consultation with the
- 15 FSB board. Made my formal request. I'm going to be
- 16 in Anchorage at this date and I want to meet at U.S.
- 17 Fish and Wildlife Service in their conference room.
- 18 I and about four other tribes showed up and we met in
- 19 the conference room and I looked at the table, and I
- 20 said I don't see any decision makers. There's no
- 21 sense us talking if there isn't a decision maker at
- 22 the table. And so that's why I'm asking that
- 23 question. You know, if you guys aren't the decision
- 24 makers, maybe all us tribal leaders are -- are
- 25 wasting our time and we should be doing other things.

- 1 Because the proper way was to, again, contact the
- 2 tribes and say what dates would really work best for
- 3 -- for all of you tribes in Alaska?
- 4 Now, Gene, with his agency, they are BIA
- 5 providers. It's usually the end of November. That
- 6 would have been a good time possibly to meet with --
- 7 meet with a lot of tribal governments throughout
- 8 Alaska.
- 9 Another big meeting is AFN. Well attended by
- 10 many people throughout Alaska. And I look at some of
- 11 these dates and some of these dates are day before,
- 12 day after the AFN meeting. Possibly it could have
- 13 been really part of AFN or BIA providers. That's the
- 14 time you're going to have input. My question to you
- 15 -- let's see, this is -- how many -- what's this, the
- 16 third session here? You had Fairbanks, Juneau,
- 17 Ketchikan. So, my gut feeling is you're not really
- 18 hearing the voice of the majority of 229 federally
- 19 recognized tribes in this process that was outlaid
- 20 here, with this July 2nd letter.
- So, really think of really rescheduling some
- 22 other of those meetings where you're going to have a
- 23 lot of contact with tribal leaders. Because I think
- 24 as you're going to do now, you're going to be
- 25 hitting, missing of the 229 you're not even going to

- 1 have a majority of them. But I think the majority of
- 2 them think probably are thinking the same way. It's
- 3 like, some of them in the summertime even have
- 4 recess. They don't even meet. Because you know
- 5 what? Summer's here, it's harvest time. Some of
- 6 them may have not even seen that email that came
- 7 through the email. Maybe that's why some of them
- 8 didn't show up. They're busy attending to catching
- 9 their fish, drying their fish, freezing it, storing
- 10 it for the winter. So right now, again, we're in
- 11 deer hunting season and also moose season -- moose
- 12 season's coming up for regions. And in the interior
- 13 you've got the caribou and you've got the moose. So
- 14 I'm just kind of really upset at the timing of it.
- 15 Of writing a letter July 2 and let's throw these
- 16 dates and this is when we want to meet with the
- 17 tribal groups in Alaska. Shouldn't have been done.
- 18 Should have had consultation to find those dates.
- 19 There are -- there is a number or questions that
- 20 you guys want -- wanted the tribes to consider. A
- 21 lot of them are probably legal. Most tribes, like
- 22 Saxman, are very small. We don't have a legal
- 23 counsel. Can afford one. And some of those are
- 24 really legal questions to ask. But there are some
- 25 that are -- are probably easy enough. The first

- 1 question, the answer to that is yeah. Sax -- Alaska
- 2 IRAs are relevant today. And they're relevant to the
- 3 end of time.
- 4 Question 6, the answer to that briefly, is CFR
- 5 Part 81 can guide for secretarial elections and
- 6 together with the secretary 1930 instructions.
- 7 Gene's staff in Alaska, they could probably process
- 8 those three groups that are wanting to be federally
- 9 recognized.
- 10 And the answer to number 9, there's really no
- 11 need. There's -- again, I said there was a process
- 12 that happened in '36, '37. It may take a little
- 13 work, but hey, roll up your sleeves, Gene, and work.
- So, I said, you know, again, I'd rather be doing
- 15 some fishing or hunting right now. And that's why
- 16 probably some of our council members on the council
- 17 are not here, because it's that time of year. But I
- 18 thought it was important enough for me to come to
- 19 tell you that this was a whole backward process of
- 20 not involving us in scheduling dates. (Native
- 21 language).
- 22 MR. FISH: Mr. President, if I may? I just
- 23 wanted to say we don't intend any disrespect to your
- 24 schedules here. We wanted to get a conversation
- 25 started and so we persued an ambitious schedule for

- 1 that. As I mentioned earlier we certain that
- 2 (indiscernible), and to the extent that we can
- 3 accommodate your schedule I think we would like to do
- 4 that. I regret that Mr. Tahsuda wasn't able to make
- 5 it here for this one today. He had every intention
- 6 of being here today to hear your comments and discuss
- 7 this with you, so I regret that -- I'm filling in for
- 8 him at this point in time, but you can consider me
- 9 the point of contact for him back in D.C. I'll share
- 10 my contact information with you. If you'd like to
- 11 send him a message, I can take your sentiments back
- 12 with me. Thank you for your comments, sir.
- MS. PATA: (Indiscernible). My English name is
- 14 Jacqueline Pata. My Tlingit name is (Native
- 15 language). I am from the Raven Sockeye House from
- 16 Haines, Alaska. And I'd like to thank the host here
- 17 today for allowing us to come and visit in your
- 18 communities and to be able to be present today.
- 19 Although I am the Second Vice President for
- 20 Tlingit and Haida Tribes of Central Council, I am
- 21 today speaking on behalf of my other job, which is
- 22 the Executive Director of National Congress of
- 23 American Indians. And I would like to provide a few
- 24 comments.
- 25 NCAI has had a history of working through trying

- 1 to resolve some of the challenges of the federal
- 2 recognition poli -- process. In fact, we spent years
- 3 and years. We developed a federal recognition task
- 4 force to be able to work very closely with the
- 5 administration to improve some of the challenges that
- 6 we had of prolonged decision making, lack of
- 7 transparency in the process, inordinate amount of
- 8 cost to do the archeological and other, you know,
- 9 data to support those federal recognitions
- 10 applications that were going forward. And in, you
- 11 know, in the recent last five -- decade -- five years
- 12 ago, we -- we've been able to improve that process to
- 13 a place where at least people knew what the time
- 14 lines were and what that -- and what the frames --
- 15 where they were in the process and how it progresses
- 16 for moving forward.
- 17 We are very concerned about proposed legislation
- 18 that congress is considering around a political
- 19 process that could actually circumvent or the -- the
- 20 thought process, the administrative process. We are
- 21 very concerned because we recognize that one of the
- 22 challenges in the federal recognition process and one
- 23 of the reasons for so many prolonged delays was the -
- 24 was the political interference of local
- 25 governments, other interested parties, that would

- 1 create tensions around a process that should have
- 2 been put in place, recognizing the tribes based upon
- 3 their historical ties and connections and -- and
- 4 their body of government or their body of continued
- 5 structure as a -- serving as a tribal government.
- 6 So, I wanted to be able to bring that up,
- 7 because as we look at this particular proposal for
- 8 consultation today, we recognize that it is important
- 9 -- first of all, the three tribes in question, or
- 10 that are -- have had a long -- prolonged process
- 11 within the administration, and that has been noted,
- 12 that all tribes should be treated fairly in a process
- 13 and the process should be well founded. And I think
- 14 that that's important. And I recognize that that's
- 15 one of the reasons for you putting forward this
- 16 consultation today.
- 17 The other thing that's important, though, is
- 18 recognizing that there has been many decisions around
- 19 existing tribes and many -- and because of our
- 20 convoluted history with the federal government you
- 21 see in many cases tribes in other parts of the
- 22 country where there has been difficulty with
- 23 identification of not groups or subgroups that
- 24 sometimes are fractionated, created by some other
- 25 turmoils, and we want to be able to make sure that in

- 1 a process that -- that we recognize, just as it does
- 2 in Part 83, that there is recognition or a review to
- 3 make sure -- to ensure that these are not factions of
- 4 other tribes that are seeking recognition for other -
- 5 for reasons beyond that -- more contemporary
- 6 reasons, let's put it that way -- for more
- 7 contemporary reasons. And so we feel like -- so we
- 8 recognize that it's important to notify and consult
- 9 with the -- those affected tribes -- potentially
- 10 affected tribes. However, as we stated earlier, I
- 11 think by Lee Wallace very adequately, that the tribes
- 12 in this matter should be the ones that should be
- 13 having the primary conversations with, to resolve the
- 14 issues around recognition.
- 15 It's unfortunate that some tribes have to seek
- 16 political recognition and as we were all celebrated
- 17 the -- the recent recognition of the six tribes in
- 18 Virginia, long overdue, but they had to seek
- 19 political recognition because the process didn't --
- 20 was -- the process was not able to resolve their
- 21 challenges after many, many years. And so we
- 22 recognize that there will always be some of those
- 23 that, for whatever reasons, may have to take
- 24 alternative routes to get to the end result. We
- 25 still feel that the fact process is solid and a good

- 1 approach for addressing some of the concerns. And so
- 2 it -- and so I won't speak to what process would be
- 3 best for Alaska. I think Alaska tribes need to make
- 4 that decision. But I do feel that a transparent
- 5 process with time certainty is important for -- for
- 6 everyone.
- 7 In addition to that, I want to also -- and NCAI
- 8 has resolutions that I will provide to you later in
- 9 our support for some of these provisions that I'm
- 10 talking about today. The other thing that I wanted
- 11 to mention, as I did the other day, was I wanted to
- 12 mention that my concern around question number 4, and
- 13 the way that it was stated and framed. And really,
- 14 the reason I want to bring that up is because I have
- 15 great concern in just the sharing of a common bond of
- 16 occupation that have the ability to exercise
- 17 sovereign governmental powers. And I really believe
- 18 that it is the framing that makes we concerned as we
- 19 have these dialogs, and to recognize that tribes are
- 20 sovereign and have inherent sovereignty, and that the
- 21 federal government's responsibility is to recognize
- 22 that authority for the tribes to exercise that
- 23 sovereign governmental powers. And so, I want to be
- 24 able to make sure that as we move forward in dialogs
- 25 of consultations and in dialogs with this

- 1 administration, that we continue to recognize those
- 2 sovereign authorities of tribes to be able to make
- 3 their -- over their governmental powers that isn't
- 4 bestowed to them by the federal government by acts of
- 5 congress, but that they -- that they have that
- 6 inherent sovereignty. So, I wanted to be able to
- 7 place that -- put that also in the record for these
- 8 conversations.
- 9 So, once again, thank you for coming to Alaska.
- 10 I think it's important to have these conversations
- 11 with the tribes that are -- would be affected. And,
- 12 you know, not much is known about the tribes, why the
- 13 delays are in the tribes that are seeking
- 14 recognition. It's difficult for us tribal leaders in
- 15 Alaska, for us to speak of things that we don't know
- 16 of, nor do we know the consequences of one decision
- 17 or not, the Alaska IRA process or -- or being able to
- 18 look at the other federal acknowledgment of process
- 19 of Part 83. And so, as you can tell, it creates
- 20 challenges in responding to the questions as you have
- 21 laid them out. Thank you very much. (Native
- 22 language).
- 23 MR. MICKLIN: (Native language). My Tlingit
- 24 name is (Native language). My English name is Will
- 25 Micklin. I'm Third Vice President of the Central

- 1 Council of Tlingit-Haida Tribes of Alaska. I am a
- 2 citizen of the Taant'a Kwaan, the Tongass tribe.
- 3 This is the aboriginal territory of the Tongass
- 4 tribe. My -- our head Sadi (ph), Butch Jackson, was
- 5 our head Sadi (ph). And my family is here, buried on
- 6 Pennock Island and in these places. Mother's mothers
- 7 from time beyond memory lived here. They --
- 8 Ketchikan was a humpy creek owned by Gaanax adi. A
- 9 person of the Gaanax adi clan floated a shore house.
- 10 We lived at -- on our winter island. Our winter camp
- 11 was in -- was Annette Island, which is now
- 12 Metlakatla, Takani (ph) tribes. The name of my
- 13 auntie, she's the -- a woman of our winter village
- 14 and my grand -- one of my grandmother came was
- 15 (Native language) and that's the Shining Sands, the
- 16 sands that shine with a golden light in the sunlight,
- 17 and it's by Point Chaka (ph).
- 18 So, we have a deep history and culture in this
- 19 area. We were the -- we were the Taant'a Kwaan, is
- 20 our name, closely tied with the Sanyaa Kwaan. The
- 21 Sanyaa Kwaan in Saxman. Today, Taant'a Kwaan,
- 22 between Saxman and Ketchikan, and I'm a (Native
- 23 language). And child of the white man, a grandchild
- 24 of there, and the Gaanax adi Raven. And I say this
- 25 because there are -- it's important to understand the

- 1 construct of identity. We are self-identified, as
- 2 Taant'a Kwaan and Sanyaa Kwaan. We are close --
- 3 closest relations are, by intermarriage are the
- 4 Haida. The Haida of Howkan Island. And Chief Skulka
- 5 lives here in Ketchikan. So, we are self-identified.
- 6 We existed from here in this area, whether from -- at
- 7 Cat Island, where we were for a time, or Long Island
- 8 or Fort Chester on Annette Island. We are -- or at
- 9 Fort Tongass, when that was a -- a military facility.
- 10 So, we've been here and we are known by ourselves and
- 11 identified by ourselves. We identify and recognize
- 12 and affirm our brothers and sisters who are --
- 13 whether they be our opposites on the Raven side from
- 14 us who are Wolf, or today known as Eagle. Whether
- 15 they are within our Kwaan, Taant'a Kwaan or other
- 16 Kwaans from other houses. I'm Katsit (ph). He's the
- 17 man who married the bear. There are other houses on
- 18 the Wolf side and there are houses on the Raven side.
- 19 We also identify those in other Kwaans like Sanyaa
- 20 Kwaan or in other tribes like Haida. And we have
- 21 representatives of all of them here today. We are
- 22 not in conflict with the identification that we've
- 23 adapted by virtue of Western law. The KIC, Ketchikan
- 24 Indian Community, is an IRA. Saxman is an IRA. We
- 25 recognize and accept them for what they are. They

- 1 are traditional, indigenous peoples, governed by
- 2 themselves, from time beyond memory, adapted to the
- 3 legal construct available to us in order to further
- 4 the interest of our people.
- 5 Central Council is a regional tribe. We were
- 6 not created by the IRA. We were self-identified. We
- 7 actually emerged from the Alaska Native Brotherhood
- 8 and Alaska Native Sisterhood, organized by our clan
- 9 leaders in 1912, and organized under the Act of 1935.
- 10 In 1935, in order to organize as Central Council, in
- 11 order to litigate with the United States over our
- 12 trespass suit for violation of our interest in
- 13 Southeast Alaska for uncompensated takings of our
- 14 aboriginal title, against our aboriginal title, which
- 15 was affirmed in the court of claims decision between
- 16 1958 and 1965.
- We organized ourselves by that, in collaboration
- 18 with the United States and have continued in that
- 19 fashion. We believe it's important that those
- 20 constructs be respected as a reflection of
- 21 aboriginal, indigenous, inherent sovereign authority
- 22 that is uninterrupted from our ancestors to today.
- 23 And that those current constructs come with it, an
- 24 obligation of the United States to continue the
- 25 agreements and the constructs that were entered into

- 1 as we move forward through time, and that new
- 2 administrations not look back to prior and try to
- 3 reform, re-trade, renegotiate, reinterpret those past
- 4 agreements, which were based on the shoulders of our
- 5 elders and their ancestors that came before us, and
- 6 involved significant consideration.
- 7 So, for the topic today, the -- the IRA and its
- 8 Section 16, I'll remind us all that the tribal
- 9 sovereignty is affirmed under the Indian
- 10 Reorganization Act of 1934 and it's 1936 amendment,
- 11 extending those same agreements to Alaska tribes.
- In 1993, acting pursuant to the authority
- 13 delegated it -- to it by congress, the Department of
- 14 Interior published a list of Alaska Native villages
- 15 that were federally recognized as Indian tribes with
- 16 inherent sovereignty, that possessed the same status
- 17 as tribes in the lower 48 states, and that function
- 18 as, I'm quoting, political entities exercising
- 19 governmental authority. The Department of Interior
- 20 emphasized that the purpose of the publication was
- 21 to, and I'm quoting again, expressly and
- 22 unequivocally acknowledge that Alaska Native village
- 23 and regional tribes included on the list were
- 24 recognized as political entities and retained their
- 25 inherent sovereign authority. It further stated that

- 1 by the time of enactment of the IRA, the Alaska
- 2 Natives were subject to the same legal principles as
- 3 Indians in the contiguous 48 states and had the same
- 4 powers and attributes as other Indian tribes. The
- 5 purpose of the current public -- that publication,
- 6 current in '93, is -- was to publish an Alaska list
- 7 of entities conforming to the intent of 25 CFR
- 8 83.6(b). And I'll come back to Part 83. And to
- 9 eliminate any doubt as to the department's intention
- 10 by expressly and unequivocally acknowledging that the
- 11 department has determined that the villages and
- 12 regional tribes listed are distinctly Native
- 13 communities and have the same status as tribes in the
- 14 contiguous 48 states.
- The BIA's 1993 notice recognizes Alaska tribes,
- 16 I'm quoting again, status as Indian tribes with a
- 17 government to government relationship with the United
- 18 States. They have the right, subject to general
- 19 principles of federal Indian law, to exercise the
- 20 same inherent and delegated authorities available to
- 21 other tribes. The BIA notice designates --
- 22 designated Alaska's tribes as political entities
- 23 exercising governmental authority. The BIA
- 24 recognized the same governmental power and immunity
- 25 from state law enjoyed by a tribe on a continuing

- 1 Indian reservation.
- 2 The federal -- the federally recognized Indian
- 3 tribe list of 1994, enacted the following year,
- 4 really in response I -- in my view, to the Sansonetti
- 5 opinion of January 11th, 1993, but for -- not for
- 6 purposes of our current discussion -- is legislation
- 7 that mirrors the language of the BIA 1993 notice,
- 8 announcing that the United States, again I'm quoting,
- 9 maintains the government to government relationship
- 10 with the recognized tribes and recognizes their
- 11 sovereignty. The '94 tribe list act is a statute
- 12 enacted for the benefit of Indians and must be
- 13 interpreted under the Indian canons and as settled
- 14 law, unambiguous, is not available to chevron
- 15 deference for a reinterpretation by the
- 16 administration that would prevail over the plain
- 17 language of the act of the bureau's prior expression
- 18 in this area from the 1993 list.
- So, I'll note that the '94 act, sponsored by
- 20 Senator McCain, reaffirmed the recognition of Central
- 21 Council as a -- as a federally recognized tribe,
- 22 equivalent again, to all tribes in Alaska and tribes
- 23 in the Lower-48 that have the same powers of
- 24 government, immunity and other attributes of a
- 25 sovereign.

- So, as to the Part 83 that I previously alluded
- 2 to, that does seem to us to be available, as Vice
- 3 President Pata mentioned, for questions of factions
- 4 or splinter groups that would assert that they are
- 5 indeed the recognized, duly recognized government of
- 6 a people, that that is available for -- to resolve
- 7 these issues, and a reinterpretation of the IRA
- 8 Section 16 seems inappropriate, if not inapplicable
- 9 to that task.
- 10 So, to me, that seemed to be the operative
- 11 question in the -- among those put to -- to tribes on
- 12 -- in the dear tribal leader letter. And our
- 13 position is that the -- the Section 16 should be left
- 14 for the purposes that -- that it -- it utilizes and
- 15 that a -- there is not a need for a -- to bring it
- 16 contemporary to today's law, in that the basic
- 17 principles of federal Indian law have not changed
- 18 substantive to a re-look at Section 16. There have
- 19 certainly been, and we can have a long list of
- 20 substantive decisions that have occurred, but do not
- 21 really seem to be on point to an effort -- to the --
- 22 a goal that would achieved by reexamination of
- 23 Section 16. There are many articles in U.S. code
- 24 that are not contemporary that may be -- may have
- 25 been better utilized in a prior era, and yet the task

- 1 of redrawing the landscape for a contemporary view of
- 2 those -- of that -- of a particularized process seems
- 3 inordinately burdensome and could pose unintended
- 4 consequences that would not serve the interest,
- 5 either of our trustee nor of your trust
- 6 beneficiaries, the tribes that stand before you and
- 7 all those that stand behind us but could not be here
- 8 today to express their views.
- 9 So, I just want to emphasize that we respect
- 10 every tribe that is organized and established, and we
- 11 recognize them as peers, without any gradation of
- 12 sovereign power or authority or a question of their
- 13 -- the inherent nature of their powers of governance.
- 14 We are all federally recognized tribes and equal
- 15 under federal Indian policy and the Indian
- 16 Reorganization Act, the 1993 list by the BIA, and the
- 17 1994 tribal list act all have that same consistent
- 18 expression and our recommendation is that that be
- 19 left as it is. So, thank you.
- 20 MR. FISH: Thank you.
- 21 MS. EDWARDS: Hello. (Native language).
- 22 Catherine Edward, Tlingit, Raven, Dog salmon.
- 23 Originally from Angoon. And again, like the others,
- 24 thank you for allowing me to be here. I am Central
- 25 Council Tlingit and Haida Sixth Vice President. And

- 1 I stand today because I have some questions maybe you
- 2 can help me with, and it might help -- I'm still
- 3 trying to figure out. There's three applications
- 4 that we don't know if those -- if those applications
- 5 are here in this room, or if they were in Fairbanks,
- 6 or where they were. And I heard you say when we came
- 7 in, that it would -- it's -- this session is for
- 8 those people who are in the process of application.
- 9 Not for the people who already established. So I
- 10 want to look at the Dear Tribal Letter dated July
- 11 2nd.
- 12 It says, in recent years you received a number
- 13 or requests from groups in the State of Alaska
- 14 seeking to organize. Well, we've learned that that's
- 15 three, and that since the process is different from
- 16 the federal acknowledgment of the American Indian
- 17 tribes, and then further down it states, so the
- 18 process is different. You have three applications.
- 19 And unlike Part 83 process, there are presently no
- 20 formal rules or regulations to guide not only
- 21 decision makers on how to implement the Alaska IRA,
- 22 but also applicant groups on what materials and
- 23 submissions are necessary to -- or required to make
- 24 those applications.
- 25 So you -- I'm trying to understand. You have

- 1 three applications on your desk somewhere and we
- 2 don't know if they've turned in the right paperwork
- 3 or not? That -- that's what I'm trying -- I'm trying
- 4 to figure out, because it sounds like it says you
- 5 don't know what submissions are necessary. And then
- 6 in an effort to provide more clarity and transparency
- 7 to those groups, we're having these sessions. And
- 8 then some questions offered to help us guide us in
- 9 these sessions that I'm still not clear on who came
- 10 up with these questions. But if I'm looking at them,
- 11 and I'm a person that might be applying for this, are
- 12 you asking me to tell you is the provision still
- 13 relevant for today or not? Are you asking me to tell
- 14 you how to define and interpret the common bond
- 15 definition? And then further on down, are those
- 16 applicants being asked to tell you how to process
- 17 their applications? Is -- is that what I'm
- 18 understanding from this Deal Tribal Letter?
- MR. FISH: And I think in a sense what we're
- 20 asking is -- is what are your views on what this
- 21 process should look like. And --
- MS. EDWARDS: So you're asking us to tell you
- 23 how to process those applications on your desk, even
- 24 though we are probably already organized? So, we're
- 25 supposed to come up with those regulations? Because

- 1 one of those questions are, should it be policy,
- 2 should it be regulations, or agency guidance?
- 3 MR. FISH: So, I think that -- that the
- 4 consultation isn't premised on those three
- 5 applications specifically. I think that what we're
- 6 asking is what, in the broader context of these
- 7 provisions of the law, should the regulatory process
- 8 look like in a way that serves the best interest of
- 9 your communities and your tribal governments.
- 10 Because whenever you look at it, you're talking about
- 11 potentially bringing more people into the fold of
- 12 your peer groups. So I think --
- MS. EDWARDS: But you said, in an effort to
- 14 provide more clarity and transparency to the groups
- 15 seeking to organize. The ones -- the current ones,
- 16 the three.
- 17 MR. KELLY: Just to be clear, that it doesn't
- 18 say that it's only for those three. It says for
- 19 groups seeking. So there are going to be other
- 20 groups that made inquires about the process and what
- 21 would be required of them. It is true that there are
- 22 three pending applications, as far as I understand.
- 23 That's not to say there haven't been other inquiries
- 24 from other folks that might want to do that.
- 25 MS. EDWARDS: So, we're -- so you want us to

- 1 answer those questions so you'll be able to process
- 2 those applications. So, if we wanted to streamline
- 3 this process, now is the time to do this?
- 4 MR. FISH: Certainly. Yeah, we would not
- 5 -- absolutely. That would be very helpful, because
- 6 that would help us to identify issues that (a) we may
- 7 have overlooked, but also (b) that might be of
- 8 concern to you and to other tribes in the Alaska
- 9 community, that we're not aware of. And that's one
- 10 way of bringing it to our awareness. So it could be
- 11 very helpful.
- MS. EDWARDS: So in answer to your question, is
- 13 there a need to create separate process for federal
- 14 acknowledgment of Alaska groups, part -- outside of
- 15 Part 83. So that would be the people who are
- 16 applying beside -- and -- and the people who have
- 17 already established IRAs in this room, that's for us
- 18 to answer, that should we create a -- we've already
- 19 heard we don't want the Alaska exception anymore,
- 20 right?
- 21 MR. FISH: The Alaska exception?
- MS. EDWARDS: Yeah. Where -- where we're --
- 23 where we're left out and we'll do it this way
- 24 everywhere else, but we'll leave Alaska out and do it
- 25 different in Alaska. We don't necessarily want

- 1 things done different for Alaska anymore.
- 2 I guess I'm still struggling with trying to
- 3 understand the process, if we're -- if we're going
- 4 weight those three applications against what we're
- 5 saying here today.
- 6 MS. APPEL: I think that remains to be seen,
- 7 because if we were -- I guess one option is there
- 8 would be regulations developed for how this common
- 9 bond provision is carried out and how tribes get
- 10 recognized that way. And if we had the
- 11 (indiscernible) on that, there could be a provision -
- 12 I mean, it's up for discussion whether the
- 13 applications that are currently (indiscernible) in
- 14 the fall under the (indiscernible) regulations,
- 15 right? Because we wouldn't necessarily want to --
- 16 MR. FISH: It would have to be mapped out to the
- 17 point that President Wallace raised earlier in
- 18 discussing the policies and procedures that were in
- 19 place around 1936. There is a different statutory
- 20 reporting for Alaska (indiscernible). No regulations
- 21 have ever been promulgated or implemented those
- 22 particular provisions of the statute. So that is one
- 23 significant legal difference between the IRA's
- 24 provisions and the existing Part 83 regulations.
- 25 Which is not to say that Part 83 could not be

- 1 modified to accommodate that. But it doesn't exist
- 2 at this time. And so any suggestions or input into
- 3 how to consider that would be most valuable.
- 4 MS. APPEL: And I think -- I think it's a
- 5 question for you all whether, you know, this is
- 6 something that should be addressed in a regulation,
- 7 or should it be addressed in guidance, or should the
- 8 department continue processing these types of
- 9 requests as it has in the past, without making it any
- 10 more transparent for logging anymore information for
- 11 anyone maybe looking to go through the process. So,
- 12 we want your input as tribes that are already
- 13 federally recognized and what you think about the
- 14 course that the department should take with regard to
- 15 this Alaska IRA (indiscernible). I hope that
- 16 (indiscernible).
- 17 MR. NEWMAN: Good morning. My name is Matt
- 18 Newman. I'm a staff attorney at Native American
- 19 Rights Fund office in Anchorage. I'm here today
- 20 working with the Organized Village of Saxman, IRA
- 21 Council. I just have a couple of general comments,
- 22 and I apologize to the tribal leaders in the room,
- 23 because they are legal in nature and are therefore
- 24 going to be boring.
- 25 But one thing I want to begin with, and to echo

- 1 what President Wallace mentioned earlier, is how
- 2 difficult actually providing testimony on this issue
- 3 is, because there is a great amount of uncertainty
- 4 that -- as to number 1, who in Alaska this
- 5 conversation is affected. As we've kind of
- 6 reiterated a few times in testimony today, none of
- 7 us, including the representatives from the
- 8 department, can really name or identify even who the
- 9 existing groups seeking recognition are, where
- 10 they're located, and what are the problems or the
- 11 causes of delay in their application process. And
- 12 so, I would just reiterate, as many speakers have
- 13 shared today, that we have the cart before the horse.
- 14 That the first thing that should be happening, prior
- 15 to these consultations dragging tribal leaders away
- 16 from subsistence activities, is we -- there should
- 17 have been formal meetings with the actual groups
- 18 themselves. They are the ones having problems. They
- 19 are the ones suffering from delay. So they are the
- 20 ones who should be consulted on an issue pertaining
- 21 to them. Because as Mr. Fish very clearly,
- 22 unequivocally told us earlier this morning, this
- 23 regulatory decision, if there ever is one, or at
- 24 least this consultation today, is not pertaining to
- 25 the recognition of the 229 presently recognized

- 1 tribes. So, rather than starting with the 229, we
- 2 should be starting with the two or three that are
- 3 being harmed by delays in the process.
- 4 And that actually brings me to another point I
- 5 want to raise. Earlier in the introductions, staff
- 6 mentioned that -- that, you know, one of the problems
- 7 here is that there is no guidance for processing
- 8 these petitions. And I have to exception with that,
- 9 because there is guidance. And in fact, one of the
- 10 documents I have in here in front of me is
- 11 instructions for organizing in Alaska under the
- 12 Reorganization Act. And it's a document signed by
- 13 Harold Ices, Secretary of the Interior in 1937 as to
- 14 how Alaska Natives sharing a common bond and
- 15 occupation with one another may organize as a
- 16 federally recognized tribe under the Alaska IRA. And
- 17 this guidance has been used repeatedly throughout the
- 18 20th century and even into the 21st century to
- 19 organize groups, bands, villages of Alaska Natives
- 20 into IRA councils. And in fact, it was most recently
- 21 used in 2001 when the Birch Creek tribe in the Yukon
- 22 Flats region of Alaska received its IRA constitution.
- So, I don't think it's appropriate for the
- 24 department to represent to the tribal leaders that
- 25 this is a blank slate, that there is no anything here

- 1 by which to mark the trail. You have guidelines, old
- 2 as they are, 1937, and you have precedent of
- 3 recognizing 80, near 80 IRA tribes within the State
- 4 of Alaska.
- 5 Now, I appreciate and can agree that perhaps if
- 6 the guidelines are as old as 1937, then having a
- 7 fresh look or having a conversation about updating
- 8 them, may indeed be necessary. But, a conversation
- 9 like that is one, I think, that needs to be
- 10 approached in a much more sincere way. And what I
- 11 mean by that is, starting a conversation with people
- 12 who are affected.
- So in addition to the three councils, or three
- 14 groups that are seeking recognition, contacting the
- 15 Birch Creek tribe that completed this process in
- 16 2001. The village of Eagle that received recognition
- 17 in 1998. Dot Lake village in 1994. There is a --
- 18 there is knowledge and experience to be gained by
- 19 those tribes that have in recent memory completed
- 20 this process. That's where to start. Not with the
- 21 contacting or consulting the 229 tribes. And -- and
- 22 again, I'm not anti consultation here, but you've
- 23 -- you've asked tribal leaders to come to this room,
- 24 and we can't even name the people we're talking about
- 25 in this consultation. That's not right. That's not

- 1 how consultation should be done. It should be
- 2 informed dialog between sovereigns, not a pop quiz on
- 3 who are we talking about, where are they, what are we
- 4 doing.
- 5 And finally, I would just like to highlight a
- 6 letter from the Alaska Federation of Natives signed
- 7 by President Julie Kitka that was submitted to
- 8 Secretary Zinke on January 19th, 2018. And the
- 9 reason I want to highlight this letter is that in it,
- 10 President Kitka provides a very detailed summary of
- 11 the experiences that at least two of the petitioning
- 12 communities have had in their federal acknowledgment
- 13 process under the Alaska IRA. And the reason I bring
- 14 it up is this letter and the history that it outlines
- 15 is not one that illustrates the difficulties or the
- 16 damage that the Ices' guidelines or the BIA policies
- 17 have. Instead, it actually is describing the history
- 18 here of what happens when tribal recognition
- 19 decisions are politicized. And both of these
- 20 petitioners, including the community in Seward that
- 21 has been waiting 23 years to have its petition
- 22 processed, they have been treated like a ping pong
- 23 ball between administrations, because political
- 24 appointees have not been dealing with the issue
- 25 according to the guidelines, according to the

- 1 precedent that was established. So, I would
- 2 encourage, as part of your record, as part of your
- 3 conversations internally at the department, to get a
- 4 copy of this letter. I know my office would be happy
- 5 to provide it, as well as AFN.
- 6 And really, in closing, I guess I would just
- 7 emphasize again that the real issue here, or the real
- 8 stakeholders in this process, are the ones who need
- 9 to be consulted. And it's those tribal -- or those
- 10 communities that are seeking tribal recognition who
- 11 are not in the room today. They were not in the room
- 12 in Juneau and they were not in the room in Fairbanks.
- 13 There are in Dillingham, Alaska, they are in Seward,
- 14 Alaska, and then as for a third one that's mentioned,
- 15 I -- this was the first I heard there's a third one,
- 16 but I can at least say that two are known to me.
- 17 They need to be included in a future consultation.
- 18 They're the ones who need to be spoken to about this
- 19 issue. Thank you and good morning.
- 20 MR. FISH: Thank you.
- MR. BAKER-SHANK: Good morning. Good afternoon
- 22 to east coasters. My name is Philip Baker-Shank.
- 23 I'm with Holland and Knight. We're a law firm that
- 24 represents two of the tribes represented in this
- 25 room. And I appreciate the courtesy. Those tribes

- 1 are Central Council Tlingit and Haida and Ketchikan
- 2 Indian Community. But I don't want to speak in front
- 3 of any tribal leaders, so if there's nobody behind
- 4 me, I will -- I will raise a question for the panel.
- 5 There is in this consultation letter and
- 6 implicit question. And that is, what part of Part 83
- 7 is not sufficient. To answer your question,
- 8 generally. You referenced and handed out the IRA
- 9 section at issue, 51.19. But your letter refers only
- 10 to common bond of occupation. If you read that
- 11 statute, it of course says, common bond of occupation
- 12 -- I'll quote it, having a common bond of occupation,
- 13 comma, or association, comma, or residence within a
- 14 well-defined neighborhood, community or rural
- 15 district.
- 16 Now, your letter focuses only on one piece of a
- 17 disjunctive in the statute. You've got to follow the
- 18 statute. Any regs you write, any consultation you're
- 19 dealing with ought to be looking at the statutory
- 20 framework, not just one piece. It's a three-legged
- 21 stool. It's disjunctive. One, two or three of those
- 22 can fit. Now this is elementary statutory
- 23 construction.
- 24 MR. FISH: So question 3 doesn't address that?
- 25 MR. BAKER-SHANK: Question 3 only addresses the

- 1 residency. So what about association? What does
- 2 association mean in the context of the IRA? It's
- 3 very plain. It means political, cultural, ethnicity,
- 4 language, peoplehood. So the IRA was an incredibly
- 5 diverse act. Trying to do an organizational
- 6 framework, which your questions are veering way off
- 7 into one side. And your answers can be found in the
- 8 statute and in the way this -- this -- the
- 9 department, your predecessors have looked at the
- 10 statute. The courts have long interpreted this
- 11 statute. I'm -- I am mystified by the questions.
- 12 For all the reasons that were just said, plus this
- 13 one.
- And so, beyond that point, I want to say that
- 15 the Part 83, very controversial, changed over time by
- 16 your predecessors at the department, has been working
- 17 Counsel from NARF just listed several procedure --
- 18 several outcomes of that here in Alaska. We can go
- 19 through a list of those that have -- Part 83 has been
- 20 applied to in the Lower-48.
- 21 So, I guess the question I want to leave you
- 22 with, and you care to answer now or mull it over or
- 23 reject it as invalid, is what part of Part 83 does
- 24 not answer all of these questions? You have a
- 25 procedure for dealing with groups who say we are

- 1 Indian and we want to be recognized as that, here in
- 2 this way and fashion. And Part 83, the federal
- 3 acknowledgment procedures regulations, attempt to
- 4 address these questions. And here again, the 1994
- 5 amendments of the congress of the United States
- 6 specifically instructed the department, you may not
- 7 write in special exceptions for Alaska or any
- 8 particular tribe. No two classes of tribes. Groups
- 9 seeking recognition in Alaska are no different than
- 10 groups seeking recognition in Massachusetts. Or in
- 11 California. So that would be the question I would
- 12 have for you and the panel and -- and those to whom
- 13 you report. Thank you for listening.
- 14 MR. FISH: Do we have anyone else who'd like to
- 15 provide some comments? We could break a little bit
- 16 early and then meet back at 1:00. I want to thank
- 17 everyone for providing statements that you've
- 18 provided this morning. I know this is a relatively
- 19 small group, but you've provided some really
- 20 thoughtful input that will spark a lot of discussion
- 21 and consideration. So thank you. See you back at
- 22 1:00.
- 23 (Off record)
- 24
- 25