



# United States Department of the Interior

OFFICE OF THE SECRETARY  
Washington, D.C. 20240

**AUG 21 1996**

Honorable Joe Moses  
Chairman  
Confederated Tribes of the Warm Springs  
Reservation of Oregon  
1233 Veterans Street  
Warm Springs, Oregon 97761

Dear Chairman Moses:

On July 8, 1996, we received Amendment II to the Tribal-State Gaming Compact (Amendment) for regulation of class III gaming between the Confederated Tribes of the Warm Springs Reservation of Oregon (Tribe) and the State of Oregon (State), dated June 21, 1996. We have completed our review of this Amendment and conclude that it does not violate the Indian Gaming Regulatory Act of 1988 (IGRA), Federal law, or our trust responsibility. Therefore, pursuant to Section 11(d)(8)(A) of the IGRA, 25 U.S.C. § 2710(d)(8)(A) and delegated authority in 209 DM 8.1, we approve the Amendment. The Amendment shall take effect when the notice of our approval, pursuant to Section 11(d)(3)(B) of IGRA, 25 U.S.C. § 2710(d)(3)(B), is published in the FEDERAL REGISTER.

We wish the Tribe and the State success in their economic venture.

Sincerely,

Ada E. Deer  
Assistant Secretary - Indian Affairs

Enclosure

Identical Letter Sent to: Honorable John Kitzhaber  
Governor of Oregon  
254 State Capitol  
Salem, Oregon 97310

**TRIBAL-STATE GOVERNMENT-TO-GOVERNMENT COMPACT  
FOR REGULATION OF CLASS III GAMING  
BETWEEN THE CONFEDERATED TRIBES OF  
THE WARM SPRINGS RESERVATION OF OREGON AND  
THE STATE OF OREGON**

**AMENDMENT II**

This amendment is made to the Class III Gaming Compact between the Confederated Tribes of the Warm Springs Reservation of Oregon and the State of Oregon executed on January 6, 1995, and approved by the Secretary of the Interior on March 6, 1995. The terms of this amendment are in addition to and, except as specifically provided herein, do not supersede any of the provisions of the original Compact, or Amendment I thereto.

**WHEREAS**, the Tribes wishes to extend the terms of Amendment I to the Compact which provides for regulation of house banked blackjack at the gaming facility, and

**WHEREAS**, the State agrees that the circumstances justify this Amendment,

**NOW THEREFORE**, the Tribes and the State hereby approve the following amendments to the Compact:

I. Section VI. of Amendment I to the Compact, is amended as follows:

VI. Paragraph IV of this amendment expires on ~~[June 30, 1996]~~ June 30, 1997. However, if the compliance review described in Section 4.H.9. of the Compact (added by this Amendment) is completed before October 1, 1996, Paragraph IV of this amendment shall expire on December 31, 1997. Unless an extension of this amendment or a permanent amendment governing the operation of house banked blackjack has been negotiated and executed before the expiration of this amendment, the Tribes agrees to terminate blackjack games at the gaming facility until a new agreement has been negotiated and executed. In the event that a compact amendment is under negotiation the Tribes may replace blackjack tables with video lottery terminals at the ratio of eight terminals per blackjack table.

II. The following new paragraph 9 is added to Subsection H of Section 4 of the Compact (added by Amendment I):

9. The Tribes and the State agree that the State shall conduct a comprehensive compliance review of the tribal gaming operation, as described in Section 9.B.1. of the Compact, to be completed no later than October 1, 1996.

III. Paragraph 3 of Subsection H of Section 4 of the Compact (added by Amendment II) is amended to read:

3. The Tribes shall establish an initial wager limit of [~~\$50~~] \$100 per hand except that the Tribes may offer a maximum [~~\$75~~] \$500 wager limit on [~~one table~~] two tables. [~~After a period of two months of operation of house-banked blackjack in full compliance with the requirements of this subsection, the Tribes may change the initial wager limit from \$75 to \$100 for one table.~~] After any period of six months of operation of house banked blackjack in full compliance with the requirements of this subsection, the Tribes may request a change in the initial wager limits. The State may refuse to agree to an increase in the initial wager limit if there have been any significant problems with the conduct of house banked blackjack due to noncompliance with the internal controls, the rules of operation of the game or with the terms of this subsection. The amount of any increase in the wager limit must be agreed to by both the State and the Tribes.

IV. Paragraph 1 of Subsection B of Section 9 of the Compact is amended to read:

1.
  - a. Monitoring. The State is authorized hereby to monitor the Tribal gaming operation as the State considers necessary to ensure that the operation is conducted in compliance with the provisions of this Compact. The Tribes may request removal of a State law enforcement officer or monitor on the basis of malfeasance, abuse of authority, or conduct disrespectful of Tribal institutions or culture. Effective performance of the officers' or monitor's duties shall not be the basis for disapproval. The State shall have free and unrestricted access to all areas of the Gaming Facility during normal operating hours without giving prior notice to the Tribal gaming operation. The Tribes agrees that the State monitoring function includes at a minimum the

activities identified in the Compact, the amendments and the memorandum of understanding entered into pursuant to this Compact, and that the actual, reasonable and necessary cost of monitoring activities shall be assessed to the Tribes as provided in the memorandum of understanding entered into pursuant to this Compact. In addition to the State's regular monitoring functions, the Tribes agrees that the State may conduct the following activities, which shall also be assessed to the Tribes:

- 1) A comprehensive annual review of the gaming operation, which shall be planned and conducted jointly with the tribal gaming commission, to verify compliance with the requirements of this Compact and with the regulations and internal controls adopted by the tribal gaming commission, including at a minimum review in the following areas: administrative controls (gaming management internal controls), gaming operations controls, drop boxes, station inventories, surveillance department controls, cashier cage controls, count room controls (security and surveillance), accounting department controls (security), general controls (Compact regulatory requirements), blackjack controls, VLT controls, accounts payable, employee identification, gaming chip inventory for gaming floor and cage, physical examination of all class III gaming cards, chips, e-proms, paper stock, printers, keno balls, fill slips, video gaming devices, keno controls, off-track betting and security department controls;
- 2) Periodic review of any part of the gaming operation in order to verify compliance with the requirements of this Compact and with the regulations and internal controls;
- 3) Investigation of possible violations of this Compact or other gaming regulatory matters, whether discovered during the action, review, or inspection by the State during its monitoring activities, or otherwise.

b. As provided in Section 5 of this Compact, the Tribes' law enforcement agency is responsible for investigation of criminal law violations. The Tribes and the State agree that the Tribes' criminal law jurisdiction shall not prevent the State from investigating possible violations of this Compact or other gaming regulatory matters. The Tribes and the State agree that their respective law enforcement agencies shall cooperate in any investigation that involves or potentially involves both criminal and regulatory violations.

V. Section 6.A. of the Compact is amended as follows:

A. The Tribes and the State agree that maintaining the honesty, integrity, fairness and security of the Tribes' gaming operation is essential both to the success of the enterprise, and to satisfy the interests of the State and of the Tribes. The Tribes and the State agree that both of them have responsibility to protect the patrons of the Tribes' gaming facility from any breach of security of the gaming operation. Accordingly, all decisions by the Tribes, the Tribal Gaming Commission and the management of the gaming operation, concerning regulation and operation of [their] the Gaming Facility, including those decisions expressly placed within the Tribes' discretion under the terms of this Compact, shall be consistent with each of the following principles:

1. Any and all [of the Tribes'] decisions concerning regulation and operation of the Tribal gaming enterprise, whether made by the Tribes, the Tribal Gaming Commission or the management of the gaming operation, shall reflect the particularly sensitive nature of a gaming operation.
2. In order to maintain the honesty, integrity, fairness and security of the Tribes' gaming operation, the Tribes, the Tribal Gaming Commission and the management of the gaming operation shall work diligently and take all reasonably necessary affirmative steps to prevent cheating and theft, and to protect the gaming operations from the influence or control by any form of criminal activity or organization.
3. The honesty, integrity, fairness and security of the Tribes' gaming operation shall be of paramount consideration in awarding contracts, licensing and hiring employees, and in making other busi-

ness decisions concerning the operation of the gaming enterprise. The Tribes, the Tribal Gaming Commission and the management of the gaming operation shall make no decisions that compromise the honesty, integrity, fairness or security of the gaming operation.

4. Regulation and operation of the Tribes' gaming activities shall be, at a minimum, consistent with generally accepted industry standards and practices, in order to maintain the honesty, integrity, fairness and security of the Tribes' gaming operation.

VI. Subparagraph 6.B.5.a. of the Compact is amended as follows:

- a. If the State, in good faith, believes that there is an immediate threat to the honesty, integrity, fairness and security of the Tribal gaming operations, and believes that substantial harm will result during the time that would pass if the procedure established in paragraphs 1 to 3 of this subsection is followed, the State may give written notice to the ~~[Tribes]~~ Tribal Gaming Commission. The written notice shall describe the factual basis for the State's concern. The written notice shall recommend specific action or actions the State believes will prevent substantial harm from occurring. The State and the Tribal Gaming Commission shall meet and confer, in person or by conference call, within 24 hours after the commission, or any member thereof, receives the notice. The Tribal Gaming Commission shall consider the State's recommendation, and immediately thereafter shall take such action that addresses the State's concern as is necessary to protect the honesty, integrity, fairness and security of the Tribal gaming operation. Nothing in this subparagraph shall preclude either party from invoking the dispute resolution procedures provided in this Compact after the commission has taken action.

VII. Subparagraph 6.B.5.d. of the Compact is amended as follows:

- d. An immediate threat to the honesty, integrity, fairness and security of the Tribal gaming operations includes but is not limited to the following examples:

- (1) A criminal indictment is filed against any contractor, or owner or key employee of a contractor, or against any key employee of the Tribal gaming operation;
- (2) A criminal organization or members of a criminal organization have obtained an ownership interest in a contractor, or a member of a criminal organization has become a key employee of a contractor;
- (3) A malfunction of gaming equipment hardware or software causes patrons of the Gaming Facility to lose money, and that loss is directly related to the equipment malfunction;
- (4) The security of gaming equipment has been impaired by loss, theft, or tampering;
- (5) The physical safety or security of patrons is seriously at risk;
- (6) A continuing pattern of failure by the Tribes, the Tribal Gaming Commission or management of the gaming operation to enforce compliance with the provisions of this Compact, or the regulations and internal controls governing the gaming operation.

VIII. The Tribes and the State agree to amend the Memorandum of Understanding adopted under Amendment I to the Compact, as set forth in Exhibit I to this Amendment.

IX. This amendment is effective as an extension under Paragraph VI of Amendment I to the Compact, upon execution by the State and the Tribes, and submission to the Secretary of the Interior. It is the intent of both the State and the Tribe that this Amendment be fully enforceable as between the parties to it from and after the date it is executed and submitted to the Secretary of the Interior, both as to the Tribe's ability to offer house banked blackjack and the State's and the Tribe's responsibility to implement the regulatory amendments contained herein.

EXECUTED as of the date and year below.

STATE OF OREGON

CONFEDERATED TRIBES OF THE  
WARM SPRINGS RESERVATION OF OREGON

  
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John Kitzhaber, Governor

Date: 6-21-96

  
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Joe Moses, Chairman  
Warm Springs Tribal Council

Date: 6-19-96

APPROVED BY THE ASSISTANT SECRETARY - INDIAN AFFAIRS

By:   
\_\_\_\_\_

Date: 8-21-96

**EXHIBIT I**  
**MEMORANDUM OF UNDERSTANDING**  
**PURSUANT TO**  
**TRIBAL-STATE GOVERNMENT-TO-GOVERNMENT COMPACT**  
**FOR REGULATION OF CLASS III GAMING**  
**BETWEEN THE CONFEDERATED TRIBES OF**  
**THE WARM SPRINGS RESERVATION OF OREGON AND THE**  
**STATE OF OREGON**

1. Paragraph 3 of Subsection B of Section III of the Memorandum of Understanding (MOU) executed contemporaneously with Amendment I to the Compact is amended as follows, effective July 1, 1996:

3. The Tribes agrees to pay for up to ~~[875]~~ 1,200 direct service hours for the period beginning on ~~[October 1, 1995, and ending June 30, 1996,]~~ July 1, 1996, and ending June 30, 1997, for the actual, reasonable and necessary costs of the performance of Compact monitoring functions identified in the Compact, the amendments thereto, and the MOU between the Tribe and the State. The Tribes agrees to pay for up to 400 direct service hours during the same period for performance of one comprehensive compact compliance review. [The Tribes must agree in writing to pay for any additional hours.] If the State determines that more hours are necessary for Compact monitoring functions, the State shall notify the Tribes and the parties agree to meet and negotiate a new limit in writing on direct service hours for monitoring functions. However, if any investigation of criminal law violations, Compact violations or other gaming regulatory matters, results from the action, review, or inspection by the Tribal Gaming Unit during its monitoring activities, ~~[and that investigation requires additional hours of direct service beyond the limit stated in this paragraph,]~~ the Tribes agrees to pay the State for the actual, reasonable and necessary expenses incurred in that investigation separately from and without regard to the limit on the number of direct service hours stated in this paragraph. An investigation may be initiated by the Tribal Gaming Unit in its sole discretion. Cost of an investigation of a contractor or management company shall first be billed to the contractor or management company.