

**Statement
of
Charles Roessel
Director – Bureau of Indian Education
Department of the Interior
Before the
United States Senate
Committee on Indian Affairs
May 13, 2015**

Good afternoon Chairman Barrasso, Vice Chairman Tester, and Members of the Committee. Thank you for the invitation to appear today. My name is Charles “Monty” Roessel, and I am the Director of the Bureau of Indian Education (BIE) at the Department of the Interior (Department). I appreciate the opportunity to testify on behalf of the Department before this Committee on the topic of the “Bureau of Indian Education: "Examining Organizational Challenges in Transforming Educational Opportunities for Indian Children.”

I am here to provide the BIE’s vision for American Indian education in BIE-funded schools. The BIE has recently initiated several actions to improve student outcomes, including building the capacity of tribal nations to operate their own schools, improving the quality of instruction in BIE-funded schools and restructuring Indian Affairs in the Department to streamline the BIE bureaucracy and improve day-to-day operations.

The Bureau of Indian Education

The BIE supports education programs and residential facilities for Indian students from federally recognized tribes at 183 elementary and secondary schools and dormitories. The BIE serves approximately eight percent of Native youth, with the majority of Native youth attending public schools. Currently, the BIE directly operates 57 schools and dormitories and 64 tribes operate the remaining 126 schools and dormitories through grants or contracts with BIE. During the 2013-2014 school year, BIE-funded schools served approximately 48,000 individual K-12 American Indian students and residential boarders. Approximately 3,800 teachers, professional staff, principals, and school administrators work within the 57 BIE-operated schools. In addition, approximately twice that number work within the 126 tribally-operated schools.

The BIE has the responsibilities of a state educational agency for purposes of administering Federal grant programs for education. BIE responsibilities include providing instruction that is aligned to the academic standards set forth in regulations; working with the U.S. Department of Education (ED) to administer the formula grant funds ED provides to BIE under the Elementary and Secondary Education Act of 1965 (ESEA) and under Title VII, subtitle B, of the McKinney-Vento Homeless Assistance Act for the schools operated and funded by BIE; and providing oversight and accountability for school and student success. BIE is also responsible for ensuring compliance with ESEA, currently referred to as the No Child Left Behind Act, the Individuals

with Disabilities Education Act, and other Federal civil rights laws for the schools operated and funded by BIE.

The BIE faces unique and urgent challenges in providing a high-quality education to Indian students attending the schools it funds. These challenges include difficulty in attracting effective teachers to BIE schools (which are most often in areas of concentrated poverty and located in remote locations where there is often insufficient housing and services); difficulty in adopting research-based reforms at all BIE schools; lack of access for BIE and BIE schools to certain programs that are designed to build SEA and LEA capacity;; the need for organizational and budgetary restructuring to meet the needs of the current school system; and a lack of consistent leadership – having had 33 directors since 1979.

A New Vision for the BIE

The Administration is fully committed to providing a high-quality education to Indian students attending the schools BIE operates and funds to ensure that all BIE students are ready for college and careers. The Administration undertook a rigorous assessment of BIE and thereafter conducted extensive tribal consultations, consistent with the Department’s tribal consultation policy, to develop the BIE Blueprint for Reform, which was released in 2014. The Blueprint focuses on the following five pillars of reform:

- Self-Determination for Tribal Nations -- Building the capacity of tribes to operate high-performing schools and shape what students are learning about their tribes, language, and culture in schools.
- Highly Effective Teachers and Principals -- Identifying, recruiting, retaining and empowering diverse, highly effective teachers and principals to maximize the highest achievement for every student in all BIE-funded schools.
- Agile Organizational Environment -- Developing a responsive organization that provides the resources, direction and services to tribes so tribes can help their students attain high-levels of student achievement.
- Budget that Supports Capacity Building Mission -- Developing a budget that is aligned with and supports BIE’s new mission of tribal capacity building and scaling up best practices.
- Comprehensive Supports through Partnerships -- Fostering parental, community, and organizational partnerships to provide the emotional and social supports that BIE students need in order to be ready to learn.

The Blueprint sets out a vision for a 21st century education system for BIE operated and funded schools, grounded in both high academic standards and tribal values and traditions.

Implementation of BIE Blueprint for Reform Recommendations

The Department, BIE, and Congress have taken action on several of the Blueprint's key recommendations, including:

- ***Secretarial Order 3334.*** The order promotes tribal control of BIE-funded schools and ensures that tribally-controlled schools receive the resources and support they need in order to be successful. The goals of the Secretarial Order are to:
 - Reduce reporting burdens on schools and make the reporting structure more efficient and effective;
 - Improve accountability of BIE;
 - Provide services more effectively to BIE-funded schools;
 - Address concerns raised by tribal leaders and other BIE stakeholders; and
 - Facilitate the transfer of best practices amongst schools.
- ***Sovereignty in Indian Education (SIE) Awards.*** These awards to tribes create tribally-managed school systems.
 - Six tribes with three or more BIE-funded schools each received awards of \$200,000 to research, assess and develop an implementation plan to establish a tribally-managed school system.
 - Tribes receiving an SIE award will conduct a comprehensive analysis in four functional areas: Finance, Academics, Governance, and Human Resources.
 - Tribes receiving SIE awards will work together and share best practices and challenges.
- ***Tribal Education Department (TED) grants.*** As authorized by section 1140 of the Education Amendments of 1978 (25 U.S.C. 2020), the BIE will award a total of \$2 million to support tribes in building capacity to plan and coordinate all educational programs of the tribe. These projects will cover areas such as the development of tribal educational codes or tribal administrative support. This funding will be used to help tribes to create tribally-managed school systems.
- ***FY2015 Enacted Budget.*** Congress has supported the recommendations of the Blueprint by providing additional funding:
 - Includes an additional \$19.2 million over FY2014 funding levels to complete the school replacement construction project started in FY2014 and cover design costs for the final two schools on the 2004 School Replacement Priority list.
 - Includes an increase of \$14.1 million for Tribal Grant Support Costs for tribally-controlled schools which increased the percentage administrative cost grants paid from 68 percent to 87 percent, and an increase of \$1.7 million for Science Post-Graduate Scholarships.

- ***FY2016 President’s Budget Request.*** The President’s budget proposes a \$1.0 billion investment in Indian education at BIE-funded schools grounded in high academic standards and tribal values and traditions, with increases totaling nearly \$140 million for BIE educational programs, operations, and facilities construction.
 - Includes increases of \$80 million for programs that improve opportunities and outcomes in the classroom:
 - \$10 million to promote tribal control of BIE-funded school curriculum including native language and cultural programs;
 - \$20 million for school facilities operations and maintenance;
 - \$12 million to fund 100 percent of administrative costs for BIE-funded schools operated by tribes;
 - \$3 million to strengthen delivery of services to schools and enrich instructional services and teacher quality; and
 - \$34 million to bring broadband and digital access to all schools in the BIE system over three years.
 - Includes increases totaling \$59 million to repair and rebuild BIE-funded schools to improve the educational environment:
 - \$37 million for school replacement construction projects and planning;
 - \$4 million to repair and upgrade education employee housing;
 - \$12 million to replace individual buildings where the entire campus does not need to be replaced; and
 - \$18 million to fund major and minor facilities improvement and repair projects.
 - Includes an additional \$50 million dollars for the Native Youth Community Projects, an ED program that encourages community partnerships between tribes and either a BIE school or a local school district to improve college-and-career readiness for Native youth.
 - The Department is working collaboratively with tribes and other Federal agencies including the Departments of Education, Housing and Urban Development, Health and Human Services, Agriculture, Commerce, Labor, and Justice to implement education reforms and address issues facing Native American youth and families.

- ***College Readiness for BIE Students.*** BIE identified 20 tribal colleges and universities (TCUs) to create or expand bridge programs for BIE students. Each TCU will receive \$50K to help increase the number of low-income students who are prepared to enter and succeed in postsecondary education.

- ***Native Language Policy Framework.*** BIE will provide guidance on the development of Native language curriculum to all BIE-funded schools.

- ***Department of Education Preschool Development Grants Competition.*** The President's FY2016 Budget proposes \$750 million for Preschool Development Grants, including expanding eligibility to the BIE if sufficient additional funds are appropriated for another competition.

Proposed BIE Reorganization

To implement meaningful reform in the BIE that will lead to improved student outcomes, the bureau is proposing to restructure its organization and expand direct line responsibilities. The proposed restructuring is in line with recommendations of the Blueprint and addresses concerns raised by recent Government Accountability Office reports. The proposed changes have two primary objectives: (1) strengthened BIE capability to address school operating needs; and (2) improved oversight of BIE-operated and tribally-controlled schools.

An example of how the restructuring responds to Blueprint recommendations is the proposal to re-designate Education Line Offices as Education Resources Centers (ERC) and relocate several to more effectively serve schools in its jurisdiction. The ERCs will be staffed with mobile School Solutions Teams to provide customized technical assistance to meet the unique needs of each school.

An example of how the restructuring responds to GAO recommendations is the proposal to stand up the School Operations Division (SOD) within the BIE with additional administrative services functions with line authority through the Deputy Director - Operations. This action will strengthen financial stewardship of BIE schools and provide direct line expertise in teacher and principal recruitment, acquisition and grants for schools, school facilities management, educational technology, and communications.

Conclusion

This forward looking vision for BIE – a vision rooted in the belief that all children can learn and that all tribes can operate high-achieving schools – allows the BIE to achieve improved results in the form of higher student scores, improved school operations, and increased tribal control over schools.

Thank you for the opportunity to testify today. I'm happy to answer any questions the Committee may have.