

Financing Renewable Energy Projects in Indian Country

Presenter:
Jeffrey Bedard, NREL

DOI/BIA Utility-Scale
Solar Energy Development Workshop

PHOENIX, AZ
FEBRUARY 20-22 2013



U.S. DEPARTMENT OF
ENERGY

Office of
Indian Energy

Context

Technically, Indian lands have enough renewable energy resource to produce:

- 1 Billion megawatt-hours (MWh) of wind (about 148,000 homes)
- 7 Billion MWh of solar photovoltaics (PV)
- 4 Trillion MWh of biomass

There are a number of barriers constraining this potential including:

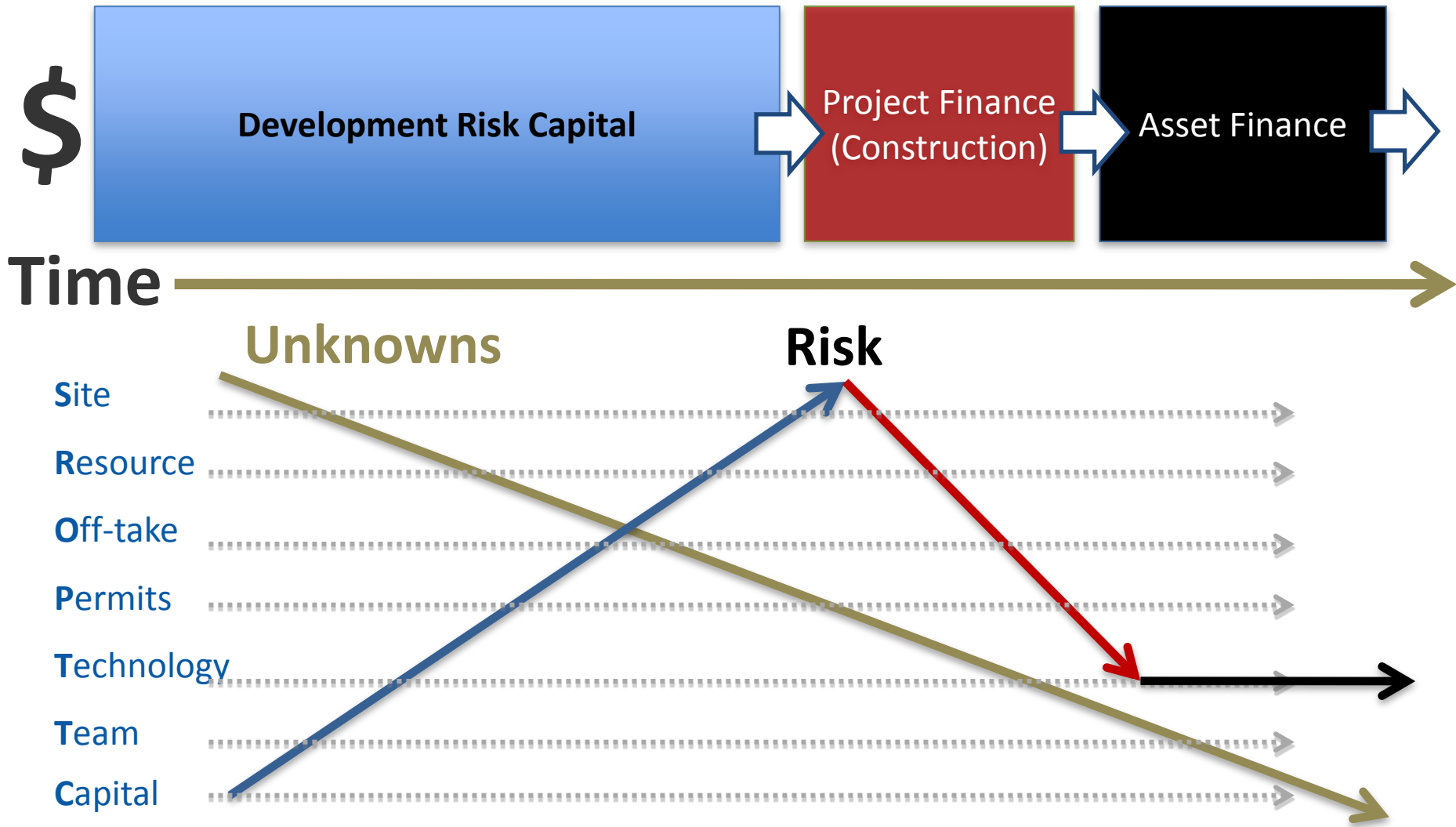
- *Infrastructure & transmission;*
- *Project development capacity;*
- *Project financing options;*
- *Permitting barriers;*
- *Expertise;*
- *Other*



U.S. DEPARTMENT OF
ENERGY

Office of
Indian Energy

Project Development Framework



	Project Debt			Tax Equity		Lease Equity	DOE
	Bank	Private Bond	Term Loan	Levered	Unlevered		
Investor Universe	Commercial Banks	Private or 144A Offering	Institutional investors w/energy focus	Financial investors and some corps. with tax appetite.		Lease equity market, institutional	DOE supports 100% or 80%
Target Rating	“Investment Grade” no rating needed	BBB-/NAIC 2	B is doable; BB is preferred	NA (Investment Grade Offtaker)		NA (Invest. Grade Offtake)	NA
Market Capacity	Up to \$1 Billion; up to 1.0XDSCR in Low Case	+\$1.0 Billion	\$750 Million	Sized to target IRR		Sized to 20-49% of Capital Stack	No Limit
Indicative Pricing	L+250-350 2007: 100-150 +fees 1.5-2.0%	7% Area; T + 5%-6% Fixed	L+250-500; 425 - 450 Libor floor;	11-13.5; IRR by Flip	9-10.5% IRR by Flip	9.0-12.5% after tax yield	T+75-100 bps
Tenor	5-7 years typical, up to 15	Term of PPA (20-25); Prepayment Penalty	Up to 7 years	Target IRR reached by year 10 with PTC; 6-7 with ITC		80% of Useful Life	Up to 30 years
Sizing Profile	DSCR Requirements 1.30-1.40X; lockbox; PPA ‘Tail’; EPC with credit support; LIBOR Swaps; Reserves		1% amortization with cash sweep	Downside flip dates: +3 years in downside; +6 years in severe downside		1.30-1.40 “RSCR” Like Project Debt	Driven by required Ratings



Tax Equity Financing Structures

Options	How Tax Equity Return is Earned
Partnership Flip	Tax Equity invests capital to achieve target IRR. Upon achievement to target IRR ownership interest automatically “flips” down to contract percentage.
Sale Leaseback	Tax Equity buys project and leases it back to developer for a term of years.
Inverted Lease	Tax Equity invests capital for a preferred return that includes a “pass through” of credit by operation of tax election.



Capital/Cash Flows & Deal Structuring

- ***Partnership Flip Example – Anatomy of a Deal***
 - A illustration of participants roles in a partnership flip transaction
 - A PPA is assumed to be in place – for kWh sales and/or REC sales
 - We will visualize the cash flows for each participant

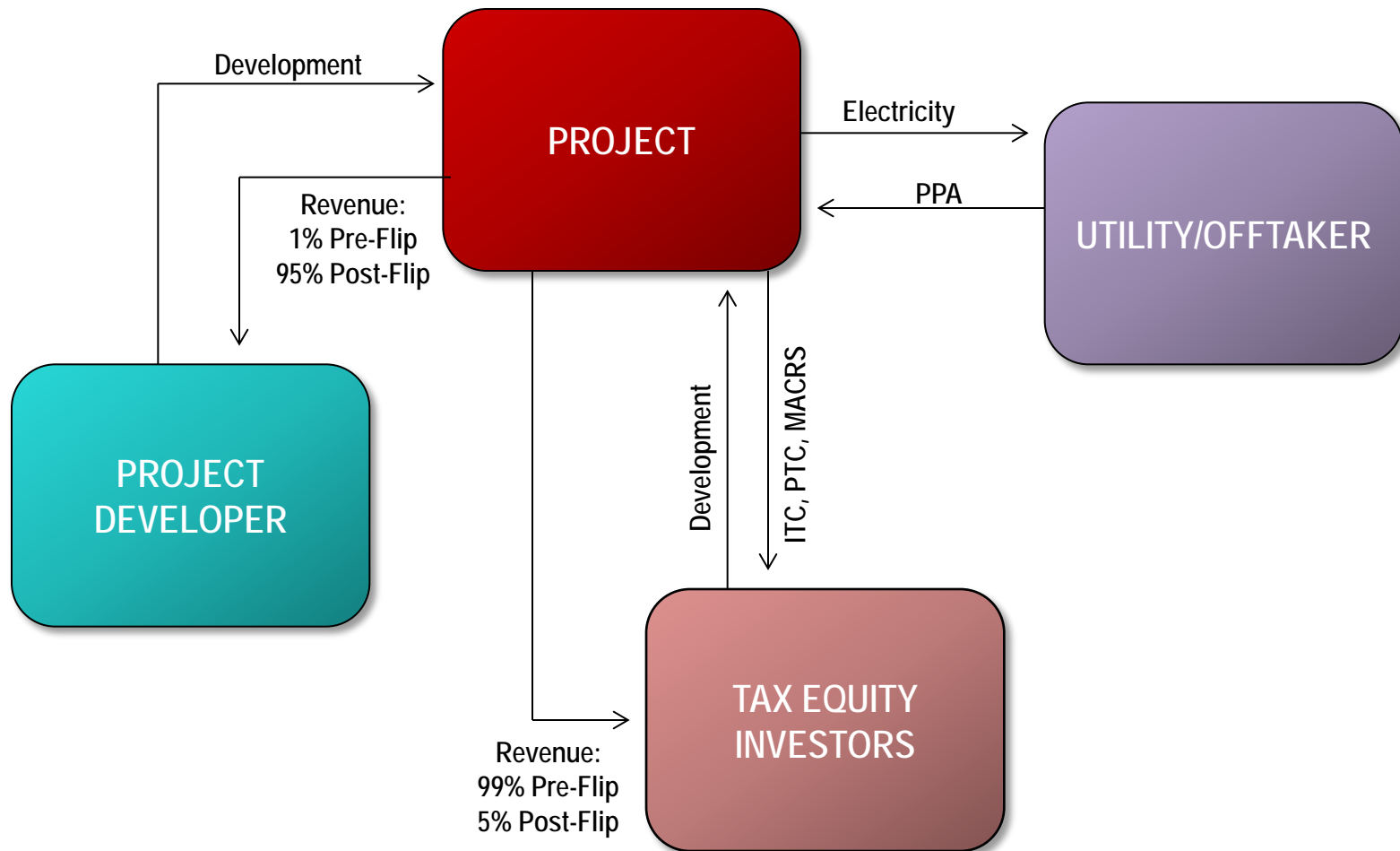
- ***Key Contract: Power Purchase Agreement (PPA)***
 - A long term, financeable commitment to buy project output – in kWh's and/or attributes (like Renewable Energy Credits, REC's)
 - Allows developer to monetize tax or other policies

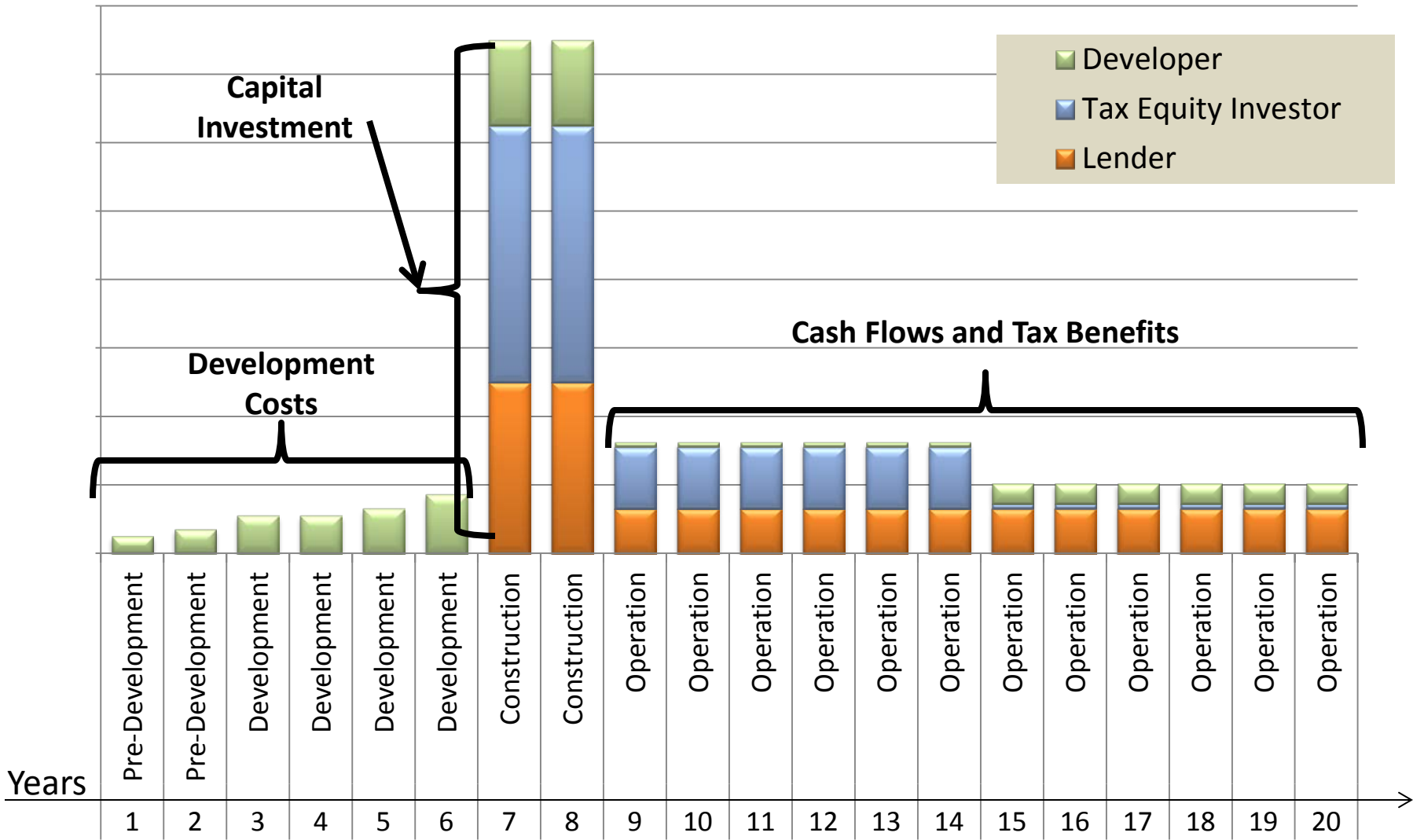
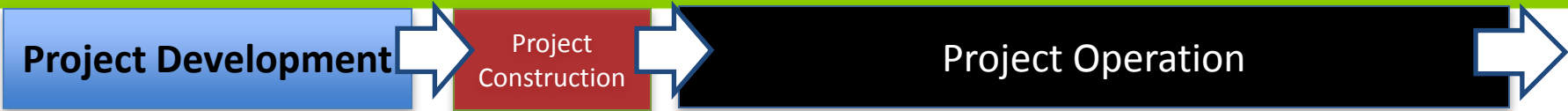


U.S. DEPARTMENT OF
ENERGY

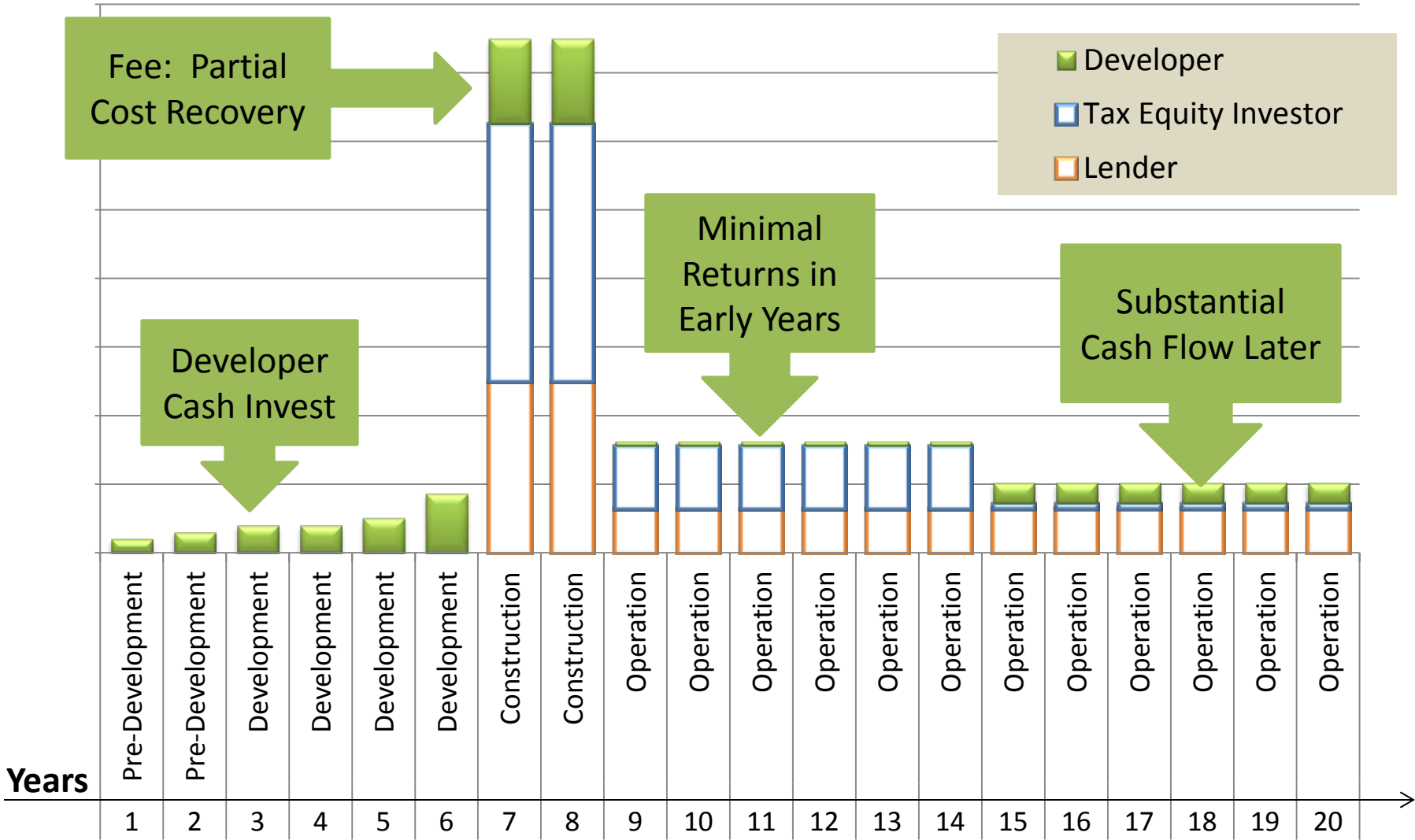
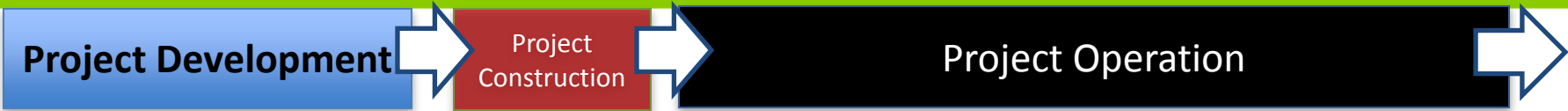
Office of
Indian Energy

Financing Option: Partnership Flip





Partnership Flip Illustration

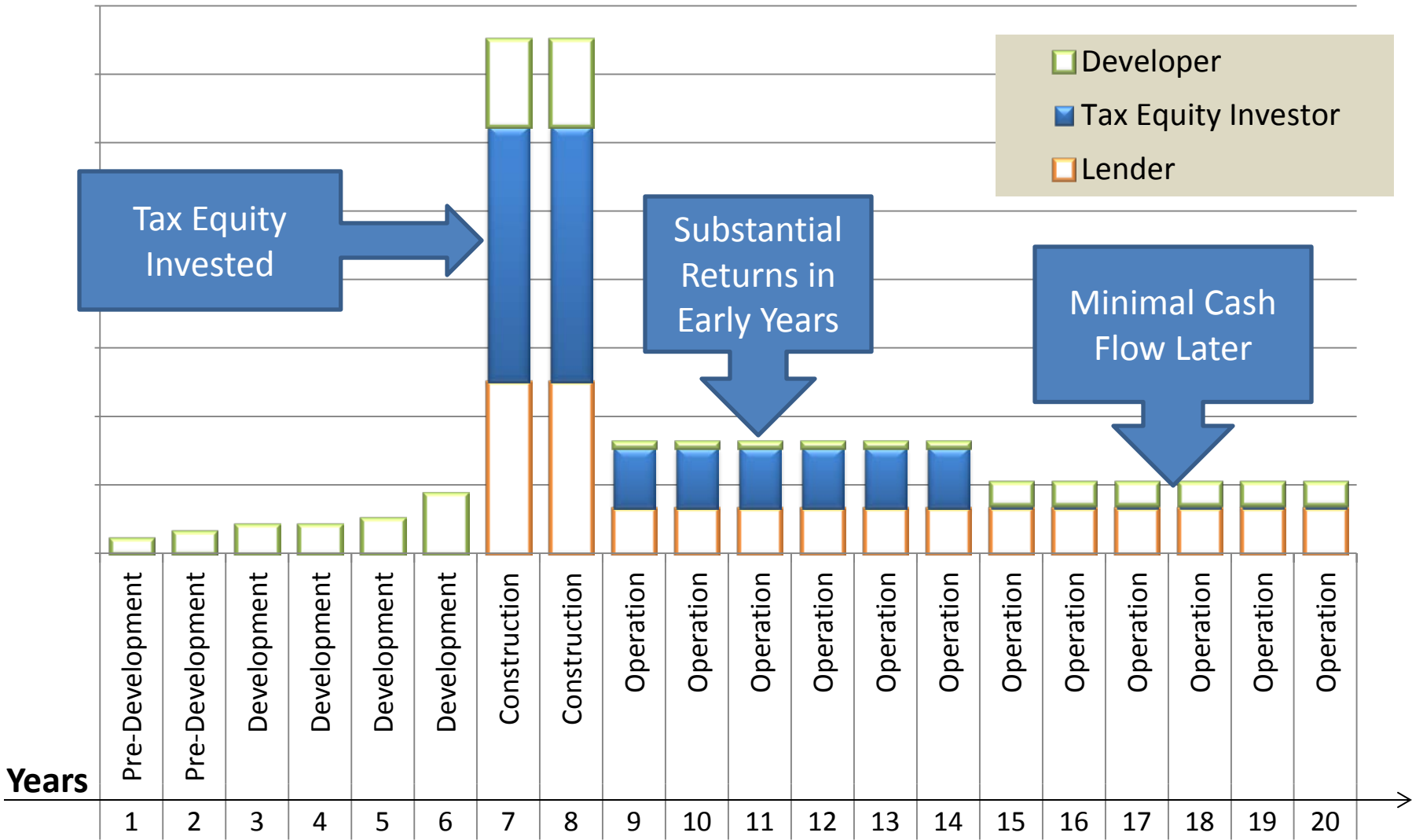
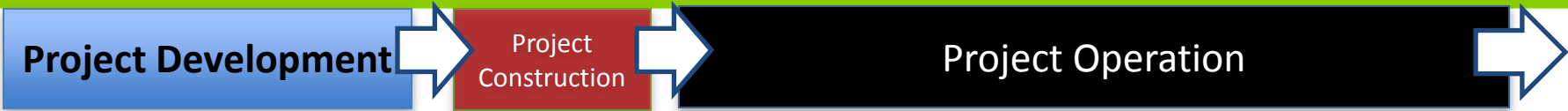


Partnership Flip Illustration

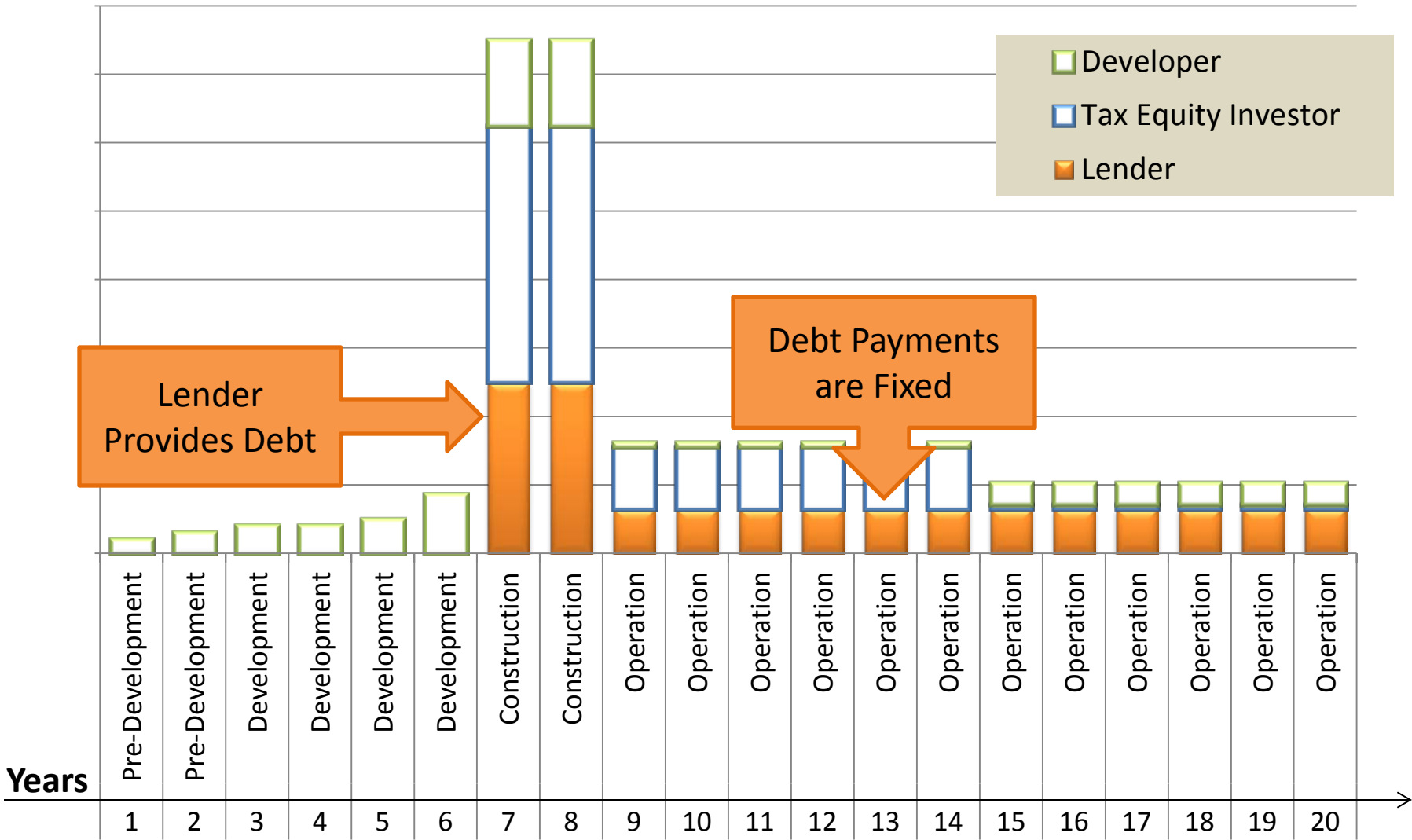
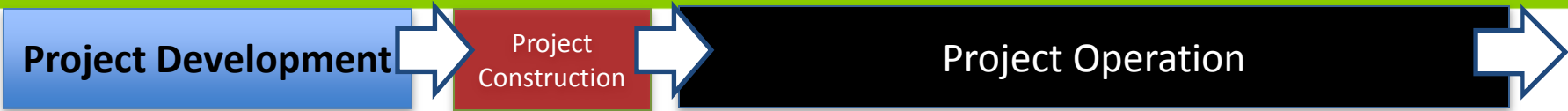


U.S. DEPARTMENT OF
ENERGY

Office of
Indian Energy

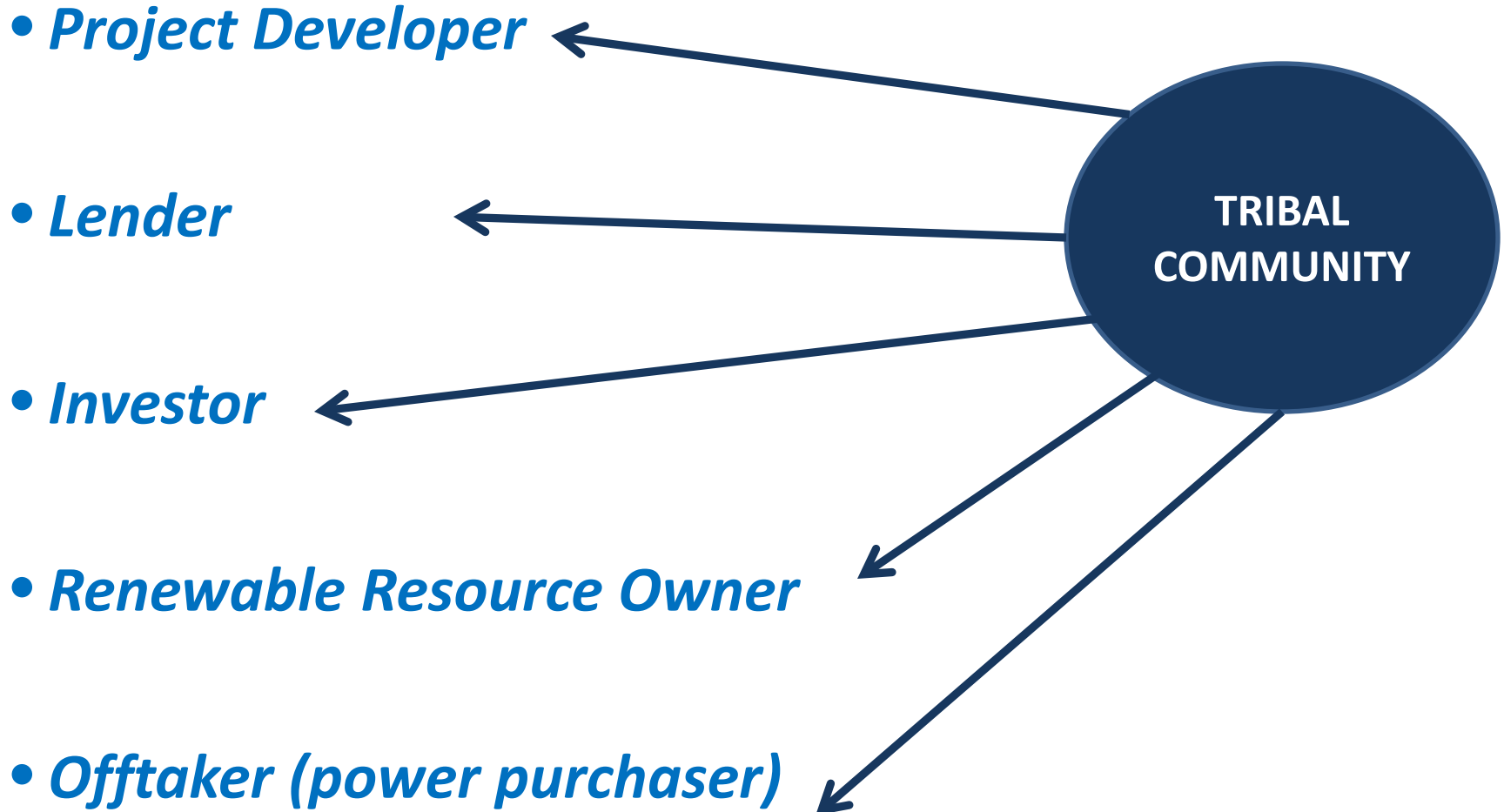


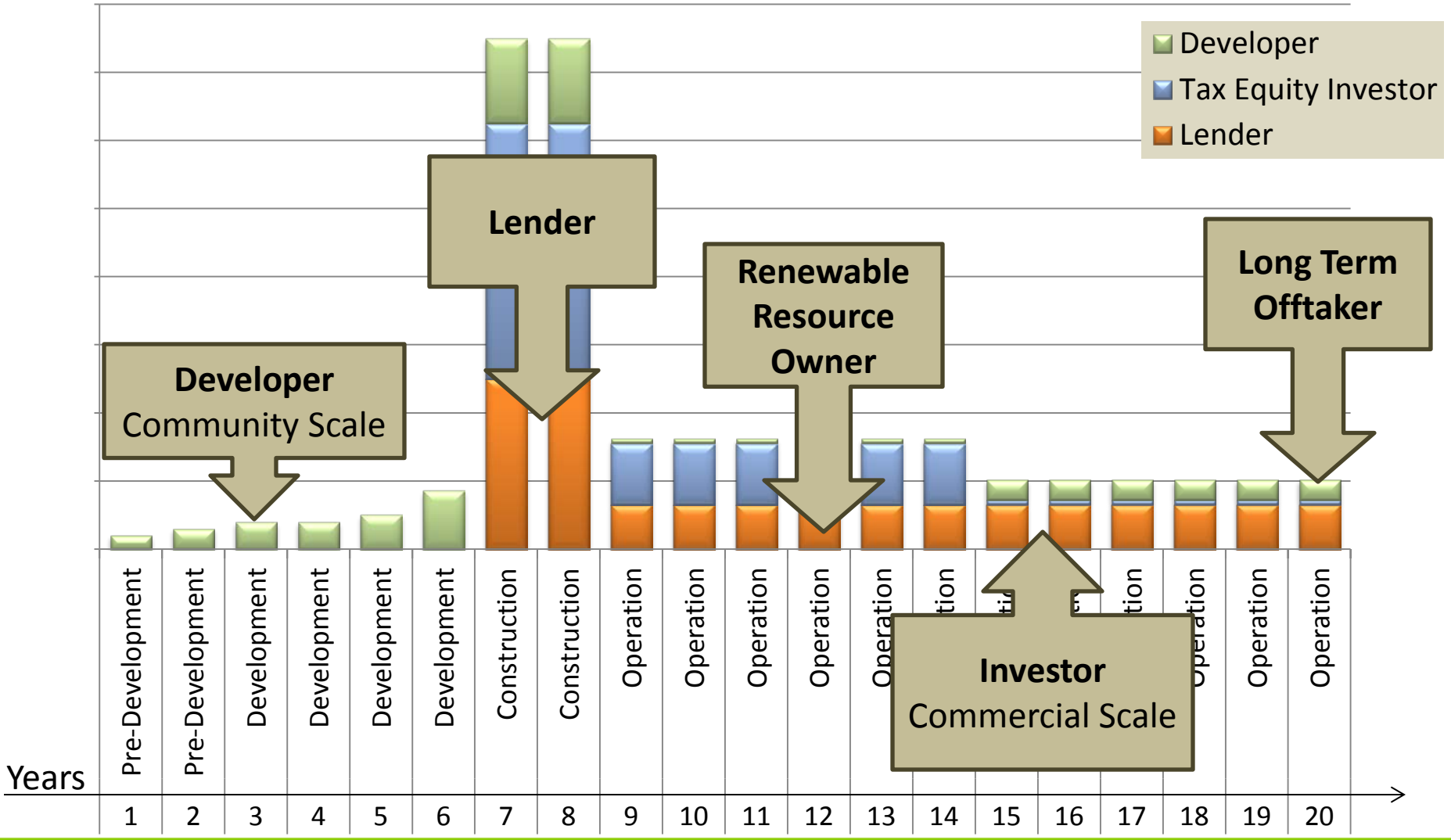
Partnership Flip Illustration



Partnership Flip Illustration

Financial Players in a Project





U.S. DEPARTMENT OF ENERGY
ENERGY

Office of Indian Energy

CASE EXAMPLE – PPA THIRD PARTY FINANCING

PROJECT: Boulder County (CO)

exercised a third party PPA option by making investments to lower solar project costs.

MARKET BARRIERS: Cost of electricity; price stability; energy demand and net-metering

LOCAL GOVT ROLE: Sponsor, Investor/Financier, Off-taker

TRANSACTION SUMMARY: This structure takes advantage of a governmental entity's ability to issue tax-exempt debt or to tap other sources of funding to buy-down the cost of the project.

POTENTIAL OUTCOME: Prepayments can improve economics for both parties and provide greater price stability over the life of the contract.

Project Name	Boulder County Solar Project
Size (DC)	615 kW 2,000 kW;
Type	570 kW rooftop, 45 kW ground
Developer	Bella Energy
Owner	Rockwell Financial
PPA Terms	20 years, fixed-price 6.5 ¢/kWh for first 7 years, renegotiate price and buyout option at beginning of year 8



CASE EXAMPLE – PPA THIRD PARTY FINANCING

PROJECT: Denver International Airport installed a 2-megawatt solar array to provide up to half of the electricity to power the people mover transit system.

MARKET BARRIERS: Cost of electricity; price stability; construction risks

GOVERNMENT ROLE: Sponsor, Off-taker

TRANSACTION SUMMARY: MMA Renewable Ventures (MMA) financed and owns the project and sells the electricity it produces to the airport under a long-term power purchase agreement.

OUTCOME: DIA reduced electricity costs; Xcel Energy uses the RECs to fulfill its state RE obligation by 2020; MMA Renewable Ventures sells the RECs to Xcel; receives a rebate from Xcel; receives a large tax federal break; and generates guaranteed revenue from the electricity the array produces.

Project Name	Denver Airport Solar Project
Size (DC)	2,000 kW;
Type	Ground-mount, single-axis tracking
Developer	World Water & Solar Technologies
Owner	MMA Renewable Ventures
PPA Terms	25 years, fixed-price 6 ¢/kWh for first 5 years, buyout option at beginning of year 6 or price increases to 10.5 ¢/kWh

Source: <http://www.nrel.gov/docs/fy10osti/46668.pdf>; and <http://thegreenwombat.com/2007/10/01/denver-airport-goes-solar/>



U.S. DEPARTMENT OF
ENERGY

Office of
Indian Energy

THANK YOU

To contact speaker:

Jeffrey Bedard: Jeff.Bedard@nrel.gov



U.S. DEPARTMENT OF
ENERGY

Office of
Indian Energy