



# United States Department of the Interior

BUREAU OF INDIAN AFFAIRS  
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## BUREAU OF INDIAN AFFAIRS BUDGET REQUEST FOR FY 1991 IS \$1.7 BILLION

Interior's Assistant Secretary for Indian Affairs Eddie F. Brown said today the President's fiscal year 1991 budget request of \$1.7 billion for the Bureau of Indian Affairs (BIA) will reverse a decade-long trend of reducing resources available to carry out the Bureau's responsibilities to the Indian people of this country.

While the total FY 1991 budget request for direct federal appropriations and permanent appropriations and trust funds is \$186 million less than the current 1990 estimate, the main operating account for BIA -- Operation of Indian Programs -- shows an increase of over \$30 million on direct program impact.

"Over the past 20 years, the service population of the BIA has doubled, while funding for the main operating account has remained essentially the same. This budget increase in the Operation of Indian Programs is reflected in the areas of education, drug abuse prevention and law enforcement programs, and self-determination services. The budget request also recognizes long-standing issues of internal control problems, and increases funding for programs carried out at the agency level either directly by the Bureau or through contracts with tribes and tribal organizations," Brown said.

He pointed out that the \$186 million difference in the FY 1991 request and 1990 estimate reflects one-time costs in FY 1990, particularly the \$54 million conversion of tribal contracts to calendar year funding, and Indian water and land settlements of \$140 million.

The increases in the Operation of Indian Programs is reflected in:

- Education - increase of more than \$16 million for school operations;
- Tribal Services - a net increase of \$12 million;
- Trust Responsibilities and Natural Resources Development - a net increase of more than \$10 million to improve trust property and financial assets held in trust for Indian tribes and individuals; and
- General Administration - An increase of \$3 million to address internal controls issues and education program management.

Brown said the requested increases in education will fund the second increment of a phased increase in salaries for teachers and counselors in Bureau schools to better enable the Bureau to effectively compete for the recruitment and retention of skilled professions. The budget retains the FY 1990 Congressional increase for the Gifted and Talented program for a total resource level of \$3.6 million. \$1 million is requested to provide training in areas such as effective school management, leadership skills, methods for fostering parental involvement in the education of their children, and teaching techniques which have proven successful in raising the achievement of Indian children.

The Bureau will also initiate a demonstration program at 10 schools using the nationally recognized 'Parents as Teachers' program emphasizing early childhood education and enhance parental and community involvement in the educational process. A \$20 million request to cover the administrative costs of tribal contractors and grantees who operate bureau-funded schools represents a \$6 million increase.

In Tribal Services, a program of technical assistance grants to tribes as authorized by the self-determination amendments is proposed to be funded at a level of \$4.4 million. This amount includes continuation of the small tribe core management grant program. A \$3.5 million increased request will staff and operate emergency shelters constructed under the authority of the Anti-Drug Abuse Act; a \$2 million increased request will expand child protection efforts on Indian reservations; and \$4 million will support enhanced law enforcement efforts bureau-wide.

In the area of Trust Responsibilities, an increase of \$2.5 million is requested to clean up hazardous waste sites, particularly at three reservation sites -- Spokane in Washington state, Cherokee in Oklahoma, and Hoopa Valley in California; an increase of \$2.3 million to improve operations of the land title and records offices; an increase of \$1 million to address the large backlog of Indian estates awaiting probate action; and \$2.8 million for financial trust services. The latter will support additional audits by third parties of funds held in trust by BIA, and will support needed organizational improvements.

In Natural Resources Development, \$2 million is requested to eradicate noxious weeds on agricultural and range lands and \$1 million is proposed to continue prairie dog control programs. The forest development program will be expanded as the budget request rises to a total level of \$10.2 million with the increase of \$2 million. These funds will continue the reforestation backlog reduction effort and provide silviculture treatment for those lands previously reforested, and speed forest management inventories and plans allowing BIA to address the needs of additional forested lands which have been acquired by tribes.

Increases requested in the General Administration area includes \$1 million to establish an office of audit and evaluation charged with conducting programmatic and financial reviews, working with the Office of the Inspector General and the General Accounting Office in audits conducted by these organizations; and ensuring necessary corrective actions institutionalized within the Bureau. \$2.3 million is requested for the Office of Data Systems to replace outdated automatic data

processing equipment and to improve services to the field. An increased request of \$1 million will expand the participation of volunteers in the Bureau-funded education system, develop research instruments for the conduct of longitudinal studies on student progress, and support monitoring and evaluation teams who will conduct on-site, in-depth reviews of 45 Bureau-funded schools annually. An increase of \$200,000 will fund a consolidated training program to improve the presence of women and minorities in the management levels of BIA.

The major decreases in the FY 1991 request includes a \$3.1 million reduction in the Johnson-O'Malley Education Assistance programs which provides funds for supplementary programs for students enrolled in public schools. "Our first priority for improving educational attainment of Indian children is to strengthen those schools funded by the Bureau," Assistant Secretary Brown said.

A net reduction of \$4.8 million is proposed for Wildlife and Parks -- \$2.3 million in rights protection implementation in Western Washington; \$300,000 in the Columbia River fisheries programs; and \$837,000 in funding for the Voight case fisheries.

(Editor's Note: Comparison tables for the FY 1990 and FY 1991 budgets are attached.)

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# BUREAU OF INDIAN AFFAIRS

The Bureau of Indian Affairs, acting as agent of the U.S. Government, carries out most Federal responsibilities for American Indian Tribes and Alaska Native Groups. This budget places the Bureau's emphasis on four areas of responsibility: (a) to recognize and preserve the inherent rights of tribal self-government, to strengthen tribal capacity to govern, and to provide resources for tribal government programs; (b) to fulfill and carry out the Federal Government's trust obligations to American Indian Tribes; (c) to emphasize management improvement activities that will strengthen the Bureau's ability to serve Indian people; and (d) to improve Indian education.

## SUMMARY OF BUREAU APPROPRIATIONS (all dollar amounts in thousands)

### Comparison of 1991 Estimate with 1990 Appropriation:

	1990 Appropriation		1991 Estimate		Change From 1990	
	FTE/T	Amount	FTE/T	Amount	FTE/T	Amount
<b>Appropriations:</b>						
Operation of Indian Programs (OIP) .....	11,204	1,035,534	11,224	1,018,185	20	(17,349)
Construction.....	659	138,226	649	103,099	(10)	(35,127)
Miscellaneous Payments to Indians.....	19	191,864	19	52,407	0	(139,457)
Revolving Fund for Loans.....	0	0	0	0	0	0
Indian Loan Guaranty & Insurance Fund.....	0	4,767	0	11,487	0	6,720
Payment to Navajo Rehabilitation Trust Fund	0	800 *	0	0	0	(800)
Navajo Rehabilitation Trust Fund.....	0	837 *	0	0	0	(837)
Subtotal, Appropriations .....	11,882	1,372,028	11,892	1,185,178	10	(186,850)
<b>Permanents and Trusts:</b>						
Miscellaneous Permanent Appropriations.....	473	55,071	483	68,141	10	13,070
Operation & Maintenance of Quarters.....	123	6,330	123	6,330	0	0
Miscellaneous Trust Funds.....	0	395,319	0	377,214	0	(18,105)
Cooperative Fund (Papago).....	0	1,071	0	868	0	(203)
Subtotal, Permanents & Trusts.....	596	457,791	606	452,553	10	(5,238)
<b>Reductions pursuant to P.L. 99-177:</b>						
Operation of Indian Programs (OIP) .....	0	(14,046)				
Construction.....	0	(1,376)				
Road Construction (Reimb. Program).....	0	0				
Miscellaneous Payments to Indians.....	0	0				
Revolving Fund for Loans.....	0	0				
Indian Loan Guaranty & Insurance Fund.....	0	(49)				
Miscellaneous Permanent Appropriations.....	0	0				
Operation & Maintenance of Quarters.....	0	0				
Miscellaneous Trust Funds.....	0	0				
Cooperative Fund (Papago).....	0	0				
Subtotal, P.L. 99-177 Reductions.....	0	(15,471)	0	0	0	15,471
<b>TOTAL, BUREAU OF INDIAN AFFAIRS .....</b>	<b>12,478</b>	<b>1,814,348</b>	<b>12,498</b>	<b>1,637,731</b>	<b>20</b>	<b>(176,617)</b>

\* \$800,00 to be transferred from the Payment to the Navajo Rehabilitation Trust Fund account to the Navajo Rehabilitation Trust Fund account.



Comparison by Activity/Subactivity

	1990 Appropriation		1991 Base Budget		1991 Estimate		Change from Base	
	FTE/T	Amount	FTE/T	Amount	FTE/T	Amount	FTE/T	Amount
<b>Education:</b>								
School Operations.....	3,818	198,067	3,818	215,910	3,764	231,948	(54)	16,038
Johnson O'Malley.....	0	23,252	0	23,648	0	20,548	0	(3,100)
Continuing Education.....	270	30,461	270	31,195	270	29,672	0	(1,523)
Tribe/Agency Operations.....	19	31,706	19	32,220	19	31,122	0	(1,098)
Subtotal, Education.....	4,107	283,486	4,107	302,973	4,053	313,290	(54)	10,317
<b>Indian Services:</b>								
Tribal Government Services...	87	7,128	87	6,791	97	7,847	10	1,056
Social Services.....	38	91,332	38	94,428	41	93,128	3	(1,300)
Law Enforcement.....	51	4,814	51	4,931	55	5,373	4	442
Self-Determination Services..	19	57,830	19	45,979	7	49,366	(12)	3,387
Employment Development.....	6	3,018	6	3,076	6	2,116	0	(960)
Tribe/Agency Operations.....	1,015	130,983	1,015	134,832	1,007	144,351	(8)	9,519
Subtotal, Indian Services.....	1,216	295,105	1,216	290,037	1,213	302,181	(3)	12,144
Navajo/Hopi Settlement Program.	47	988	47	1,027	47	1,027	0	0
<b>Economic Development</b>								
Business Enterprise Develop..	49	10,602	49	10,773	47	10,866	(2)	93
Road Maintenance.....	0	0	0	0	0	0	0	0
Tribe/Agency Operations.....	59	3,494	59	3,587	54	3,678	(5)	91
Subtotal, Econ. Dev./Employ.	108	14,096	108	14,360	101	14,544	(7)	184
<b>Natural Resources Development</b>								
Forestry & Agriculture .....	274	64,978	274	66,281	274	61,311	0	(4,970)
Minerals & Min/Irr. & Power..	32	5,313	32	5,314	32	4,557	0	(757)
Tribe/Agency Operations.....	893	53,723	893	55,195	906	53,963	13	(1,232)
Subtotal, Natural Res. Dev.	1,199	124,014	1,199	126,790	1,212	119,831	13	(6,959)
<b>Trust Responsibilities</b>								
Indian Rights Protection.....	111	16,515	111	16,905	112	17,560	1	655
Real Estate/Financial Trust..	373	19,839	373	20,380	385	26,248	12	5,868
Tribe/Agency Operations.....	521	23,606	521	24,420	559	24,281	38	(139)
Subtotal, Trust Respons....	1,005	59,960	1,005	61,705	1,056	68,089	51	6,384
Facilities Management.....	1,074	84,628	1,074	87,403	1,074	87,161	0	(242)
<b>General Administration</b>								
Management & Administration..	774	41,534	774	44,564	798	48,096	24	3,532
ADP Services.....	166	17,956	166	18,313	173	20,663	7	2,350
Employee Compensation Pmts...	0	18,230	0	11,449	0	11,449	0	0
Program Management.....	109	6,837	109	6,955	109	7,755	0	800
Consolidated Training Pgs...	0	829	0	840	0	1,040	0	200
Tribe/Agency Operations.....	530	20,554	530	21,383	551	23,059	21	1,676
Subtotal, General Admin....	1,579	105,940	1,579	103,504	1,631	112,062	52	8,558
Calendar Year Contracting.....	0	53,271	0	0	0	0	0	0
Subtotal Direct Program.....	10,335	1,021,488	10,335	987,799	10,387	1,018,185	52	30,386
Reimbursable Program.....	869	0	859	0	837	0	(22)	0
Staffing Efficiency FTE								
Reduction.....	0	0	-49	0	-49	0	0	0
1990 impact of P.L. 99-177.....	0	0	49	0	49	0	0	0
<b>TOTAL, APPROPRIATION.....</b>	<b>11,204</b>	<b>1,021,488</b>	<b>11,194</b>	<b>987,799</b>	<b>11,224</b>	<b>1,018,185</b>	<b>30</b>	<b>30,386</b>